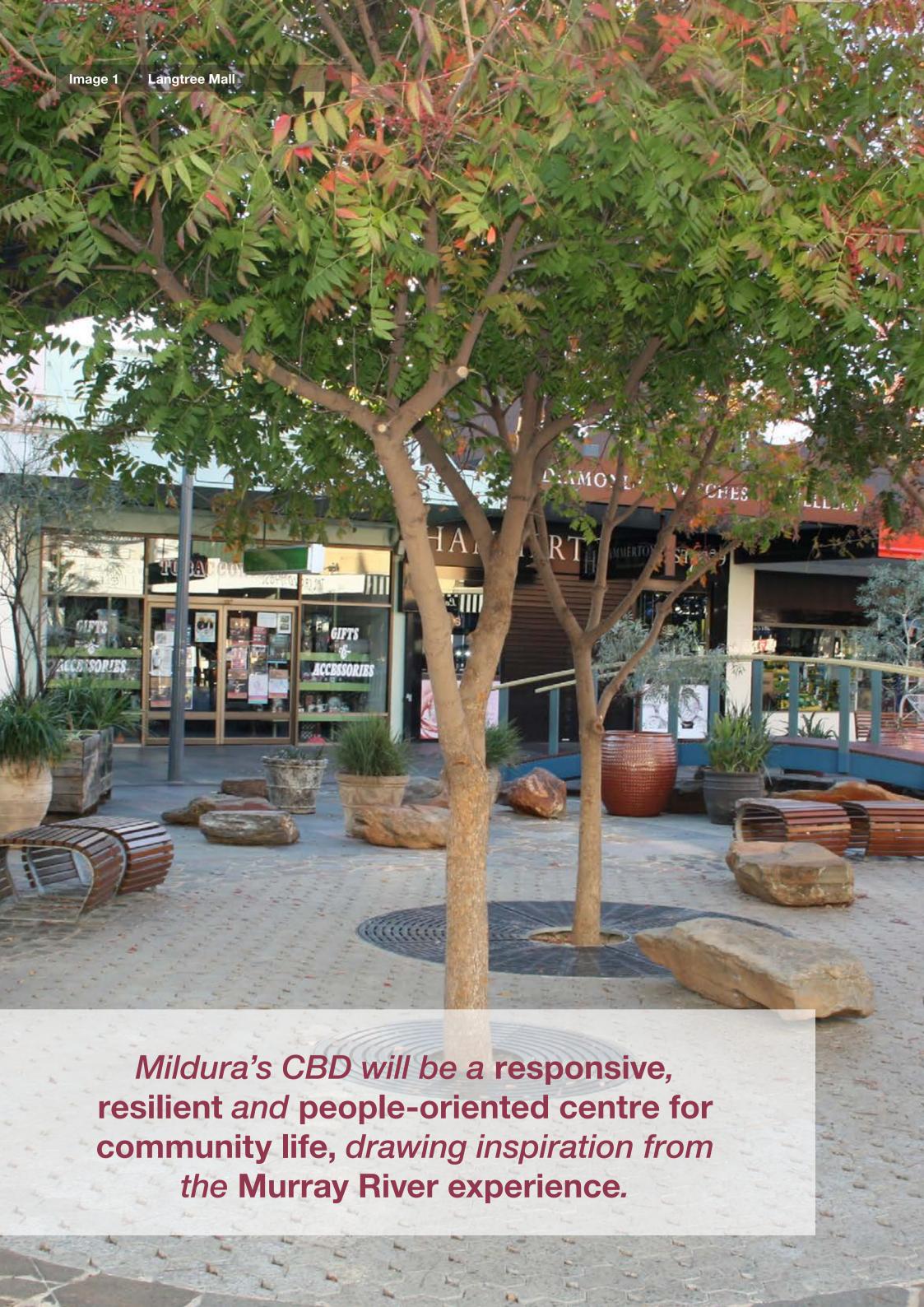
# Mildura CBD Plan 2020-2035

**AUGUST 2020** 









# **Preamble**

This is the Mildura CBD Plan and it sets out a strategic vision and framework to guide the growth, development and enhancement of the CBD to 2035. Our vision for the CBD is to establish a: responsive, resilient and people-oriented centre for community life, drawing inspiration from the Murray River experience.

Known as the 'oasis in the desert', Mildura is beautifully situated along the Murray River in Victoria's north-west. Mildura and the surrounding region is a highly important and dynamic area in terms of agriculture, horticulture, manufacturing and tourism, and is fast becoming the solar capital of Victoria. Given the remote nature of surrounding localities, Mildura's CBD has long been an important and thriving administrative, service, business and cultural centre for the Loddon Mallee Region. It is anticipated that the regional population will increase from 329,489 people (2016) to 387,786 people by 20311.

Effective and deliverable plans focus on addressing current issues and opportunities, but are flexible enough to deal with longer term challenges and emerging trends that are taking place not only locally, but also nationally and globally.

There are a number of short and longer term challenges that Mildura and other metropolitan and regional localities will face. Ageing communities, market forces, technological advancement, climate change, extreme weather events and other environmental factors, are altering the way that cities and townships function. However, people's desire to interact and feel a sense of belonging remains the same.

The CBD plays an important role in bringing people together for a variety of activities. A thriving CBD precinct, one that ensures universal access and well located amenity that fosters social inclusion, as much as economic vibrancy, will prosper in the face of these trends and technological challenges.

For Mildura, an important focus is to improve seasonal comfort and integrate more public places for people. This will build social capital and neighbourhood liveability by optimising the year-round climate and local character of Mildura.

GHD has been engaged by Mildura Rural City Council (MRCC) to update and refresh the 2007 CBD Plan, to ensure it remains current and reflects the needs and aspirations of the local community.

Progress is dependent on change and with change comes opportunity. This project is designed to deliver a dynamic and sustainable plan for Mildura's dynamic CBD.



Image 2 View of the historic T&G clock tower building



Image 3 Langtree Mall and shade structure, emulating aerial view over Mildura

<sup>&</sup>lt;sup>1</sup> RDV; Mildura City Economic Profile 2016, p.12





This document has been prepared by GHD in partnership with Mildura Rural City Council



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# 1 Introduction

#### PROJECT OVERVIEW

Mildura's CBD has over time cemented its role as the administrative, service, business and cultural hub for the north-west region. Recognising the importance of the CBD to the local and regional community, Mildura Rural City Council (MRCC) has commissioned GHD to review the 2007 CBD Plan and develop a revitalised shared vision, to drive short and long term priorities for the CBD.

This project represents a proactive step by MRCC to refresh the plan and ensure it remains current and responsive to the community's needs and aspirations. The purpose of this project has been to develop a vision and strategy for the future of Mildura's CBD, which reinforces and supports a dynamic, attractive, liveable and sustainable centre for all.

The 2007 CBD plan sets out a number of key priorities, which has led to many successful outcomes, including the Stage 1 Riverfront Development, Langtree Mall, several street upgrades and public realm improvements. This CBD Plan intends to build on the initiatives of the prior plan, while also charting new waters, to respond to current and emerging trends and challenges.

While a well established activity centre, this next phase offers enormous opportunity to strengthen and diversify the CBD, attracting new users and giving it a distinct point of difference.

This CBD Plan Report has been prepared as part of Stage 3 of the project, setting out our vision for the Mildura CBD by 2035.

#### 1.2 REPORT STRUCTURE

2

4

The CBD Plan sets the scene in terms of how the strategy has been developed, the CBD and broader regional context, and future vision, objectives and strategic directions for Mildura's CBD. The report is structured in 7 main sections, as outlined below:

**INTRODUCTION:** Section 1 provides a summary of the project intent, and the approach taken in preparing the CBD Plan, including stakeholder and community engagement.

**CBD SNAPSHOT:** Section 2 provides a background to the CBD and broader context.

THE FRAMEWORK: Section 3 summarises the vision, objectives and strategic directions, which form the basis of the CBD Plan recommendations and actions.

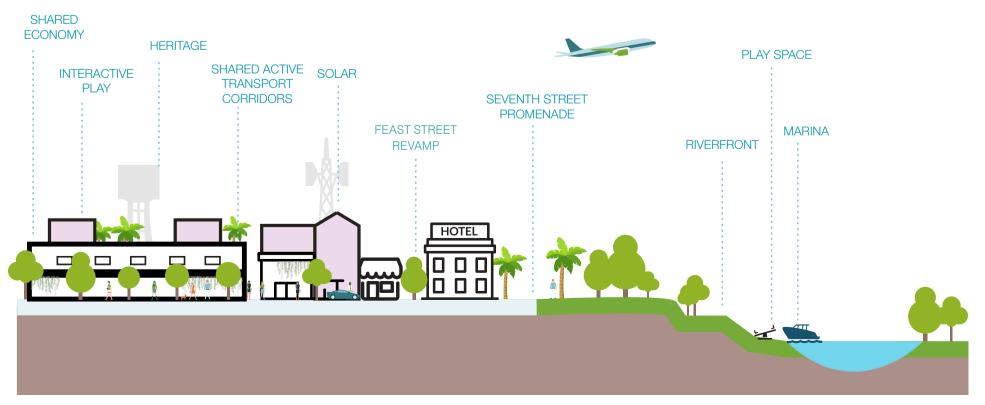
**DIRECTIONS AND ACTIONS:** Section 4 details each of the 6 key strategic directions, and associated actions.

**PLANNING CONSIDERATIONS:** Section 5 highlights future considerations that will need to be addressed as part of the planning scheme amendment.

**IMPLEMENTATION AND GOVERNANCE:** Section 6 sets out the implementation plan, including priorities for each of the nominated actions, and recommended governance structure.

**DESIGN GUIDELINES:** Section 7 includes design guidelines for the CBD as a whole, as well as, individual precincts.

# Reimagining Mildura in 2035



# **OUR PROCESS**

Crafting a vision and strategic framework is a journey with several key milestones. The process that has been followed in preparing this CBD Plan is illustrated below. We started this project by gaining a clear understanding of where Mildura's CBD is currently positioned and where we want it to be by 2035 (refer to Figure 1). As Stage 4 represents a future step, this project has been carried out in three stages, as detailed below:

#### Stage 1: Mildura CBD Background Report

- Research and investigations, including a review of relevant background reports and studies, and existing conditions.
- Review the status of the current CBD Plan, including the planning and policy framework.
- Review of the current market and socio-economic climate.
- Undertake visioning workshops with MRCC, key stakeholders and the community to understand current opportunities and constraints, and gain an appreciation of future aspirations.

#### **Stage 2: Mildura CBD Directions Report**

- Review the status and relevance of priorities within the current CBD plan.
- Develop a draft vision and strategic directions.
- Consult with key stakeholder groups, to refine and agree upon the vision and strategic directions to be taken forward as part of the CBD plan.

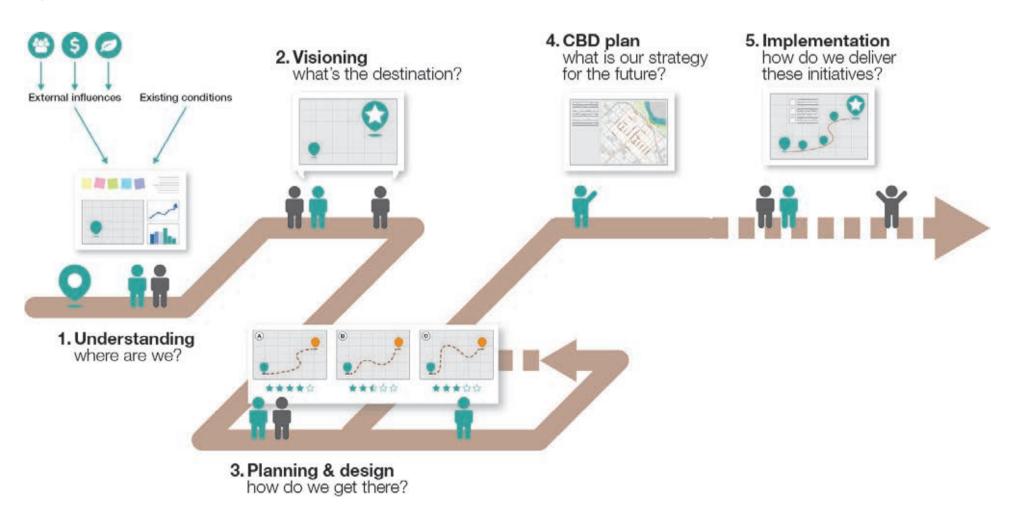
#### Stage 3: Updated Mildura CBD Plan

- Develop a draft structure plan and urban design framework for the CBD area.
- Explore high level concepts for focus areas nominated as key capital works projects and public realm enhancements.
- Prepare design guidelines for public and private development.
- Review and test design and policy initiatives for the CBD area with key stakeholder groups.
- Finalise the CBD Plan for public release and comment.
- Address comments and finalise the CBD plan for Council endorsement.

#### Stage 4: Preparation of planning scheme amendment (future stage)

 Prepare a planning scheme amendment to incorporate the new CBD plan and related policy provisions.

Figure 1 **Project process** 



## **ENGAGEMENT APPROACH**

Refreshing the CBD Plan has been a great opportunity to examine things differently, uncover new ways to build on Mildura's strengths, and address its future needs and challenges. It is also a chance to explore how everyone can work in partnership with MRCC to achieve successful outcomes for the CBD.

For the new CBD Plan to succeed, it is vital that it responds to the needs and aspirations of the community, business operators and traders, industry and other key government stakeholders. As part of the project, a series of workshops, face to face meetings and

drop in sessions were held with different groups. This report is supplemented by a Summary Engagement Report (for Stage 1 and 2), outlining the community and stakeholder engagement approach for each session and feedback from various groups/individuals who were consulted and participated via the online Social Pinpoint platform.

Responses from the local community, traders, government agencies and other groups, have informed the vision, directions and relevant actions set out in this CBD Plan.





Round 3 of engagement involved collecting feedback on the draft CBD Plan via written submissions and working group session with Mildura City Heart on March 20, 2019.

The draft CBD Plan has been revised to address the feedback received from the community and key stakeholders. Sixteen (16) formal submissions were received from a broad range of users and stakeholder groups, including local residents, employees, business owners, students and Government Agency representatives.

This round of engagement resulted in additional work commissioned by Council as a priority, relating to specific themes and sites within the CBD. This resulted in two subsequent projects including the Langtree Avenue Discussion Paper and Place Activation Plan, and Active Transit and Parking Strategy.

We understand that stakeholder and community engagement is critical to the success of any project, and as such, this has been central to our approach. Diverse groups have been engaged during each stage of the project, to promote shared ownership and ensure the CBD Plan is responsive to the needs and aspirations of the community.



Image 5 Consultation and project reports on display

# **ROUND 3 DRAFT CBD PLAN - WHAT WE HEARD KEY THEMES:** Indigenous history Retail strip shopping Public art Greening and and vacancies shading Pedestrian saftey Parking and vehicle Environmental Access to open building standards access space



Image 6 Presenting on the draft vision



**Image 7** Working together to refine our collective vision and directions for the CBD

# "The future...will take belief, hope, promise and action"

- Year 6 students Mildura South Primary School

# **OUR FUTURE GENERATION**

As a strategic plan for the next 15+ years, it is important that we listen to and capture our voices of the future. It is the next generation that will lead change and safeguard our towns and cities.

An initiative led by MRCC, invited several school groups to submit their creative and insightful visions for the future of Mildura. These well composed ideas for the CBD have been reviewed and drawn into the CBD Plan refresh.

The task assigned to Year 6 students from Mildura South Primary School and Ranfurly Primary School was to imagine what Mildura would be like in 30 years time, when these year 6 students are living in the community, and are working and may have their own families.

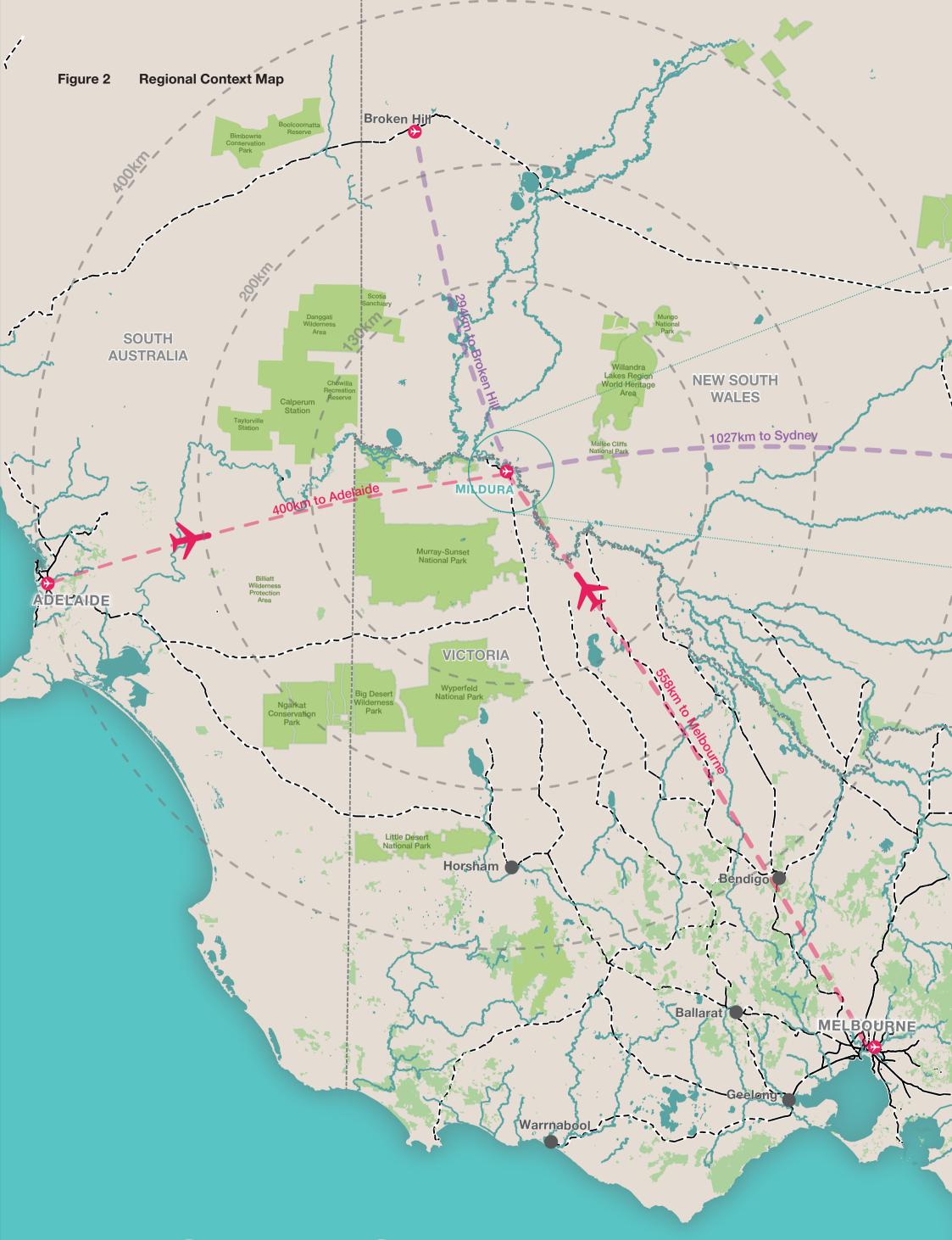
Ranfurly Primary School's vision focused on social and environmental issues. Their vision was to strive for gender equality, raise awareness and reduce incidents of domestic violence, provide greater assistance to those who are homeless and other disadvantaged groups, and look at creative ways of being more environmentally and culturally aware.

The group from Mildura South Primary School put forward a number of proposals and targets for 2048, such as:

- Mildura will have almost zero unemployment;
- Agriculture is no longer Mildura's main business. Energy is the future;
- Mildura is green, clean and safe;
- Mildura is renowned for its renewable energy and houses the largest solar and wind farm in the State;
- There is a new high speed bullet train called the 'Vineland Arrow', which travels at about 400 km/per hour, enabling travel to Melbourne in less than 2 hours; and
- Mildura now has an iconic sports stadium called the 'Latje Latje Stadium'.



Image 8 Aerial view over Mildura and the surrounding region



# 2 CBD Snapshot



#### REGIONAL CONTEXT 2.1

Mildura is a regional city in the north-west corner of Victoria, strategically located between several major cities, including Adelaide (440km), Melbourne (550km), Broken Hill (293km) and Sydney (1017km). With a population of 53,878 people as at 2016<sup>1</sup>, it is the largest regional municipality in Victoria covering 22,000 square kilometres, or approximately 10% of the State of Victoria (refer to Figure 2).

The broader Loddon Mallee and Sunraysia region is home to a number of major settlements and townships, with Mildura being the largest and most prominent. It is not only the principal service centre in the area but also in northern Victoria, possessing the highest concentration and most diverse range of retail, health, education and Government services<sup>2</sup>.

Mildura and the broader region is well connected by road to other major cities, via the Sturt Highway, Silver City and Calder Highways. As yet there are no passenger train services to Mildura, however V/Line passenger rail to surrounding regional centres of Bendigo and Swan Hill connect up with V/Line Coaches to Mildura. Mildura Airport is located south of Mildura's CBD and is the busiest regional airport in Victoria, providing direct flights daily to Melbourne and regular services to Adelaide<sup>3</sup>. Qantas have recommenced flights to Mildura - Sydney as of March 2020. In 2017, there were 225,000 passenger movements recorded<sup>4</sup>.

<sup>1</sup> ABS; Mildura Community Profile, 2016

This region also features a number of significant national parks, open space and recreational areas, including the Murray-Sunset National Park, Willandra Lakes World Heritage Area (including Mungo National Park), Mallee Cliffs National Park and Hattah Lakes National Park, a ramsar site.

Land in the region is characteristic of flat, low-lying landscapes interspersed with fertile alluvial soils adjacent to the River Murray and infertile dune fields associated with the large national parks. Due to its inland location, the climate is the hottest and driest in Victoria, with rainfall averages at approximately 267.9 millimetres per year<sup>5</sup>. Although a hot and dry climate, the region experiences the most sunshine hours, ideal for solar projects.

As a significant producer for the region and nationally, the economic and environmental prosperity of the area relies however on the proper management of the Murray River upstream to ensure adequate and reliable flows. Water supply and distribution is managed by Lower Murray Water, who recognises the Sunraysia region is sensitive to climate challenges and management of the Murray River with relatively low rainfall.<sup>67</sup>

Tourism is driven by the exceptional offering of fresh local produce, wineries, natural landscapes and the beautiful Murray River which forms the northern border of the municipality.8 While tourism remains a strong driver, emerging industries for the broader Loddon Mallee/ Sunraysia region may include renewable energy, aquaculture, mineral sands and recycling.9

<sup>&</sup>lt;sup>2</sup> RDV; Mildura City Economic Profile 2016, p.12

<sup>&</sup>lt;sup>3</sup> RDV; Mildura City Economic Profile 2016, p.44

<sup>&</sup>lt;sup>4</sup> Mildura Rural City Council

<sup>&</sup>lt;sup>5</sup> RDV; Victoria Loddon Mallee Region, 2018

<sup>&</sup>lt;sup>6</sup> RDV; Mildura City Economic Profile 2016

<sup>&</sup>lt;sup>7</sup> RDV; Mildura City Economic Profile 2016

<sup>&</sup>lt;sup>7</sup> www.lmw.vic.gov.au

<sup>8</sup> www.bom.gov.au

# 2.2 BROAD TRENDS\*



# Climate Change

Climate change is currently tracking in line with high scenarios and is anticipated to result in an increase of 2.8 degrees, an 11% decrease in rainfall and 7% increase in evaporation rates for the Loddon Mallee Region (CSIRO) by 2020. As is the case for all metropolitan and regional cities, it is imperative that future planning considers better upstream management of the Murray-Darling River system, and responds to this trend, particularly in terms of urban design of the public realm, to preserve community health and wellbeing and develop strategies that promote resilient and drought responsive greening solutions and mitigate the urban heat island effect and suppress the impacts of dust storms. In the case of the Mildura CBD, this necessitates doing more to tame the wind while letting the sun shine through in winter, providing more shade and reducing the ambient air temperature in summer.



# **Digital Disruption**

Through emerging digital technologies, traditional business models and ways of operating is dramatically transforming the business, industry and service sectors. Everyday transactions, from funding, manufacturing and production, design and delivery, through to operations and ongoing monitoring, are now relying upon various digital platforms. Some local traders are particularly vulnerable to digital distruption such as newsagents (due to 24/7 news cycle) and online shopping for discretionary items, which is now open to a lot more competition. The uptake of virtual reality, augmented reality, robotics, autonomous vehicles and smart technologies has also been rapid. Along with the prospect of imminent transition to solarelectric cars, this is a huge area of innovation to which a thriving CBD will need to respond.

To succeed and remain competitive in this climate, it is important that businesses and industries embrace these new platforms, building design responds, and that governance frameworks are prepared for these changes.



# **Shared Economy**

In recent times, peer-to-peer (P2P) platforms have started to flood the market, such as Uber and Air B'n'B. The 'shared' economy is allowing individuals to buy and sell goods and services directly without an intermediary business or third party. While these models are affecting traditional businesses and infrastructure systems, it is also creating other impacts within various markets, particularly transportation.

To some extent, this trend has been beneficial, enabling people to create more flexible means of earning an income while providing greater market choice. However, as we have seen internationally, other impacts have not been quite so beneficial, both socially and economically for traditional businesses and governments. By and large, policy and governance around these new models has not kept pace with new and emerging platforms. Understanding and planning for these changes will be important.



# **Changing Communities**

While population growth remains steady, medical advancements and lifestyle changes mean that people are living longer and having fewer children. Particularly within Australia, this is resulting in an ageing population profile and more people living alone. Ageing in place continues to be a driver for strategic planning, and within the context of the Mildura CBD, this highlights the need to ensure all urban design and individual businesses meet the criteria of "universal accessibility" and also fosters a sense of social inclusion, irrespective of whether people are visiting the CBD to shop or dine, or simply have a need to feel connected and part of a community.

The millennial population is moving away from past traditions, with differing views on home ownership, especially in light of unattainable housing affordability, relationships and mobility.



# **Increased Resource Consumption**

As lifestyles and consumption patterns have changed, the demand for energy, food, water and other resources will increase. Within Australia, we have become a 'consumer driven' society, which is placing unsustainable pressure on natural resources and our primary industries, particularly food production. Innovative ways to avoid waste generation in the first instance, and better utilise renewable resources, re-use and recycle products and materials, will be important for resource security in the coming years. This particularly applies to demand, or more precisely the cost of energy and people's ability to be able to afford to keep warm in winter, cool in summer and still have disposable income available to meet other needs. Mildura is well-placed to continue to be a leader in the transition to solar energy for all built form, although this needs to be complemented by energy efficient design to minimise energy demand in the first instance.



# **Lifestyle Changes**

Australians are more attuned than ever to the fact that our lifestyles affect our health and wellbeing. High levels of car dependence and limited access to healthy food costs money in the longer term and contributes to the three "lifestyle" illnesses of heart diseases, diabetes and obesity. It also plays a significant role in determining the "need" for car parking and associated infrastructure.

Lifestyle changes are driving behaviours and expectations in terms of the sorts of activities, facilities and amenities that local residents expect to find in their community. The ability to work from home, applications to track and monitor sleep and exercise, a focus on mindfulness and relaxation, the need to access green space for leisure activities and connect with the natural environment are all changing the way people live, work and move day to day.

<sup>\*</sup> The above trends were prepared before the COVID-19 pandemic, which is a rapidly evolving situation all around the world. This is changing the way people interact, work, shop, move and travel. These patterns may continue for some time but have not been examined in preparing this strategy.

## 2.3 MILDURA - LOCAL CONTEXT

Mildura was founded in 1887, due to its strategic location along the Murray River and reliable water supply. Despite its relative geographic isolation, population in the area has seen a steady growth rate of 0.66% per annum from 2004-2014, with stronger growth in more recent years.

The population is diverse, with 79 different nationalities officially recognised. At present, Mildura also has the second largest population of Aboriginal and Torres Strait Islanders in regional Victoria<sup>1</sup>. Based on the State of Mildura Report (2018), the area performs reasonably well across several health and wellbeing indicators, however initiatives to improve mental health and promote active and healthy living are recommended.

With the sixth-largest economy outside metropolitan Melbourne, Mildura recorded a Headline Gross Regional Product (GRP) of \$3.156 billion as at 2017<sup>2</sup>. Traditionally, Mildura's economic base was dominated by horticulture, agriculture, and the town's role as a service centre for the Riverina region.

More recently however, Mildura local economy has diversified, extending beyond agriculture to include, tourism, hospitality and solar energy investment, establishing itself as a flourishing principal activity centre for the region.

Mildura provides regional level services in respect of government, retail, health services, arts and culture and tourism activities<sup>3</sup>. Major regional health and education facilities are located within Mildura, including La Trobe University and Mildura Base Hospital.

#### 2.4 THE CBD

The Mildura CBD, an area of approximately 121.7 hectares, features a range of land uses including retail, entertainment, arts and culture, leisure, formal and casual dining, offices and business activities, and residential and short term accommodation.

The CBD area, forming the basis for this plan, includes land from Seventh Street to Eleventh Street, and from Walnut Avenue to San Mateo Avenue. Deakin Avenue from Seventh Street up to Fifteenth Street is also included.

Bordering the largest river in Australia, the Murray River is located north east of the CBD, with the adjacent riverfront area providing a key open space and recreational area for the local community. Seventh Street is the main interface between the CBD and the riverfront.

The CBD is structured on a formal grid street pattern supported by a parallel laneway network. The CBD's built form was influenced by the Chaffev brothers, who established Mildura in 1906 based on the layout for Ontario (California, USA). The grid frames signature palms at key intersections, and views to prominent historic buildings and landmarks, such as the T&G Clock tower, and historic water towers.

Buildings within the CBD are generally low scale, between one and two storeys. The form and style of buildings varies, however several buildings of heritage significance remain, creating a strong character.

The CBD area has undergone significant change over the past 10 years, which is anticipated to continue based on the actions set forth in this CBD Plan.

<sup>&</sup>lt;sup>3</sup> RDV; Mildura City Economic Profile 2016



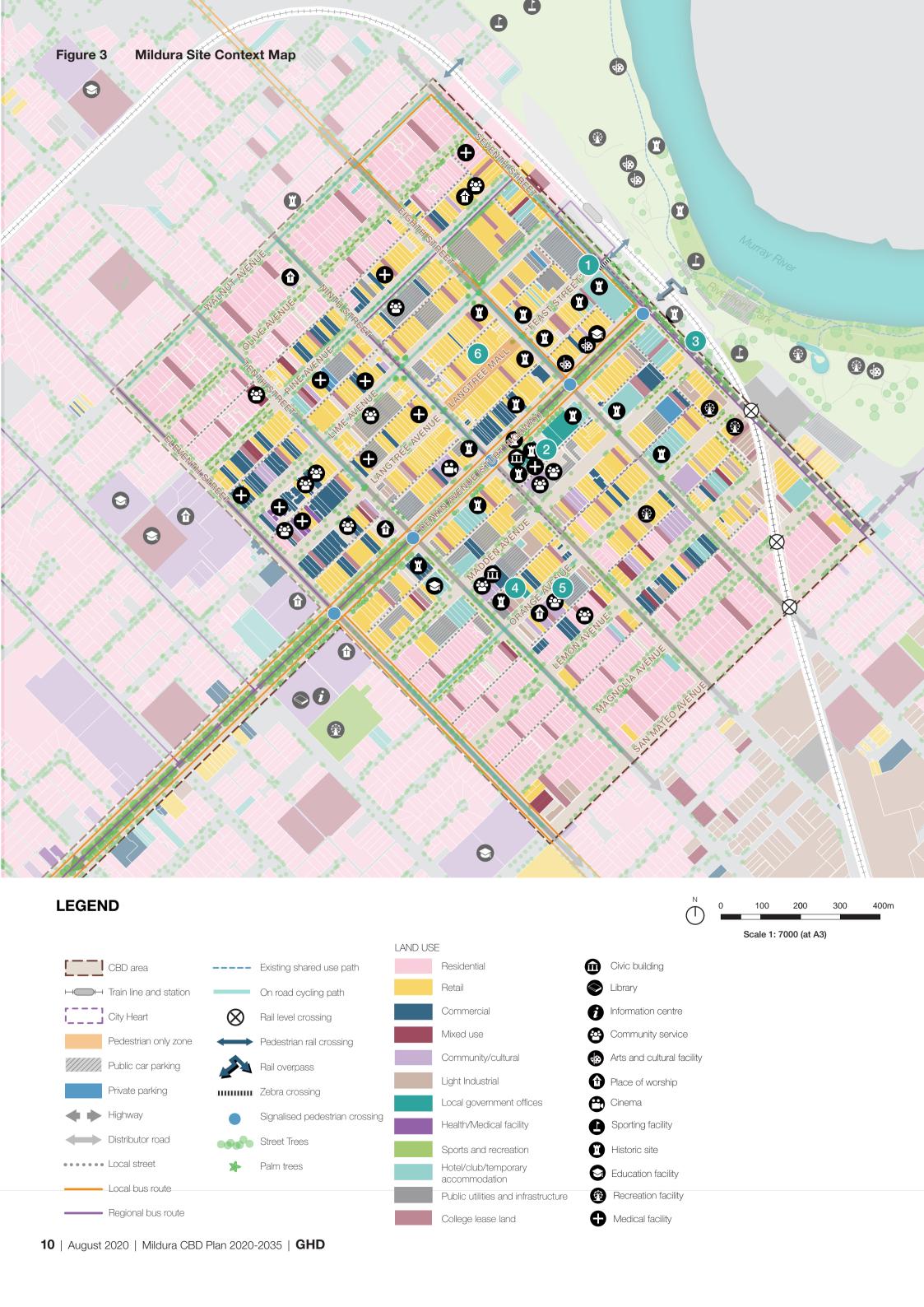
Mildura's Eco-Village, a leader in innovation Image 9



View along Eighth Street Image 10

ABS; 2016 Census Quick Stats

<sup>&</sup>lt;sup>2</sup> REMPLAN: Australian Bureau of Statistics (ABS), 2017



#### **Langtree Mall and 'Feast Street'**

Langtree Mall is a pedestrian priority zone and one of the only areas of public open space within the CBD. Community and cultural events are regularly held in Langtree Mall, particularly during the warmer months, for example the Country Music Festival.

North of Langtree Avenue towards the river front is 'Feast Street', an area renowned for its quality dining, café and entertainment.





#### **Deakin Avenue (Sturt Highway)**

Deakin Avenue is home to a number of Mildura's major civic/community features. It provides a boulevard entrance into the CBD and is the primary north-south road to and through the city. It also provides the majority of the CBD's public open space.

#### **Pedestrian and cyclist movement**

Formalised footpaths exist along all streets within the CBD. There have been recent upgrades with the addition of a central median footpath along certain sections of Deakin Avenue.

Outside of the retail core, pedestrians and cyclists largely use the existing walking and cycling tracks along the riverfront. With formal crossing points along 7th Street connecting people from the CBD to the riverfront.





#### Public open space and recreation

Public open space in the CBD is limited to streetscape environments (including Langtree Mall), the Deakin Avenue median and the small park under the Water Tower.

The Riverfront is the predominant area for usable public open space for a range of passive and active recreational activities.

#### Arts, culture and community facilities

Mildura has a range of arts and cultural facilities, and a long history of art as an important component of the city's identity. The key cultural facility is the Mildura Arts Centre, situated just outside the CBD. Mildura's built heritage is also key to its identity.

Community facilities such as medical centres, social clubs, youth services are spread throughout the city.





#### **Environment and sustainability**

Mildura's climate is typical of Mediterranean conditions with hot, dry summers with peak temperatures resulting in several days over 40 degrees in summer and lows of -2 degrees celsius in July.1

Climate responsive design affects all aspects of liveability from plant species selection to provision of significant shade and cooling.

<sup>1</sup> Climate ready Victoria, Loddon Mallee, Victorian Government, 2015

## 2.5 STRENGTHS TO BUILD ON

Mildura's CBD is excelling in many ways. There are a number of key strengths that we have distilled, based on research and feedback received during the Stage 1 consultation sessions. The strengths that we can springboard from and build on are highlighted below.



#### **Cultural heritage**

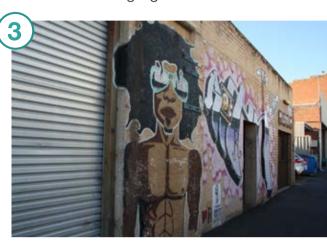
Mildura has a number of sites of cultural and historical significance, which add to the experience and identity of Mildura.

Mildura's rich history and the legacy of the Chaffey Brothers should continue to be celebrated within the CBD.



#### **Riverfront setting**

The CBD is adjacent to the picturesque Murray River. The riverfront is the largest open space asset within Mildura and a significant drawcard for the area. The recent Stage 1 -Riverfront redevelopment project has instilled a sense of pride and ownership, and provides a wonderful recreational area for locals and visitors.



#### Arts, creative thinking and laneways

Mildura residents expressed a sense of pride in the local arts and culture scene. Various music, arts and multicultural celebrations and events occur throughout the calendar year. There is potential for the CBD to play an even greater role in facilitating these cultural events, to bring further life to the heart of Mildura, and activate central laneways.



#### **Local produce**

Mildura and the broader region is renowned for its agriculture and viticulture. While there are a number of existing stores showcasing the area's local produce, this is something that could be further promoted within the CBD, through events and an expanded niche-retail offering.



## Social infrastructure and services

Mildura is the Loddon Mallee region's activity centre, making it home to major infrastructure, including the regional hospital and Mildura Airport. A dynamic range of educational, arts, cultural and entertainment facilities are already on offer, attracting people to Mildura. To reinforce its role and attractiveness, there is potential to build on the current offering.

The CBD, particularly Langtree Mall and its adjoining streets, offer excellent accessibility for all abilities. Residential precincts (along Lemon, Olive and Magnolia Avenues) also provide prioritised pedestrian access along the street front and vehicle access via the rear laneway network. As the CBD Plan encourages further residential development, as a key economic and urban growth strategy, it will be important to maintain prioritised pedestrian access along the street front.



#### Leader in innovation

More recently, Mildura has established itself as a leader in agri-tech, recycling and solar power. There is an opportunity for Mildura to forge ahead and further promote Mildura as a "smart" and innovative regional centre, capitalising on its existing strengths, climate and industry drivers.

#### 2.6 CHALLENGES TO ADDRESS

When listening to the community and key stakeholders and based on research undertaken, there are some key challenges affecting the CBD. These challenges that will be considered and addressed as part of the CBD plan.



#### **Governance arrangements**

It is important that the community, businesses and key stakeholder groups partner with Council to develop and implement the CBD Plan. Recent consultation indicates that the present governance arrangements could be more effective in terms of promoting shared ownership of the CBD initiatives.



#### **Retail mix**

The current retail mix within the CBD is comprised primarily of small mainstream and bespoke specialty retail stores, dining, food/ beverage outlets, along with commercial art galleries, 3 major supermarkets and discount liquor stores. Anchor tenants that will draw people to the CBD and a more diversified, niche retail offering to further entice residents and visitors to come to the CBD and stay for longer would be beneficial.



#### **Developable land stock**

At present there is a limited supply of vacant land and large land holdings within the CBD. This represents a constraint to future development and the establishment of further public open space, attractions and amenities within the CBD. However, this could be achieved through supportive policy and facilitating investment for strategic sites within the CBD.



#### **Mobility**

Like several comparable regional centres, Mildura has a high dependence on private vehicles. The provision of infrastructure associated with this driving culture, dominates the streetscape character and deters people from walking and cycling. This is in part a consequence of the limited local bus services (in terms of frequency, timing and duration) as well as community expectations and culture of presuming driving is the only feasible option. A more frequent and convenient schedule, including late evening services for both hospitality workers and their patrons, combined with excellent disabled access could provide an antidote to the heavy dependence on the car and, in tandem, the perception of there being "not enough car parking". The level of service offered through public transport for Mildura and broader regional connections, could also be improved to promote residents and visitors to use more sustainable modes of transport.



#### Usable and comfortable public open space

Approximately only 2% of the Mildura CBD area is public open space limiting the capacity for greening, cooling, community interactions and places for people to rest and play. Deakin Avenue makes up a substantial part of this open space provision but is underutilised. It can be difficult to access and be safely used by families and residents. The deficiency of shade trees within the existing CBD streets and along key pedestrian routes, may also deter users from frequenting these areas during the warmer seasons.



# **Housing diversity**

While there are some medium density housing options within the CBD, the housing stock is predominately comprised of single detached dwellings on larger blocks. There is the potential to examine all development options including broadening housing diversity in the CBD.

Recognising the changing demographics and household trends within Mildura, alternative housing models should be considered particularly retirement, student and affordable housing supply. In the course of encouraging new residential development within the CBD a key challenge will be to preserve the current prioritised pedestrian access that the historic street layout offers.

# 3 The Framework

# 3.1 FRAMEWORK STRUCTURE

The CBD Plan sets out the strategic vision and framework to guide future growth, development and enhancement. The consultation process during Stages 1 and 2 of the project affirmed that MRCC and the community are committed to revitalising the CBD, building on its strong foundation and transforming its future through contemporary and innovative solutions.

The CBD Plan is intended to provide a clear pathway for achieving the directions set out in the plan by 2035. However, given the plan applies for the next 15+ years, a degree of flexibility should be maintained, to adapt to changing community needs.

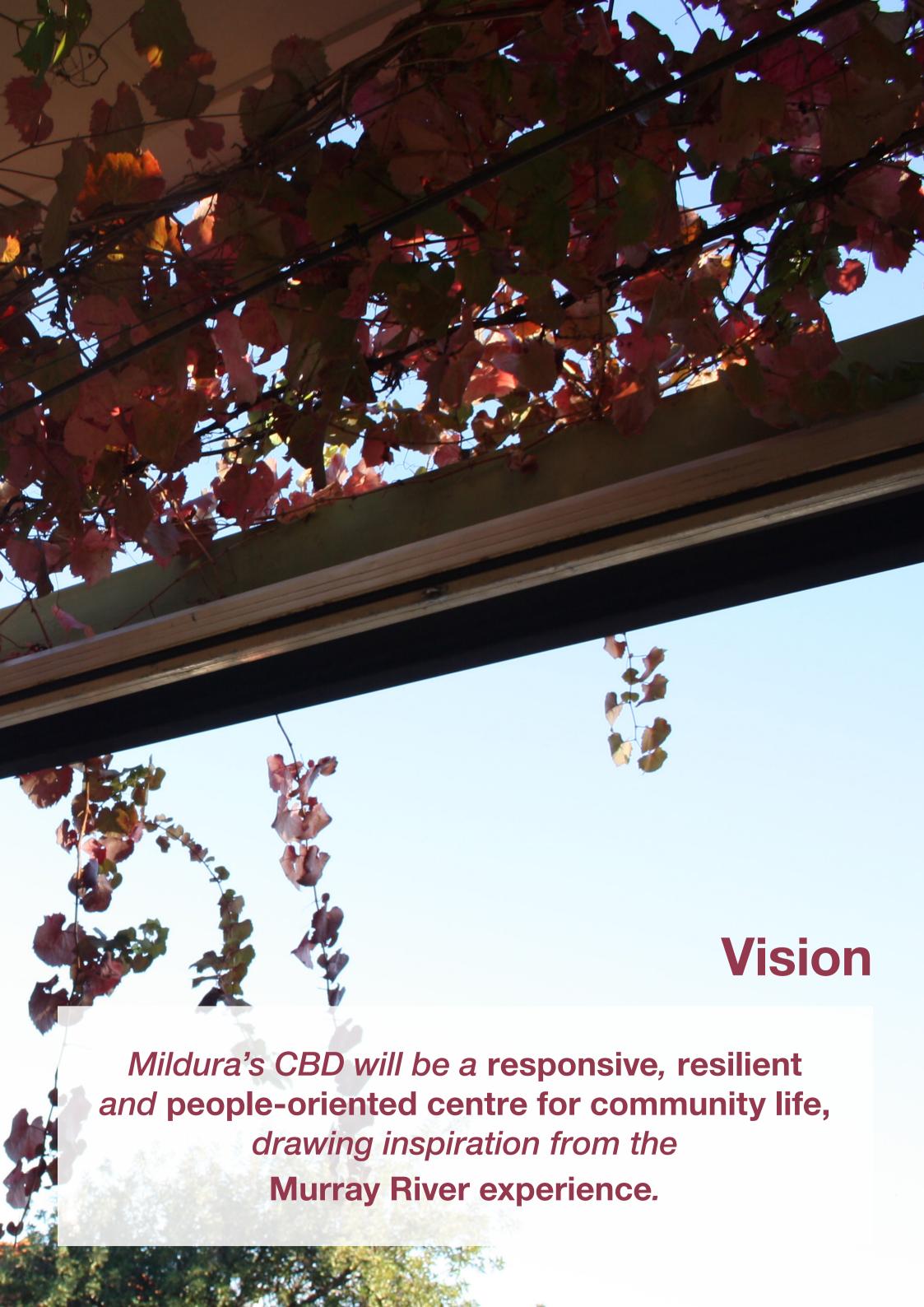
Change and growth is incremental and relies on shared ownership and a strong commitment by stakeholders to deliver the project objectives.

The CBD Plan is a framework comprising 6 key components:

- **1. Vision:** outlining the overarching goal and aspirations for the CBD Plan.
- 2. Objectives: underpinning the vision, the objectives set out the overall intent of the CBD Plan.
- 3. Strategic Directions: key directions, setting out performance based outcomes to be achieved for the project, in accordance with the vision and objectives. These directions are also synthesised into an overall structure plan for the CBD.
- **4. Targets and Actions:** identifying key actions and projects to achieve the outcomes sought under each direction.
- **5. Design Guidelines:** Includes place, use and precinct design guidelines to promote the desired outcomes outlined in the vision, objectives and strategic directions.
- 6. Implementation Plan: outlines potential partners, priorities and timeframes to deliver the key actions identified.







# 3.2 OBJECTIVES

The following eight key objectives underpin the vision for Mildura CBD and will help to steer decision making and focus activation efforts within the Mildura CBD:



#### **DELIVER A SHARED VISION**

Foster strong relationships with key stakeholders and the community, to forge a shared vision for Mildura's CBD.



# CREATE AN ACCESSIBLE, LIVEABLE AND **PROSPEROUS CENTRE**

Build a resilient and economically prosperous regional centre to adapt to future economic and population growth trends, and which nurtures and enhances diverse city living, commercial and community activities.



## **CULTIVATE ACTIVE STREETS**

Create the CBD as a rich ecosystem connecting key destinations through safe, well shaded and universally accessible journeys for all.



#### **BE AT THE FOREFRONT OF INNOVATION**

Become a leader in the region by piloting and supporting innovation in the CBD across business, industry, service and public realm sectors, ensuring Mildura's CBD remains competitive within an everchanging market.



#### STIMULATE AUTHENTIC **EXPERIENCES**

Celebrate the local, home grown character of Mildura through injecting the CBD with unique personal experiences, drawing up from the river.



# **GROW A SEASONAL PLANTED OASIS**

Nourish a green CBD, which optimises seasonal shade and water sensitive urban design solutions to create a comfortable micro-climate, offering a high level of amenity for users within the public realm.



# **CHAMPION A COMMITTED COMMUNITY AGENDA**

Promote a CBD which is highly responsive to the needs of the community, seasonal and climatic changes, and water challenges.



**UNLOCK FUTURE POTENTIAL** 

Open up opportunities for public and private development to diversify the CBD's housing, business and industry program, to promote social and economic prosperity.



Image 24 A resilient regional centre



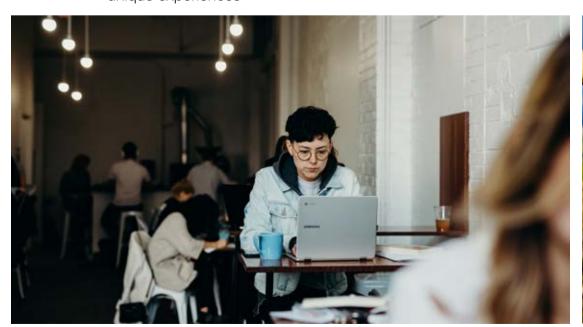
Places to roam and have unique experiences Image 26 Image 25



Collaborative partnerships



Comfortable, climatic responsive settings Image 27



Be at the forefront of innovation Image 28



Image 29 Celebrate the local home grown produce

# 3.4 STRATEGIC DIRECTIONS

The following six strategic directions include a series of ideas and activities which are recommended to begin the process of place creation and revitalise the CBD. Each direction focuses on preliminary initiatives to improve the quality and diversity of the public realm and associated infrastructure, the overall 'place' experience of the CBD.

The proposed directions have been informed by the consultation and work carried out during Stage 1 and 2. These directions also carry through various initiatives from the 2007 CBD Plan, and which are still considered relevant.

#### **DIRECTION 1**

A DISTINCT AND **DYNAMIC ACTIVITY HUB** 

- 1A: Reinforce the city heart
- 1B: Diversify the CBD retail offering
- 1C: Encourage healthy and active communities
- 1D: Promote CBD living
- 1E: Stimulate business and investment

**DIRECTION 2** A CONNECTED AND **COMPACT CBD** 

- 2A: Protect and strengthen service clusters
- 2B: Support adaptive re-use and infill development
- 2C: Improve places and journeys
- 2D: Enrich urban form and wayfinding
- 2E: Promote sustainable transport modes

**DIRECTION 3** AN INCLUSIVE AND PEOPLE FOCUSED CBD

- 3A: Maintain climate resilient landscapes
- 3B: Promote outdoor liveability
- 3C: Interlace a network of open space
- 3D: Establish an intergenerational focus
- 3E: Pay homage to cultural diversity

# **DIRECTION 4**

A RESILIENT AND SUSTAINABLE CBD

- 4A: Promote environmentally responsive design
- 4B: Capitalise on local climate
- 4C: Rethink Water Management
- 4D: Foster greater housing choice

# **DIRECTION 5**

A SMART AND **COLLABORATIVE CBD** 

- 5A: Foster better decision making
- 5B: Become a leader in innovation
- 5C: Maintain regional competitiveness

#### **DIRECTION 6**

AN EXPRESSIVE AND **MEMORABLE CBD** 

- 6A: Provide unique and varied experiences
- 6B: Respect and build on heritage
- 6C: Celebrate local industry



Image 30 A distinct and dynamic activity hub



A connected and compact CBD Image 31



An inclusive and people focused CBD Image 32



Image 33 A resilient and sustainable CBD



A smart and collaborative CBD Image 34



Image 35 An expressive and memorable CBD

# 3.5 STRUCTURE PLAN

The purpose of the Mildura CBD Structure Plan is to manage and plan for the future growth of the CBD. This will help to:

- Provide greater certainty to the local community and investors, about the future form and anticipated change in the CBD;
- Manage future development and public realm improvements to ensure the CBD remains an attractive and thriving centre to live, work and shop;
- Ensure economic and social vitality of the CBD; and
- Focus Council and private investment within the CBD, to best serve the local community's immediate and longer term needs.

The Structure Plan (including Street Typologies) aims to facilitate the development and management of public infrastructure, streets, open space and walkways. It also establishes development parameters for private property around preferred land uses and building form, to achieve the key objectives for the CBD.

The Structure Plan has been informed by the strategic directions expressed for the CBD and provides a framework for the actions and design guidelines set out in Sections 4 and 7. It builds on, and carries forward certain initiatives from the 2007 CBD Plan.

More specifically, the Structure Plan targets a diverse range of uses and activities, to capitalise on high value and underutilised land within the CBD, promote further CBD living, strengthen and create service clusters, and improve accessibility for all transport modes.

While the proposed Structure Plan differs from the 2007 zoning plan, it is designed to support the initiatives of the CBD Plan.

This plan will form the basis of the future Planning Scheme Amendment (PSA) for the CBD area, with the associated Design Guidelines.

The rationale and basis of the Structure Plan is summarised below:

#### **URBAN STRUCTURE AND NETWORKS**

- Responds to the CBD's location, cultural heritage and interface with the Riverfront.
- Targets a higher level of integration between transport networks, the main retail core and commercial areas, community infrastructure and services, and open space networks.
- · Rethinks the present street hierarchy, to promote safe and convenient movement throughout the CBD, particularly for pedestrians and cyclists.
- Defines street typologies for the CBD, to help direct decisions for planting and the overall street cross section for movement and other activities, thereby creating a strong and legible character.
- Aims to increase the level of public open space within the CBD, for a variety of active and passive recreational pursuits.
- Supports a better public transport service and provides for a more centrally located bus station within the CBD.
- Identifies street and intersection upgrades to support the access and movement objectives of the CBD plan.
- Promote better walkability and access for active transport, as per the current State Legislative framework.
- Safeguard liveability and walkability through preserving prioritised

- pedestrian access along the street front and vehicular access from rear laneways.
- Supports activation of central laneways to become destinations for dining, retail and cultural activities.

#### LAND USE AND ACTIVITY

The proposed land use and future zoning changes, are designed to:

- Support a diverse range of housing, in highly accessible areas of the CBD, particularly affordable meduim density options, which cater to different ages and household sizes.
- Strengthen existing service clusters for health and wellness, community services and service retail functions.
- Activate select laneways to create 'destination' laneways, which enable further retail uses, and opportunities for integrated art.
- Capitalise on under-utilised areas within the CBD, particularly adjacent to the Riverfront for temporary and permanent accommodation.
- Create opportunities for private investors to invest in the CBD, particularly current and emerging industries.
- Support further mixed use development in central parts of the CBD, to enable a more diversified offering.
- Expand opportunities for the local and regional community, by supporting arts and cultural facilities and other creative industries.
- Nominate suitable locations for supporting infrastructure, such as the intermodal hub and multi-storey carpark.

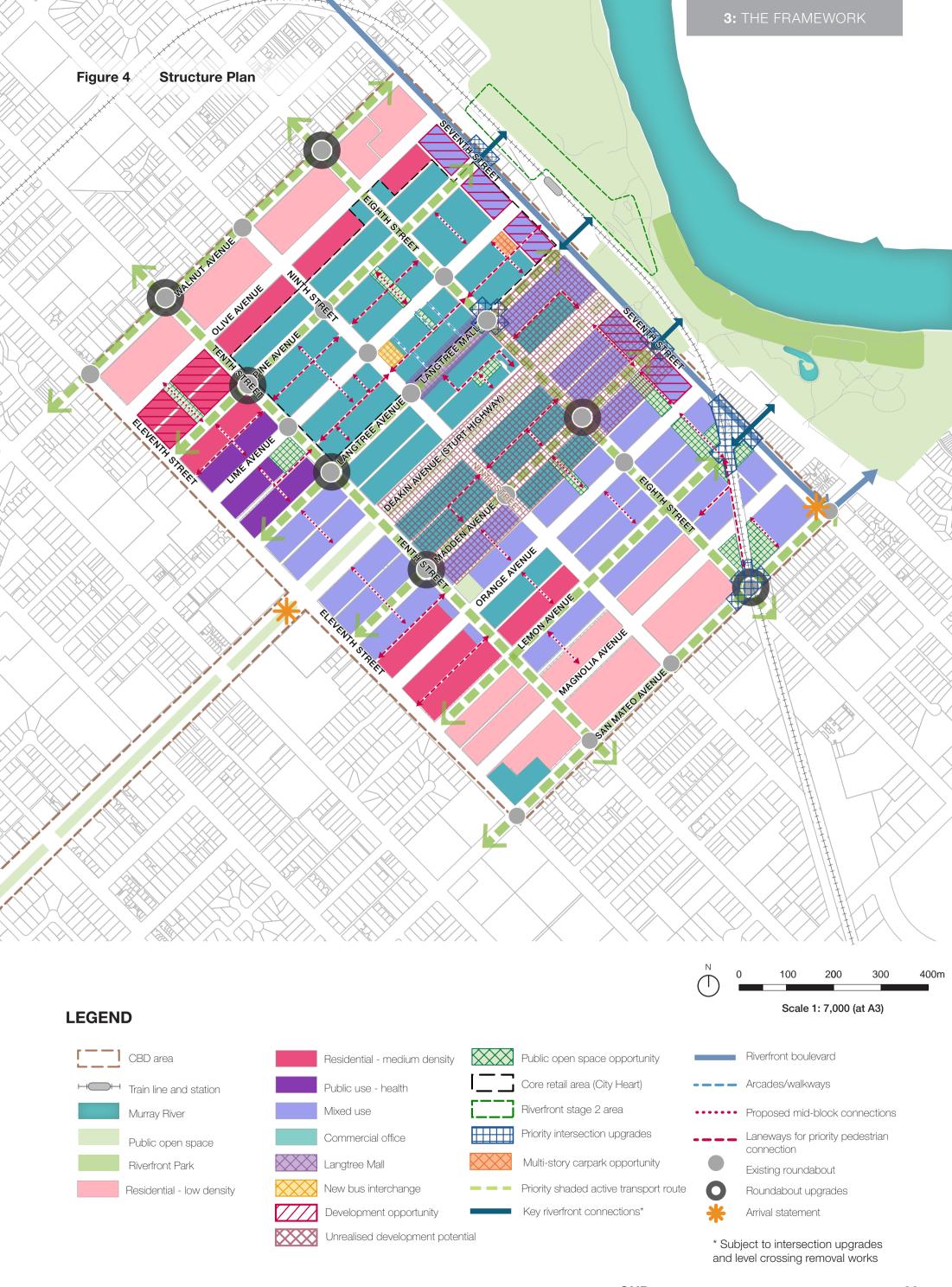
#### **IMAGE AND CHARACTER**

- Build on and celebrate Mildura's rich heritage.
- Create a greater level of physical and visual connection between the CBD and the Riverfront.
- Enhance artistic and cultural programming through partnerships with local community groups.

#### THE ENVIRONMENT

- Create areas of relief within the CBD, to promote outdoor liveability and comfort.
- · Promote improvements for seasonal amenity, including shading along streets and within the public realm.
- Enhance existing open spaces and both locally indigenous vegetation or climate responsive vegetation.
- Enhance access to open space and the Riverfront.

While this represents the Structure Plan, a number of initiatives have been identified in the CBD Plan, to undertake further research and studies for the CBD. It is anticipated that these studies may result in further changes, particularly in respect of transport and movement. The recommended process from here, is therefore outlined in Section 5.1.



# 3.6 PRECINCT PLAN

While the intention of this plan is for the CBD is to be understood as one cohesive area, eight precincts have been defined, to target specific uses and built form outcomes, and the needs of different place users.

The precinct boundaries defined in the 2007 CBD Plan have been redefined as part of this refresh, in line with the strategic directions and actions set out in this CBD plan.

The eight precincts include:

#### **Precinct 1: Retail Heart**

Covering the central retail area from behind Seventh Street to Tenth Street, and from Langtree Avenue to Pine Avenue. This is referred to as the 'City Heart' area, and is the principal shopping centre within Mildura.

#### **Precinct 2: Seventh Street Promenade**

Seventh Street Promenade includes land fronting Seventh Street, from Olive Avenue south to Orange Avenue. This area is beautifully situated on the eastern edge of the CBD, interfacing with the riverfront area.

#### **Precinct 3: Mixed use and commercial**

Comprising a significant portion of the CBD, south of Deakin Avenue between Deakin Avenue and Lemon Avenue, and the Seventh Avenue interface area and Eleventh Street to the west. This precinct comprises a mixture of light industry, commercial uses and government offices, with some residential development on the western periphery.

#### **Precinct 4: Creative Industries**

The Creative Industries precinct encompasses the land from San Mateo Avenue north to Orange Avenue, between Seventh and Eighth Street. This area currently consists of a range of entertainment uses, along with light industry workshops and warehouses, commercial offices and residential dwellings.

#### **Precinct 5: Health and Wellbeing**

The Health and Wellbeing Precinct includes land on the southern edge of the CBD, north of Deakin Avenue and extending to Olive Avenue, between Tenth and Eleventh Street.

# **Precinct 6: CBD living - West**

The CBD Living West Precinct is located on the western edge of the CBD, and provides various low density housing options.

#### **Precinct 7: CBD living - East**

The CBD Living West Precinct is located on the eastern edge of the CBD, and provides various low density housing options.

#### **Precinct 8: Deakin Avenue**

This area was defined in the 2007 plan and has a separate set of Urban Design Guidelines. It includes land fronting onto Deakin Avenue from the Seventh Street interface land up to Eleventh Street. and the Deakin Avenue road reserve from Eleventh to Fifteenth Street.

The intent and additional design guidelines relating to each of the Precincts above, is outlined in Section 6. In respect of landscape character however, typologies have been defined for the CBD and are detailed in Section 3.7.



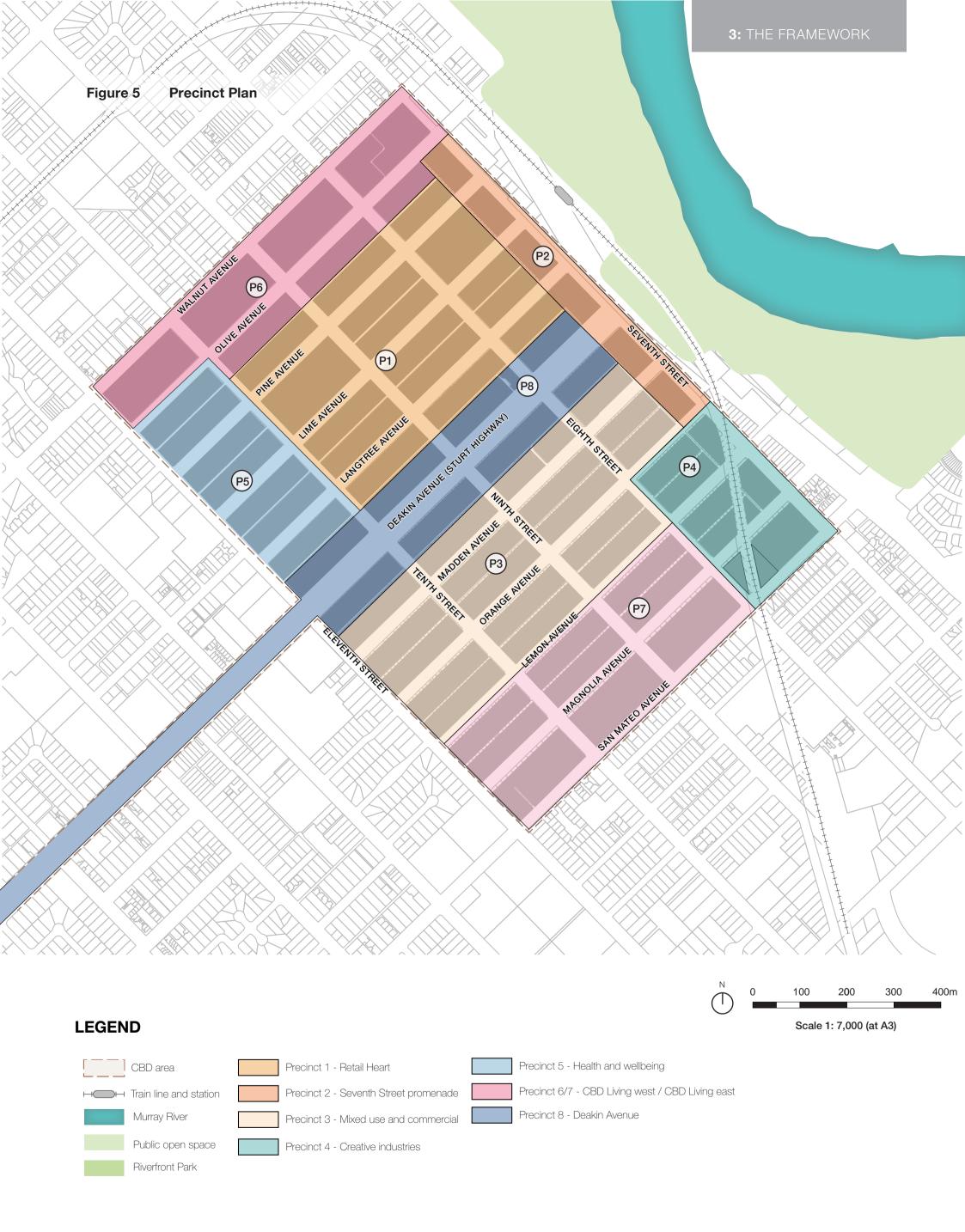
View overlooking Langtree Mall Image 36



Seventh Street interface with the Riverfront Image 37



Image 38 Health and wellbeing cluster along Lime Avenue



<sup>\*</sup> Note: these typologies may be amended upon further work being carried out as part of the Active Transit and Parking Strategy.

# 3.7 STREET CHARACTER

Distinct street character contributes to experience, legibility of place and can guide future development. Key attributes are further explained in Section 7 - Design Guidelines. Through defining street character typologies, we can prioritise different modes of transport, and create comfortable conditions for users, particularly pedestrians and cyclists. The six street types assigned are:

#### **CBD Active Streets**

CBD Active Streets are strategically nominated to prioritise active transport movements, by providing a high level of shade, safety and amenity for pedestrians and cyclists. Located predominately within the dynamic retail and service precincts of Mildura's CBD. revitalisation initiatives focus on enhancing the street identity, promote cultural expression and integrate adaptive and flexible design outcomes to cater for varied street events, programs and seasonal requirements. The streets will capture the essence of Mildura through a memorable and comfortable public realm experience.

#### **CBD Fringe Streets**

CBD Fringe Streets are located outside of the retail core, within the residential and mixed use/commercial areas. The streets shall provide prioritised pedestrian and cycle networks and adjacent facilities, including more seating, canopy trees and smaller places for gathering. This is to promote safe and active travel.

#### **Deakin Avenue**

Deakin Avenue is the premier boulevard entrance into the CBD and is the primary north-south road to and through the city. It also provides the majority of the CBD's public open space in the central median, filtered with large memorable Sugar Gums. Enhancements will be guided by the Deakin Avenue Urban Design Guidelines.

#### **Langtree Avenue**

Langtree Avenue is considered the central retail spine within the CBD, featuring Langtree Mall and Feast Street, and connects significant service precincts to the Riverfront. As the current epicentre of activity within the CBD, greater priority will be given to people along this spine, through regular crossing points and traffic calming solutions. Consistent street planting, vertical markers, decorative lighting and features are encouraged to stimulate street life through recognisable elements.

#### **Seventh Street Promenade**

Seventh Street is the northern frontier of the CBD and a connector road to Sturt Highway. The streetscape will prioritise pedestrian connections through consistent tree-lined boulevard plantings to complement the existing palm trees and visually link the CBD to the Riverfront. Priority pedestrian crossings shall be encouraged at Langtree, Madden and Lemon Avenue.

#### **Active Laneways**

Active Laneways are interlaced between the CBD Fringe Streets. perform as both pedestrian linkages and service lanes for adjoining properties. They will prioritise people to take short cuts on route to their destination.

# **Destination Laneways**

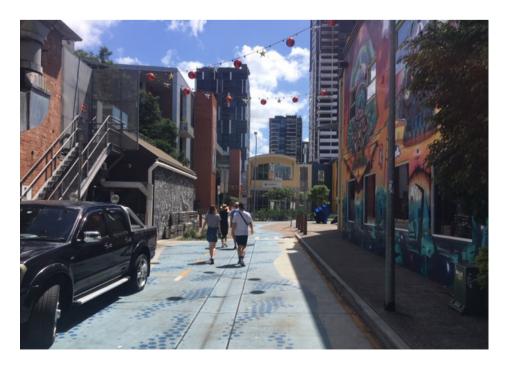
Laneways designed to be 'destinations' in their own right through strategic activation, opening up potential for new laneway addresses. This will not only increase patronage and passive surveillance for day and night time safety but will also lift their appearance and amenity.



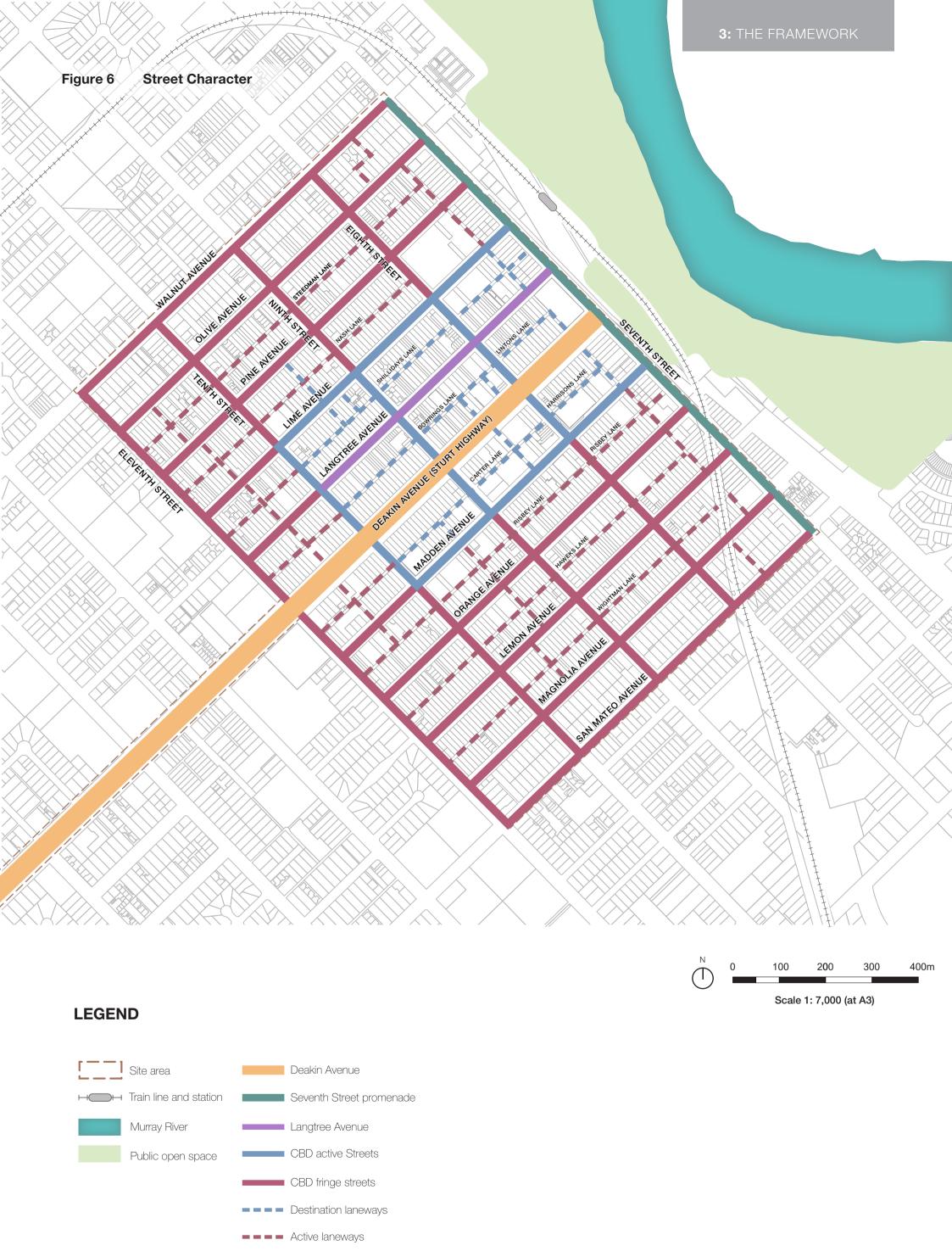
Image 39 Central CBD - desired character



Image 40 **CBD** Fringe Street Character



**Destination Laneways** Image 41



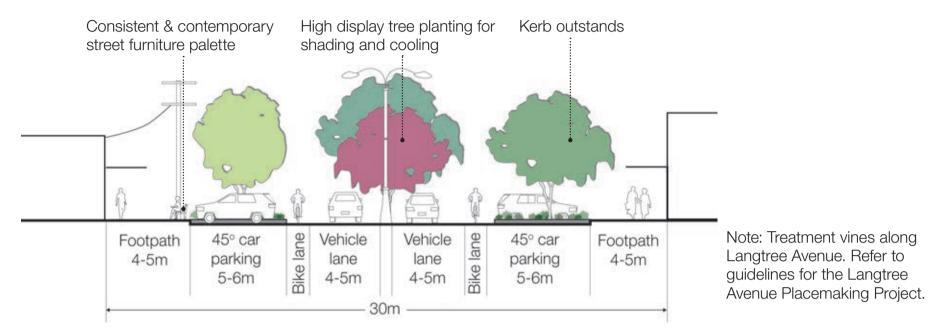


Figure 7 Langtree Avenue

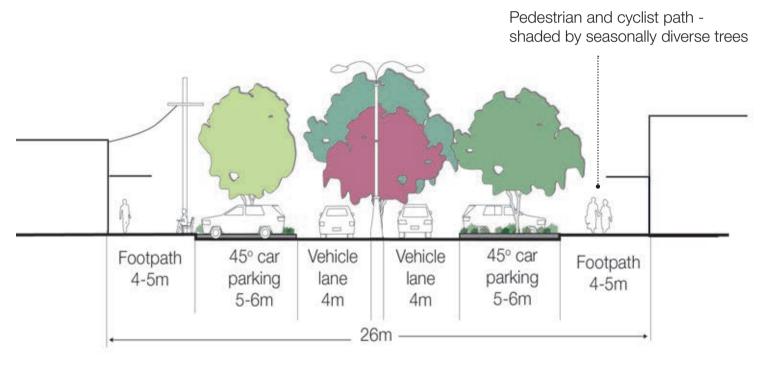


Figure 8 CBD Active Streets

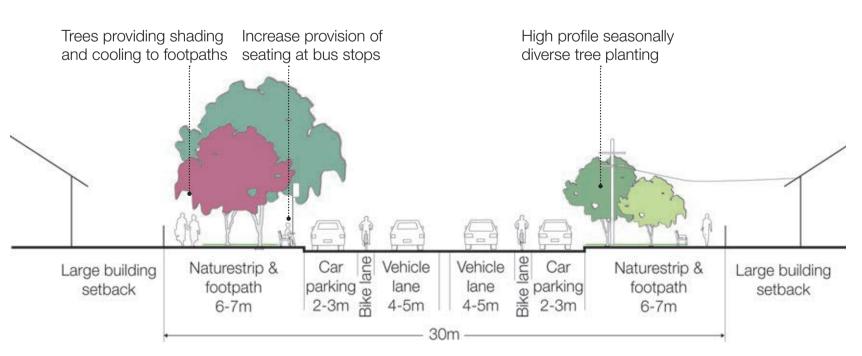
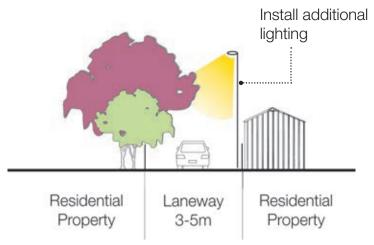


Figure 9 CBD Fringe Streets



Active Laneways Figure 10



Figure 11 **Destination Laneways** 

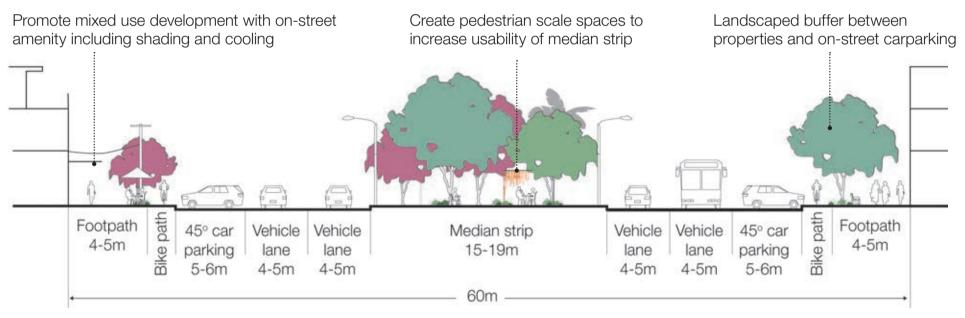
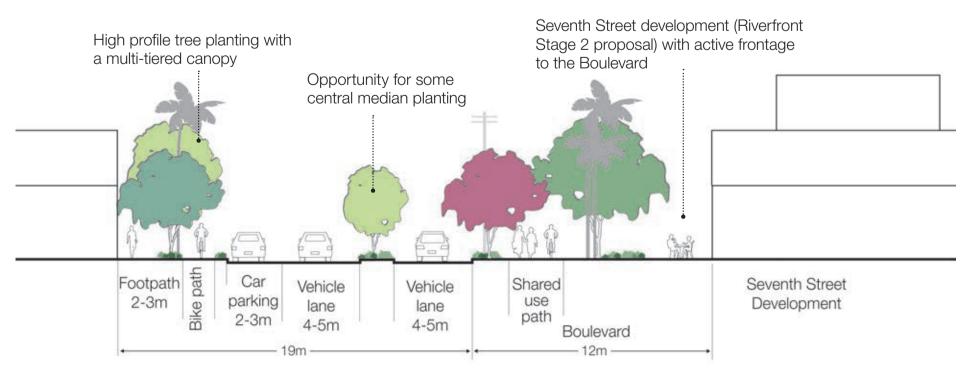


Figure 12 Deakin Avenue



Seventh Street Promenade Figure 13

# 4 Directions and Actions

#### 4.1 SUMMARY

The directions and actions set out in this section have been developed to realise the vision and objectives for the CBD. Each of the 6 key directions (summarised in Section 3.4) are detailed further in terms of desired outcomes, targets and actions.

The desired outcomes describe the intent of each Direction, while the nominated actions are focused on practical implementation of the initiatives. While the CBD Plan focuses on transformative projects that will strengthen and enhance the CBD to create a long lasting legacy, it also identifies quick wins. The quick wins are projects or initiatives that can be achieved in the short-term but which will also drive positive change.

As a measure of success, targets have been established for each of the directions. While these targets are in some cases ambitious, they take into consideration current and emerging trends within Mildura and more broadly.

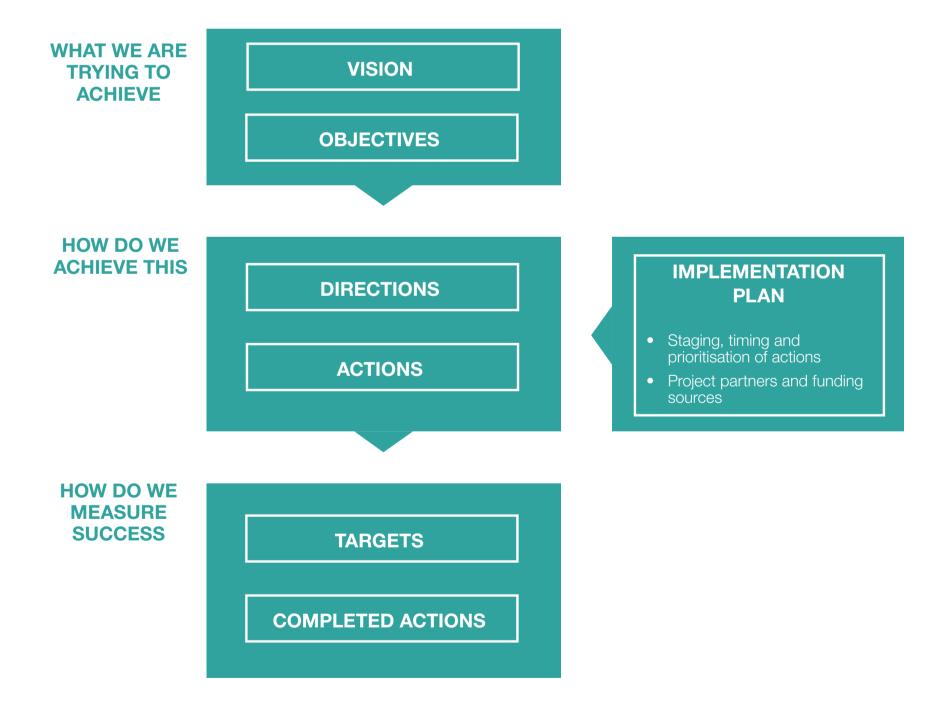
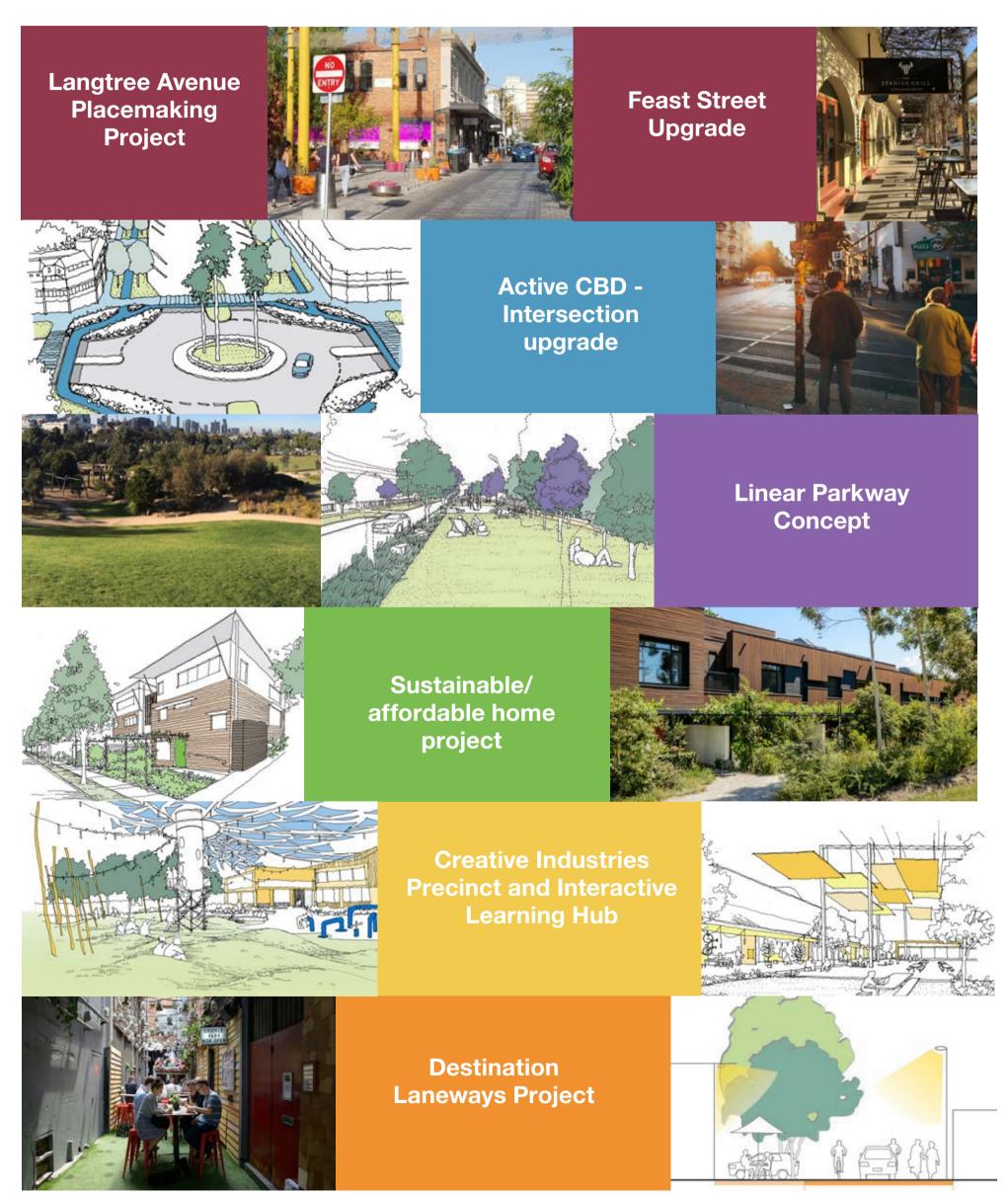


Figure 14 Directions and Actions - structure and function

# **4.2 POTENTIAL QUICK WINS**



# **4.3 ICONIC PROJECTS**



**SUMMARY:** 

options.

#### **DIRECTION 1**

Build on Mildura CBD's profile as the heart of

the Sunraysia region, and promote a distinct

and dynamic activity hub, through a diverse

offering of niche retail and business, tourism,

arts and cultural uses, and further CBD living

### A DISTINCT AND DYNAMIC **ACTIVITY HUB**

#### **TARGETS** (By 2035):

#### 25% increase in CBD living units for visitors and residents

- Reduce retail tenancy vacancy rates to less than 2%
- 25% increase in commercial floor
- 15% increase in temporary accommodation units

#### **RELATES TO:**



CREATE AN ACCESSIBLE, LIVEABLE AND **PROSPEROUS** CENTRE



UNLOCK FUTURE **POTENTIAL** 



**BE AT THE** FOREFRONT OF INNOVATION



#### **DESIRED OUTCOMES:**

#### **1A**) Reinforce the city heart

- Expand on the activities and events within the CBD.
- Improve and provide further public spaces, to promote an active social, community life, extending beyond shopping.
- Enhance the public realm and experience of the CBD, to reinforce its role and identity as the heart for the Sunraysia Region.

#### **1B**) Diversify the CBD retail offering

- Diversify the CBD retail market and contribute to economic growth by attracting a strong, niche retail offering.
- Expand the non-retail sector and support further artisan, tourism, hospitality and lifestyle services, as well as, temporary 'pop up activities' throughout the year.
- Develop new, high quality mixed-use precincts which provide residential living and undercover parking.
- Build on Mildura's arts, music and cultural scene within the CBD.
- Support new and emerging retail and transportation business models, such as peer-to-peer (P2P) platforms, e-business, on demand transport options and co-sharing of workspaces.

#### (1C) Encourage healthy and active communities

 Build social capital and cohesion through promoting a healthy and active lifestyle, particularly within the CBD.

# Promote CBD living

- Identify key sites for strategic land acquisition to facilitate redevelopment and transition to new land uses and/or facilitate creation of new, comfortable and interesting mid-block connections for pedestrians.
- Facilitate the development of a range of housing options within highly accessible areas of the CBD, responding to Mildura's changing demographic profile. In particular retirement and student housing should be considered, which is well connected to services and amenities.
- As a significant landholder within the CBD, the College Lease Trustees are encouraged to work with Council to facilitate optimum use and further development of these sites, such as the culmination of lease term allows.

#### Stimulate business and investment

- Support strategic re-development opportunities to attract prospective local and regional enterprises within the CBD.
- Attract new and niche businesses to the CBD through an incentives scheme.
- Through tenancy mix and public realm enhancements, reinforce the role of the CBD as the primary location of retail and commercial activities.

#### **SUMMARY OF ACTIONS**

#	PROJECT
1A.1	Revisit CBD Events Calendar
1A.2	Review permit requirements for CBD events
1A.3	Langtree Avenue Placemaking Project
1B.1	Review zoning and planning controls
1C.1	'Active Mildura' Program
1C.2	Install drinking fountains
1D.1	College Lease Land Study
1E.1	CBD Economic Feasibility Study
1E.2	Investment Prospectus





#### 1A.1

1B.1

#### Revisit CBD Events Calendar

As a joint-initiative led by the CBD Committee, Mildura City Heart and future Implementation/Action Group, identify opportunities to host further events in the CBD. Consideration could be given to community events such as an open-mic night, twilight markets along Langtree Mall/Feast Street, cultural programming (food and art), community dinners in partnership with local producers and F&B operators, industry speakers, university talks and showcase events within the Creative Industries Precinct.

#### Review permit requirements for CBD events 1A.2

Simplify and streamline the permit process to encourage further events in the CBD, including a review team within Council.

#### Langtree Avenue Placemaking Project 1A.3

Commission a capital works project to revitalise Langtree Avenue from Seventh Street to Tenth Street, focusing on laneway connections to mall, public realm enhancements to create a 'green spine', the programming of space and local business contributions, where everyone has a part to play. Placemaking concepts could be curated by local arts, groups, organisations and schools, with support from Council and other funding partners. This would be a joint-initiative by the CBD Committee, Mildura City Heart and future Implementation/Action Group.

#### Review zoning and planning controls

As part of the future Planning Scheme Amendment for the CBD, review the zoning and planning controls for defined precincts, to support innovation and a diverse, niche offering of business, industry, hospitality, accommodation and touristic uses.

#### 'Active Mildura' Program 1C.1

We have heard the community values the importance of sport and physical health. The Active Mildura program should be a Mildura-wide project with a focus on infrastructure, programs and services. It shall identify ways to promote active and healthy lifestyles for residents and visitors, and involve local schools to promote knowledge sharing and design for future generations.



Engage the community through flexible Image 42 creative programs and retail opportunities



Image 43 Support events to draw people to the CBD



Promote high quality design which contributes to the public realm Image 44

#### 1C.2

#### Install drinking fountains

To mitigate the affects of hot dry days and retain visitors in the city heart, install drinking fountains to hydrate people and pets in the CBD. Fountains should be installed with dog bowls and tap points, in accordance with the CBD Design Guidelines.

#### 1D.1

#### College Lease Land Study

Work with College Lease Trustees to encourage a study of College Lease Land, to understand timing opportunities (e.g. expiration of lease), its condition, possible re-purposing and staged improvements to facilitate optimum high quality redevelopment opportunities; while protecting its legacy and current economic return to local schools.

## 1E.1

#### **CBD** Economic Feasibility Study

Undertake an Economic Feasibility Study for the CBD, including an audit of existing uses, to identify supply and demand for commercial/retail floor space, residential development, untapped markets and other opportunities. It should also identify practical 'pop-up' retail/ temporary activation solutions, target retailers and recommended tenancy mix, office and conference space, trading hours and the potential for late night trading; considered in conjunction with the Langtree Avenue Placemaking Project.

#### 1E.2

#### Investment Prospectus

In line with recommendations coming out of the CBD Economic Feasibility Study, to target a varied supply of commercial floor space and accommodation, develop an Investment Prospectus for the CBD. It should focus on land earmarked for future development and recommend strategic land acquisition within the CBD by Council and other parties, supporting public realm enhancements and attracting private investment. The Prospectus should target retirement, assisted living, hotel and temporary accommodation providers, retailers and businesses, to deliver pilot/demonstration projects and exemplar models for built form and service provision.



Image 45 Build on local arts/music scene



Image 46 Activate outdoor space for various uses



High quality climate responsive housing Image 47



Image 48 Support Pop-up retail in unused space

# LANGTREE AVENUE PLACEMAKING PROJECT

Langtree Avenue is the day-to-day civic spine of Mildura's CBD connecting significant service precincts to the Riverfront. To improve the legibility of the street in the CBD urban fabric and revitalise the street life experience, the Placemaking project shall provide direction of future capital improvement works extending from Seventh to Tenth Street. The overall project vision is to support a round-trip shopping and engaging experience along Langtree Avenue through strategic placemaking interventions to lift the look, feel, spirit and vibrancy of the street and create new impromptu destinations to contribute to an enjoyable journey.

#### **COMMUNITY BENEFITS**

- Integrate safe and flexible places for families to shop, dine, play and enjoy the overall experience
- Incorporate food and edible plants to remind locals and visitors of Mildura's agricultural heritage and connection to the land
- Provide continuous outdoor shaded dining and seating areas
- Enhance pedestrian connections to and across Langtree Avenue from adjacent laneways and arcades
- Create a stronger physical and visual connection between Langtree Avenue and the Riverfront
- Enhance twilight street life to activate the CBD at different times of day depending on the season
- Provision of bicycle parking
- Promote CBD living and second floor activation
- Enhance planting to provide ample shade and greater levels of comfort and amenity for users

- Consider the programming of the mall, and establish suitable spaces for formal and informal (i.e. busking) and planned events
- Promote the subdivision of larger tenancies
- Develop a strategy for long term leasing arrangements and conditions, to avoid shop vacancies and promote a dynamic and attractive range of opportunities within the CBD
- Target a range of niche-retailers and other experiential businesses, to create a point of difference and further activate the mall



Langtree Avenue Placemaking Project concept - artist impression only

- Improve interface with Seventh Street promenade through consistent material finishes and street level plantings
- Install critical linkages to the mall to improve activation
- Lift the linear prominence of the street with an avenue of vertical markers, i.e. creative flags, totems, decorative lighting
- Kerb outstands with low height and themed drought tolerant plantings to maintain passive surveillance
- Reduced length of pedestrian crossings to prioritise safer street movements
- Create well shaded connections from car parks
- Consistent awning treatments with seasonal vines to create unique and intimate shaded spaces

- Promote second storey activation
- Improve safety and green landscaping
- Through a grid of trees, improve shade comfort within mall
- Potential site for multi-storey carpark
- Potential for bus interchange (with car parking)
- Remove parklets and widen footpath for dining and furniture shape structures
- Prime development site to positively contribute to Feast St
- Potential screening / landscape treatment on laneway edge



# **FEAST STREET UPGRADE**

Feast Street continues to resonate in the community as the main restaurant and eatery strip in Mildura's CBD and therefore commands a public space that provides a pleasant space for people to eat, drink, participate and socialise. There is an opportunity to expand the public realm by closing the end northern end of Langtree Avenue to two-way traffic and introducing a shared zone with a single roadway. Pavements could be flush to prioritise universal access and integrate with a new priority 'wombat' crossing across Seventh Avenue.

#### 'FEAST' STREET COMMUNITY BENEFITS

- Opportunities to provide a new public open space that brings the river to the CBD
- Provide a comfortable street that minimises conflicts with vehicles
- Opportunity to provide a variety of shaded seats and flexible spaces for event programming
- Create a celebratory character through a vertical landscape of colour and light that can be viewed from the Riverfront
- Provide well shaded spaces for outdoor dining and seating
- Integrate furniture and informal play features to engage children with the place, through storytelling or other visual interpretations
- Through enhancements along Feast Street, stimulate private investments





**Feast Street upgrade opportunity** Figure 17

#### **DESIGN PERFORMANCE REQUIREMENTS**

- Northern green anchors as a marker and to provide shade
- Opportunity to establish green public open space areas in the north towards the riverfront
- Future development opportunities with existing carpark on eastern side of Feast Street
- Promote consistent awning and shade treatments
- Extend opportunities for outdoor dining
- Install an avenue vertical markers to define linear character

- Ensure the newly upgraded design is complimentary to the riverfront development in both style and form
- Employ traffic calming techniques to create a shared zone for vehicles, cyclists and pedestrians
- Consider festive decorative lighting features

















modes.

**SUMMARY:** 

#### **DIRECTION 2**

As a regional centre offering a range of services

which is legible and strengthens existing service

and amenities for local residents and the

broader region, promote a compact CBD,

clusters, while also being well connected for

pedestrians, as well as, a variety of transport

#### A CONNECTED AND COMPACT CBD

#### **TARGETS (BY 2035):**

transport network

25% increase in pedestrian and

Establish planned priority active

cyclist movements in the CBD

15% increase in number of

of current bus services

bus patrons, and expansion

(+) 15% reduction in private car use

**RELATES TO:** 

**DELIVER A SHARED VISION** 



**UNLOCK FUTURE POTENTIAL** 



**CREATE AN ACCESSIBLE** LIVEABLE AND **PROSPEROUS** 



**CHAMPION A COMMITTED COMMUNITY AGENDA** 



**CENTRE** 



**CULTIVATE ACTIVE** STREETS

#### **DESIRED OUTCOMES**

#### Protect and strengthen service clusters (2A)

 Promote a compact urban form by protecting and strengthening existing service clusters and precincts.

## (2B) Support adaptive re-use and infill development

- Support further infill development within the CBD.
- Promote adaptive re-use of vacant and underutilised buildings and warehouses for temporary and permanent accommodation, and emerging/niche businesses and industries.
- Support multi-storey car parking and redevelopment of key sites for mixed use development.

#### (**2C**) Improve places and journeys

- Cultivate a network of 'active' streets and public open spaces that connects key destinations within the CBD.
- Provide further pedestrian links to better connect the CBD and reduce block sizes, and enhance mobility for the community through safe and comfortable spaces.
- Improve the level of safety and connectivity (actual and perceived) between the CBD and the Riverfront, across Seventh Street.
- Improve streetscape amenity through planting and other treatments, as a visual and physical cue to reduce traffic speeds.
- Continue streetscape improvements to provide ample seasonal shade and comfort, especially between car parks and key service destinations.
- Advocate for full completion and enforcement of the VicRoads alternative freight vehicle bypass via Benetook Avenue, to remove heavy vehicle traffic and improve user amenity along Deakin Avenue.
- Prioritise off-road cycle paths along Deakin Avenue and Seventh Street.

#### (2D) Enrich urban form and wayfinding

- Encourage strong urban form and art installations that acknowledges and celebrates the region's indigenous and European cultural heritage.
- Promote high quality and climate responsive new development, setting new benchmarks, according to the CBD living guidelines.
- Provide high quality and consistent wayfinding, directional and street signage, which is easily distinguishable by locals and visitors.

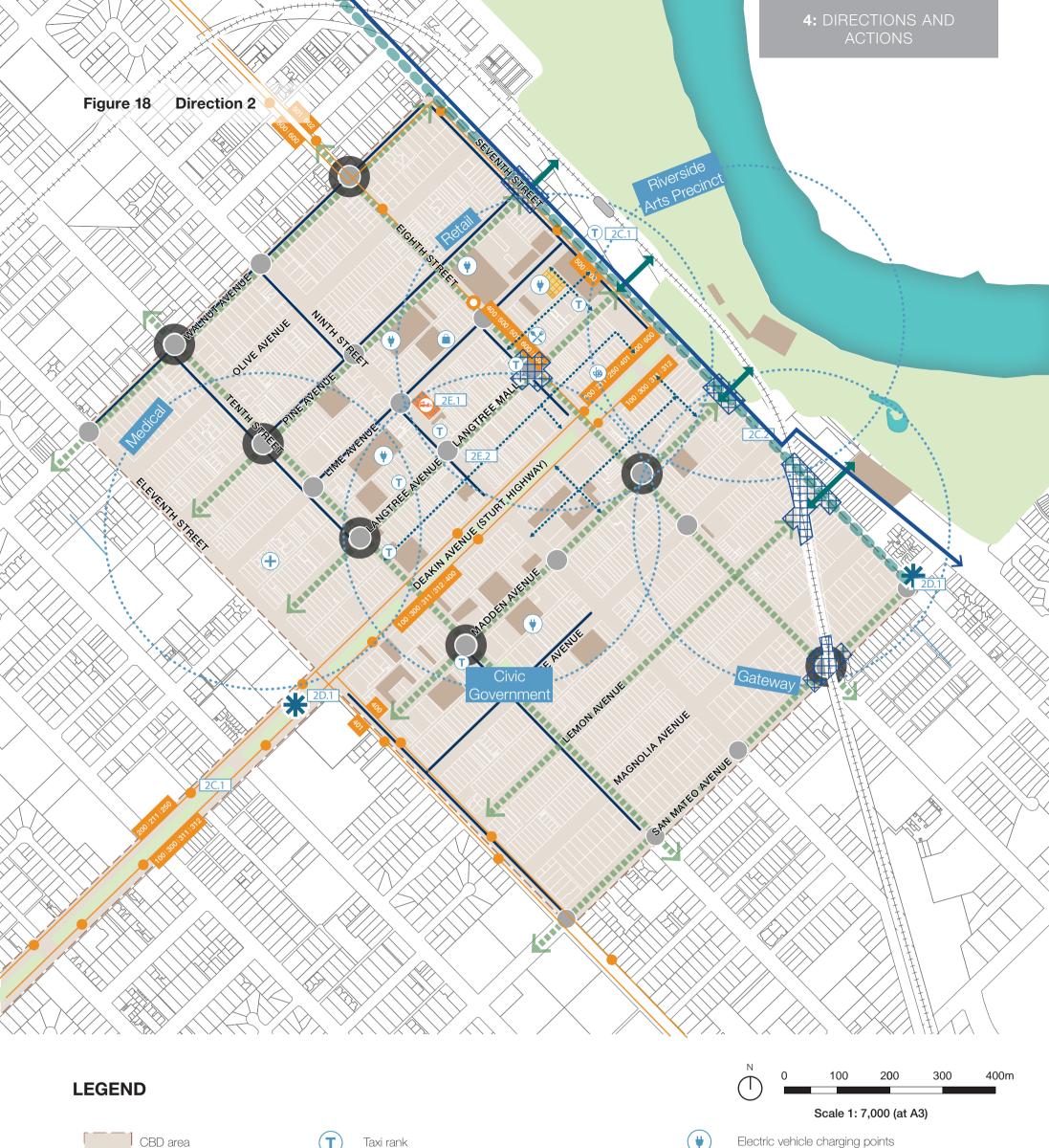
Curate art installations at key entry points, junctions and within the CBD's public open space network, to enrich the area and provide a strong visual cue to aid wayfinding.

### (2E) Promote sustainable transport modes

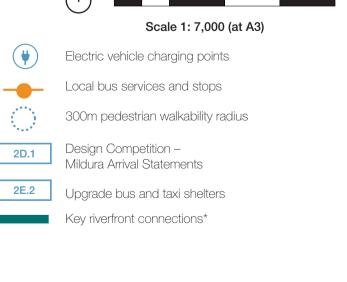
- Make travel to the CBD more accessible, practical and inviting for everyone.
- Improve the quality, safety and amenity of networks and facilities within the CBD, for public transport users and cyclists.
- Continue to advocate for re-instatement of a passenger rail service and airport link to Mildura's CBD.
- Establish a bus interchange within a central location of the CBD.
- Re-think the relationship with cars in the CBD and Council's parking policy, to suitably regulate on street parking and ensure more available short term parking in convenient locations.
- Re-examine the modal hierarchy, DDA access and right-of-way provision for pedestrians within the CBD, to ensure convenient and safe and efficient walking and cycling routes are provided.
- Consider car share and prioritised parking spaces for people with disabilities and parents with prams.

#### **SUMMARY OF ACTIONS**

#### **PROJECT** Implement precinct controls 2A/B.1 Regional freight and passenger services 2C.1 Seventh Street upgrade 2C.2 Design competition – Mildura arrival statements 2D.1 CBD wayfinding and signage roll out 2D.2 New bus interchange 2E.1 Upgrade bus and taxi shelters 2E.2 Improve bus services 2E.3 Active CBD intersection upgrades 2E.4 Active Transit and Parking Strategy 2E.5



#### CBD area Taxi rank → Train line and station New bus interchange Multi-storey carpark opportunity Murray River Public open space Priority intersection upgrades Riverfront Park Riverfront boulevard Carparking On road bike path ••••• Destination laneway network Medical precinct City heart retail area Priority shaded active transport route Seventh Street upgrade 2C.2 Food and beverage precinct Potential gateway feature Arts precinct



\* Subject to intersection upgrades and level crossing removal works

#### 2A/B.1

#### Implement precinct controls

Upon completion of the CBD Economic Feasibility Study, review and implement zoning changes and related planning controls / design guidelines, to promote infill development and adaptive re-use of existing building stock whilst supporting targeted complementary uses within the precinct.

This should include:

- Medical and complementary uses within the Health and Wellbeing Precinct;
- Cafés and dining premises along Feast Street;
- Arts and cultural activities along Deakin Avenue;
- Education, training, artisan and niche businesses and industries within the Creative Industries Precinct: and
- Retail and commercial activities within the Retail Heart and Mixed Use and Commercial Precincts.

#### 2C.1

#### Regional freight and passenger services

Continue to work with relevant State and Federal agencies to advocate the strategic merit of completing upgrades of the rail line and return passenger rail services. Strategic planning work will need to include removal of problematic level crossings throughout the CBD including at Lemon Avenue and across Seventh Street. Council will continue to advocate to State government for the full upgrade of Benetook Avenue as the alternative truck route, as a pre-requisite infrastructure project to the removal / enforced ban of trucks, from Deakin Avenue.

#### 2C.2

#### Seventh Street upgrade

In conjunction with future improvements planned as part of the Riverfront Stage 2 proposal, carry out intersection upgrades and streetscape enhancements along Seventh Street. To improve pedestrian safety and amenity, upgrade works and enhancements should create a unified and striking interface between the CBD and Riverfront area. Upgrade works should be timed to coincide with the Riverfront Stage 2 Promenade works, to promote a consistent streetscape character and planting palette along both sides of Seventh Street including seasonal sun and shading variation. A key focus should be on creating safe pedestrian and cycle connections over Seventh Street from Lemon Avenue, Madden Avenue and Pine Avenue, to the Riverfront area.

#### 2D.1

#### Design competition – Mildura arrival statements

Curate a design competition inviting specialised local creatives and artisans to submit proposals for the procurement of gateway feature works. The works shall comprise of signage, artwork and planting to celebrate the unique culture and landscape, iconic to Mildura. The competition should aim to deliver an integrated landscape response to highlight active transport and consider the visual experience for vehicles, pedestrians and cyclists.

#### 2D.2

#### CBD wayfinding and signage roll out

Develop and roll out an integrated Wayfinding and Signage scheme for the CBD for all traffic, interpretive, digital, advertising, wayfinding and directional signage requirements. The strategy should promote signs which are coordinated, complement the CBD's character, and which are designed, constructed and maintained to a high standard.

#### New bus interchange

Funded by Transport for Victoria (TFV), in partnership with the local bus operators, establish a new bus interchange to support uptake of a range of active transport modes including buses, taxis, bicycles, car share and kiss 'n' ride facilities. The hub should be centrally located in the CBD (potentially Eighth Street and between Pine and Lime Avenues) and well integrated with retail activities, to provide a high level of safety and accessibility, as determined by the Active Transit and Parking Strategy.

#### Upgrade bus and taxi shelters

Work with the local bus operator (CDC) to ensure that bus and taxi shelters are of a suitable quality, and comply with disabled access standards, weather protection, seating and adjacencies to other amenities such as bicycle hoops, public toilets and drinking fountains. In partnership with CDC and TFV, develop a new design model for shelters and stops, inclusive of solar panels to offset power loads for any associated amenities (e.g digital screens, wifi facilities, real-time service information). Suitable consideration should be given to seasonal variation and protect users from extreme heat and wind.

#### Improve bus services

Work with local bus operator (CDC Victoria) to explore options to provide new bus services and review bus timetabling to respond to local needs and reduce the demand for private transport and planting. This could include a CBD bus loop for tourists, services to/from the airport and future established employee carparking areas, if provided away from the retail core area. Advocate to TFV for a hybrid bus fleet to service the local area.

#### 2E.4

#### Active CBD intersection upgrades

Confirm as part of the Active Transit and Parking Strategy, priority locations and roll out mid-block pedestrian crossings and intersection upgrades along routes nominated as priority pedestrian and cycle routes. Works should be undertaken in accordance with the Place Guidelines for Active Transport, and any subsequent update. As a temporary measure, test intersection upgrades with the community through colour surface treatments.

#### 2E.5

#### Active Transit and Parking Strategy

Undertake further investigations and surveys to develop an Active Transit and Parking Strategy for the CBD. The Plan should be developed in collaboration with local schools and other key stakeholders. It must consider:

- Traffic, pedestrian and cyclist volumes, including the current modal split;
- Walkability assessment including recreational trails;
- Cycling infrastructure and parking;
- Current parking supply, occupancy and current time limits, to inform recommended changes;
- Location of loading zones and clear zones;
- Identify opportunities for multi-storey car parking in accessible locations;
- Level crossing solutions (ie. grade separation needs) over the rail line and Seventh Street, including at Orange Avenue, Lemon Avenue, Magnolia and San Mateo Avenue;
- Opportunities for car share and other on-demand transport options;
- Emerging trends in relation to peer-to-peer transport models, public and private transport modes;
- Electric vehicle parking and charging stations; and
- Confirm transport related actions/design guidelines of the CBD Plan, particularly the proposed intersection/ roundabout upgrades, active transport routes, location of bus interchange and multi-storey carpark.



Image 49 Well integrated and comfortable bus interchange



Image 50 Create well shaded plaza spaces



Dynamic traffic calming solution, combining high quality public realm and a shared zone for all transport modes Image 51

# **ACTIVE CBD - INTERSECTION UPGRADE**

The intersections upgrades are proposed, subject to further investigations as part of the Active Transit and Parking Strategy which shall confirm priority locations and roll out safer pedestrian interventions. They will also serve as traffic calming devices to make the streetscapes safer places for all. Madden Avenue and Eighth Street has been identified as a key location for improved pedestrian and cyclist safety and could be undertaken as a pilot project.

#### **COMMUNITY BENEFITS**

- Safer pedestrian crossings
- · Prioritised pedestrian and cycling routes to improve journeys in the CBD
- Provide additional on-route facilities for commuters, such as pump stations and drinking fountains
- Improved street legibility and wayfinding through linemarking, signage and designated painted cycleways
- Improved visual and physical connections to the Riverfront
- · Additional traffic calming measures to slow vehicles down



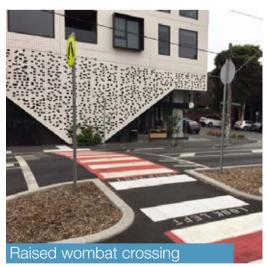
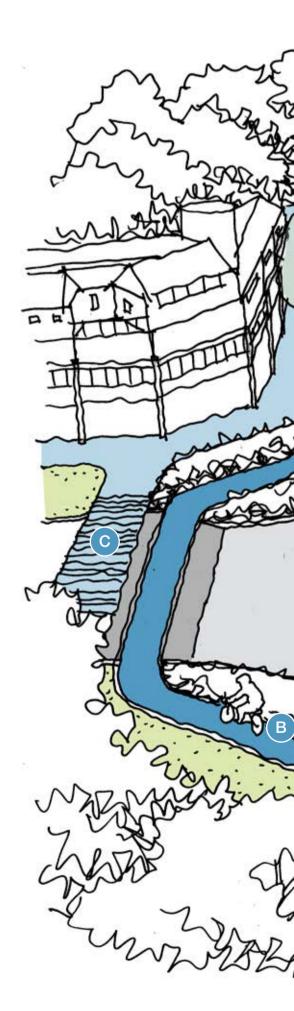




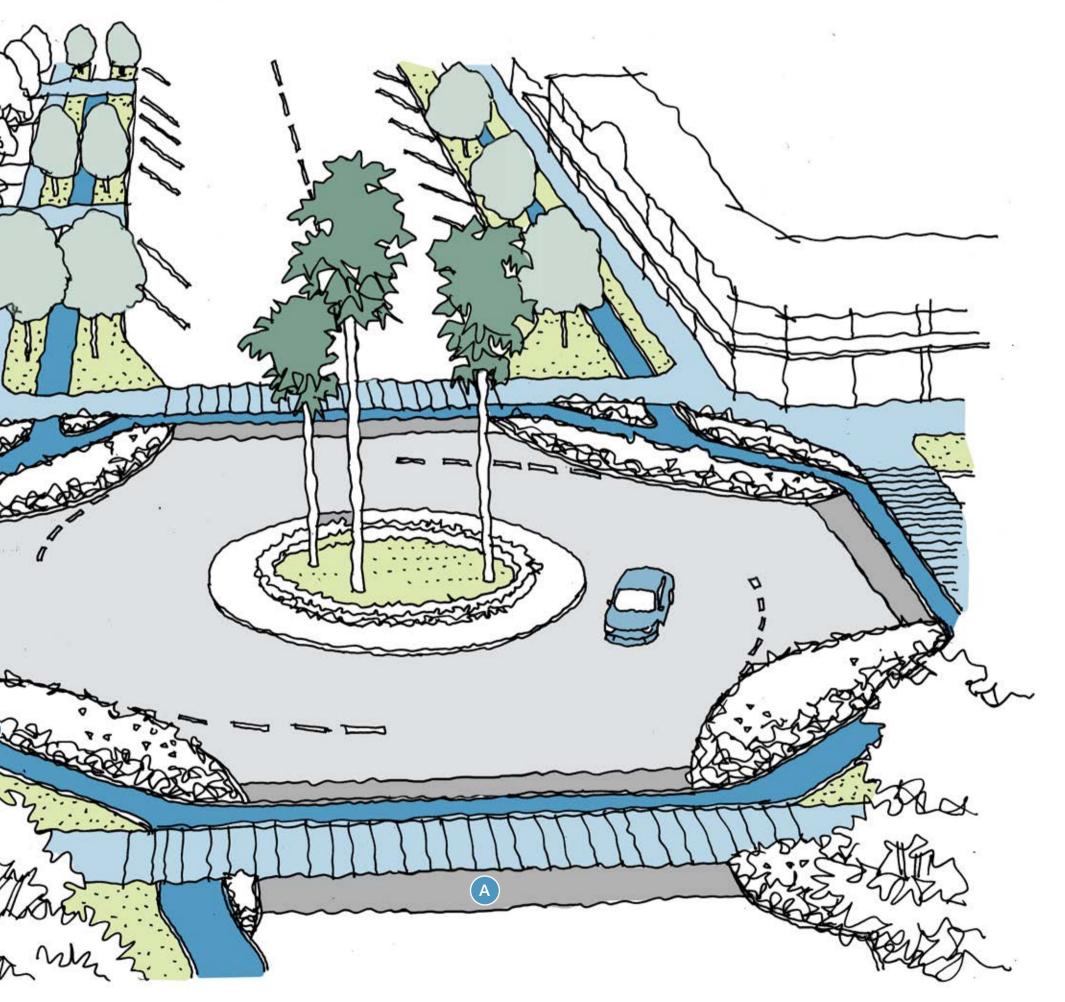


Figure 19 Roundabout upgrade co



- Raised crossing at entry / exit points to roundabouts
- Off-road cycle ways
- New at-grade pedestrian treatment

oncept - Madden Avenue / Eighth Street - Artist impression only





#### **DIRECTION 3**

# AN INCLUSIVE AND PEOPLE FOCUSED CBD

#### **TARGETS (BY 2035):**

# SUMMARY:

Mildura is often referred to as the 'oasis in the desert'. Giving consideration to the CBD's rich tapestry, setting on the Murray River and local climate, this direction seeks to expand the public realm and promote outdoor liveability, while also protecting and celebrating the diverse range of cultures, ages and interests.

# 8% increase in public open space within the CBD.

- 25% increase in uptake of shading solutions along retail and commercial frontages.
- Achieve at least 10 new art installations within the CBD by 2035

#### **RELATES TO:**



GROW A SEASONAL PLANTED OASIS



STIMULATE AUTHENTIC EXPERIENCES



CHAMPION A COMMITTED COMMUNITY AGENDA



CREATE AN ACCESSIBLE, LIVEABLE AND PROSPEROUS CENTRE



CULTIVATE ACTIVE STREETS

#### **DESIRED OUTCOMES:**

#### (3A) Maintain climate resilient landscapes

- Undertake further research and establish an agreed position for greening within the public realm, to support optimum microclimates within the CBD.
- Implement streetscape guidelines for the CBD to promote planting which is drought responsive, maximises shade and helps to improve the quality of the public realm.
- Develop green infrastructure initiatives for the CBD to improve street cooling and retain stormwater for reuse.

## (3B) Promote seasonal outdoor liveability

- Drawing on the values and aesthetic quality of the Murray River and new Riverfront area, implement design guidelines for public and private development, to promote outdoor liveability.
- Recalibrate prior shading initiatives to encourage business owners to install shade elements along shop/business frontages.
- Provide a high level of amenity within key public areas, to encourage people to stop and linger within the CBD.
- Increase the tree canopy to support shading initiatives and reduce urban heat island.

#### (3C) Interlace a network of public open space

- Introduce well connected parks to encourage individuals and families to use, walk and cycle through the CBD, particularly casual use by proximate residents.
- Undertake further studies to determine the potential of College Leases and acquisition of other strategic land, to establish a network of usable open space in the CBD.
- Promote 'active', living streets, integrating the movement function with varied public spaces that offer a high level of amenity.

#### (3D) Establish an intergenerational focus

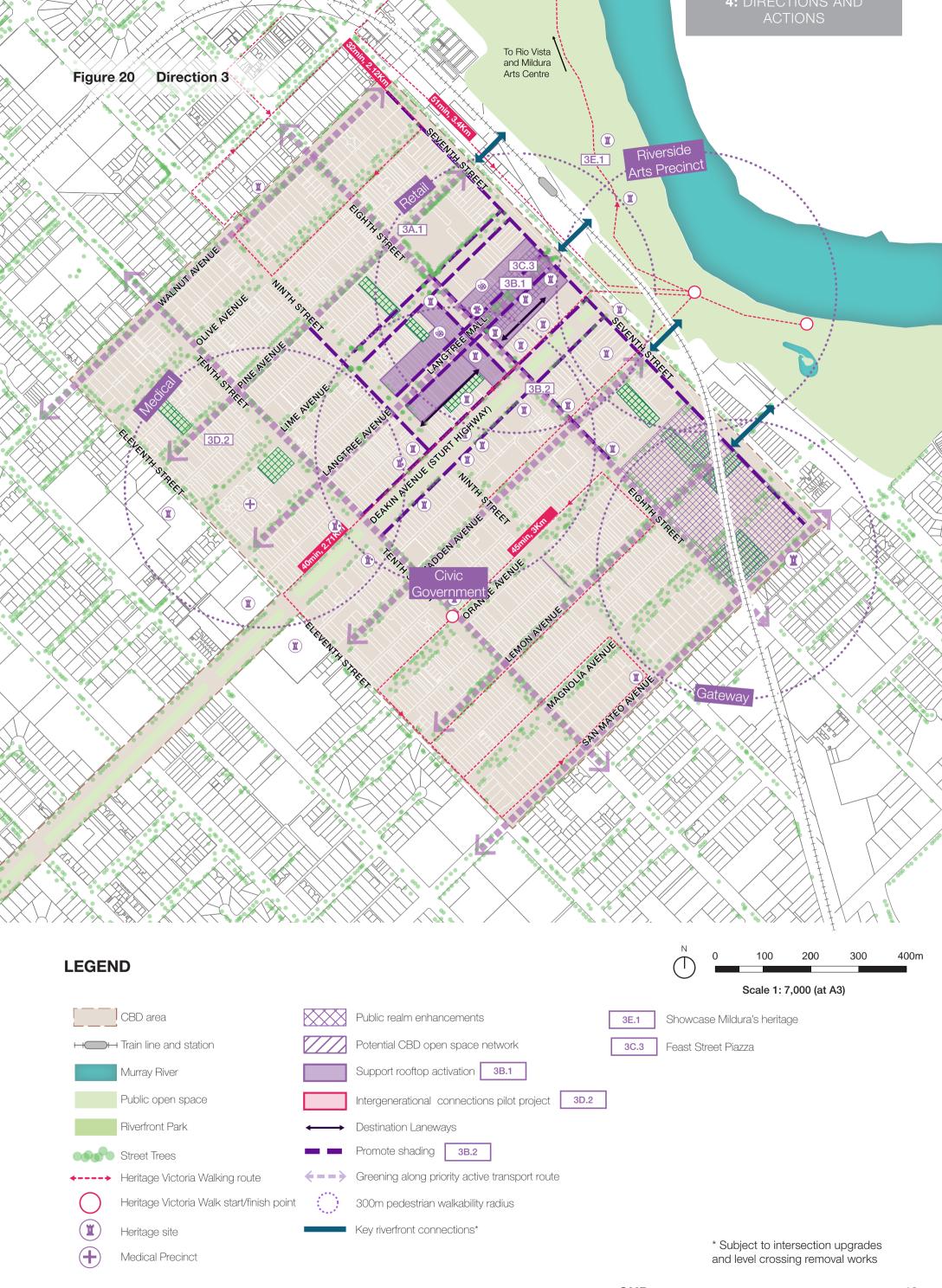
- Promote well designed, flexible design solutions for public spaces, catering to various ages, cultures and interests.
- Improve and cluster youth services and ensure provision for a greater diversity of associated spatial program including other community facilities, open spaces and creative outlets.
- Consider and address the need for further services and facilities which cater to the ageing population.

#### **3E)** Pay homage to local Aboriginal heritage and cultural diversity

- Support art and cultural exhibitions and installations which celebrates Mildura's Indigenous community and cultural diversity.
- Recognise that cultural awareness builds the foundation for understanding the local community and people, support events and activities, and provide improvements to the public realm that are inclusive and is respectful of cultural diversity.
- Formalise the recognition of the history of the Aboriginal community through community based projects, as guided by the Regional Aboriginal Party, First People of the Millewa-Mallee Aboriginal Corporation and Traditional Owners.

#### **SUMMARY OF ACTIONS**

#	PROJECT
3A.1	Greening the public realm – design guidelines
3B.1	Promote rooftop activation
3B.2	Climate responsive shading
3C.1	Linear parkway project
3C.2	CBD public open space network
3C.3	Feast Street Upgrade
3D.1	Universal design requirements
3D.2	Intergenerational Connections Project
3E.1	Showcase Mildura's Aboriginal and European cultural heritage
3E.2	Curate Public Art Plan



#### 3A.1

#### Greening the public realm – design guidelines

In collaboration with Greening Mildura, establish a research-based design guidelines for greening within the public realm, including localised cooling during summer and exposure during winter, through the establishment of micro-climatic gardens to improve plant growth.

The guidelines should outline a recommended street tree palette and other detailed planting requirements, to be included within a broader Planting Policy for the Mildura locality. This work should be a subset of the CBD Green Infrastructure Strategy and relevant requirements should be reflected in the CBD Design Guidelines.

#### 3B.1

#### Promote rooftop activation

Through zoning and the associated precinct design guidelines, promote rooftop activation within the central Retail Heart and Mixed Use and Commercial precincts, particularly for evening use. Proposals for new rooftop bars and entertainment facilities must consider the proximity and amenity of nearby residential properties.

#### 3B.2

#### Climate responsive shading

Implement design guidelines for new development and encourage existing land owners and tenants, particularly within the central Retail Heart precinct, and along Deakin Avenue and Seventh Street, to construct quality shade structures, awnings and trailing vines/plants, demisters and fans adjacent to their frontage and over semi-private and private open spaces. Shading should be climate responsive and also target highly exposed frontages predominantly of a north-west and south-west orientation.

This action responds to the community voicing concern about the lack of shading and climate sensitive street design interventions. Discounted rate charges could be offered and exemplary examples acknowledged through the 'Reward and Recognition Scheme (4B.2)'.



Image 52 Activate rooftops for leisure and entertainment

#### 3C.1

#### Linear parkway project

Optimise the existing road reserves by turning road pavement into public open space. Conduct a pilot study with local residences supporting this concept for their street. This pilot study is intended to demonstrate how to make CBD streets more liveable through providing high amenity connections not only for accessibility and travel, but for people to linger and interact.

The Linear Parkway should emphasise planting of high ecological value, both indigenous and exotic species to provide ample shade, seasonal colour and include productive landscapes.

Further investigations and consultation required to nominate appropriate CBD areas with rear lane access, to implement this concept.

#### 3C.2

#### CBD public open space network

Support liveability through an interconnected and high amenity public open space network within the CBD, through the creation of new linear greenways, local parks and informal play and restful places for recreational use. Particular consideration should be given to youth activities, family friendly facilities and pet-friendly spaces.

Also, given Mildura is known for its produce, the use of ornamental vines for shade structures are recommended.

#### 3C.3

#### Feast Street Upgrade

Consider traffic calming measures to promote safe movement towards the Riverfront, and expand the public realm along Feast Street, offering opportunities for casual sitting and gathering, outdoor dining and recreation. Play spaces for children and flexible areas suitable for temporary 'pop-up' activities (e.g evening markets) are recommended. Feast Street works should be undertaken in accordance with the CBD Design Guidelines.



Incorporate formal and incidental indigenous and Image 53 cultural elements to a stronger sense of place.

#### 3D.1

#### Universal design requirements

Mandate universal design standards for the design and construction of all new public and private-development within the CBD, through the CBD Design Guidelines. In accordance with the Structure Plan, the ultimate zoning plan and planning controls, particularly for the Health and Wellbeing Precinct, should prioritise age-friendly housing and assisted living facilities in close proximity of health and community services, the Retail Heart precinct and public transport stops.

#### 3D.2

#### Intergenerational Connections project

Undertake an 'Intergenerational Connections' project to better guide the type, quality and location of key age specific facilities and elements in the CBD. This responds to the communities need for improved liveability, adaptable streets and open spaces to accommodate all ages. Through the consultation process we heard the supply distribution of DDA and pram accessible carparks needs to be addressed.

Additionally the project should promote equitable access and provide places to rest, gather and interact along the street. The project should also consider a demonstration housing project for senior citizens, tied to education or training facilities, and near childcare centres. Research demonstrates the benefits to various age groups, through regular interaction and comradery.

#### Showcase Mildura's Aboriginal and European cultural heritage

Working with the Mildura Arts Centre, as part of Action 2D.2 relating to signage and wayfinding, promote the existing heritage trail, explore ways to expand the interpretive trail to tell Mildura's story. It is recommended under Action 3E.2 that Council commission further artworks and creative installations, which could also draw inspiration and celebrate Mildura's indigenous and cultural heritage, iconic landscapes and cultural diversity.

#### 3E.2

#### Curate Public Art Plan

As part of the broader initiative highlighted under the Arts, Culture and Heritage Strategy (2016-2020), prepare a specific curation plan to guide the placement and procurement of public art across the CBD, while protecting/enhancing existing murals, historical artefacts and landscapes. Art expression is an important medium to communicate, recognise, celebrate and create visually stimulating public spaces. It is recommended that public art be considered along Feast Street, Langtree Avenue West and within the Creative Industries Precinct. Graffiti art, to provide opportunities for youth groups/young artists should also be curated and encouraged along Destination Laneways as nominated in Action 6A-1. Consideration should be given to design competitions and annual events for temporary art installations along Deakin Avenue.



Image 54 Public art in laneways can create enticing linkages



Ensure Mildura CBD remains an inclusive, Image 55 accessible and welcoming area for all



Image 56 A new palette of activities for a broad range of ages, cultures and interests

#### LINEAR PARKWAY CONCEPT

This project aims to better integrate public open space in the CBD, through optimising existing road reserves and turning road pavement into public open space. The pilot study shall demonstrate how to make CBD streets safer and more vibrant by improving connections for movement, and overall amenity for lingering and social interaction. The 'Active' Street should emphasise planting of high ecological value, both indigenous and exotic species to provide ample shade, seasonal colour and include productive landscapes. The project shall also investigate the potential for rear lot access to further expand the provision of continuous open space by minimising the need for vehicular crossovers.

#### **COMMUNITY BENEFITS**

- Enhance the frequency of chance encounters with nature by
- Create more places for inter-generational exchanges and appropriate facilities to promote more opportunities for exercising and socialisation
- Reduces the heat island effect in residential areas
- Provide shaded play spaces or exercise nodes to promote physical health
- Outdoor activities such as walking are easy to access, enjoyable and conducive to a better quality of life especially for older people
- Create multiple en-route destinations to make CBD journeys more exciting and desirable for the community to participate
- Integrate bus stop facilities with other programs to increase natural surveillance and promote better uptake of the service









- Extend nature strip to provide for a linear park
- Provide outdoor play and fitness equipment
- Shared use path
- Indented car parking spaces to reduce the presence of vehicles and slow traffic
- Provide for vegetation between carparking spaces
- Provide space for a community garden to grow fresh produce
- Provide active frontage to laneway for residential access
- Potential chicanes to lower vehicle speeds



Figure 21 **Linear Parkway Concept - Artist impression or** 

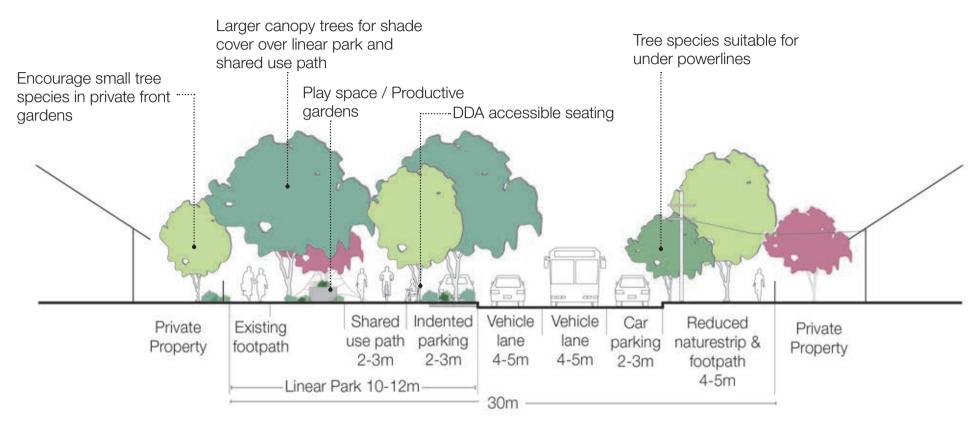
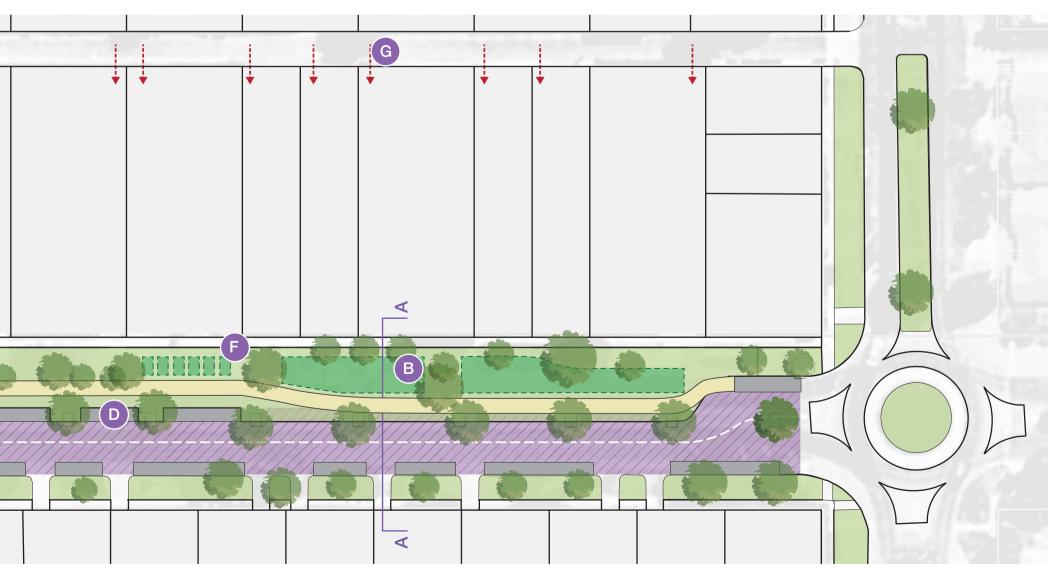


Figure 22 Linear Parkway Concept - Section A





- Open space for a diversity of activities
- Indented car parking spaces
- Vehicle lanes (each direction)
- Selection of seasonally diverse tree species
- E Shared use path (pedestrians and cyclists)
- Planting between carparks (suitable height to avoid interference with powerlines)
- Park frontage properties
- Maintain crossovers

Figure 23 **Linear Parkway Concept - Artist impression only** 





#### **DIRECTION 4**

# A RESILIENT AND CLIMATE RESPONSIVE CBD

**TARGETS (BY 2035):** 

#### **SUMMARY:**

Given Mildura's geographical location and established lead role in solar power generation, there is a further opportunity to capitalise on the local climate and promote environmentally and socially responsive development, particularly CBD living, which is resilient and can be sustained for future generations.

# +) 3,000 new trees planted within the public realm

- Establish at least 5 electric charging points in the CBD
- Successful roll out of Ecohome pilot project
- 50% increase in solar powered apartments/units

#### **RELATES TO:**



CREATE AN ACCESSIBLE, LIVEABLE AND PROSPEROUS CENTRE



CHAMPION A COMMITTED COMMUNITY AGENDA





GROW A SEASONAL PLANTED OASIS

#### **DESIRED OUTCOMES:**

#### (4A) Promote environmentally responsive design

- Establish design guidelines for commercial and residential buildings which promote environmentally responsive design solutions appropriate to local climatic conditions. This is to safeguard amenity and physical health and wellbeing during extreme summer heat.
- Adopt energy and water efficient design principles in the design for all future planned works delivered as part of the CBD Plan.
- Through public and private investment, retrofit and provide supporting infrastructure for solar electric vehicles, scooters and bicycles within public parking and street reserves.

# 4B) Capitalise on local climate

- Capitalise on MRCC's already significant investment in solar power for street lighting, civic and other facilities by highlighting cost savings and return on investment lessons for the local development and design community.
- Continue to work with utility and technology providers, and review incentives, subsidies and grant schemes (such as MRCC's Environmental Upgrade Agreements) to help increase the uptake of solar technologies by private land owners and business operators.
- Explore ways to reward and recognise residents, traders and businesses, and community groups, to promote 'Green' design and operational practices.

#### (4C) Rethink water management

 In response to climatic conditions, promote the collection, storage and re-use of stormwater in all existing buildings and new developments within the CBD, to improve the resilience of the urban landscape and overall lush 'oasis' appearance of the public realm.

#### (4D) Foster greater housing choice

- Promote CBD living objectives.
- Promote and support a diverse mix of housing options, including accessible age-appropriate housing, assisted living, smaller attached housing options, social and affordable housing, including energy efficient rental housing stock.
- Review planning controls and explore the appetite for small lot and other emerging housing trends, such as the new 'tiny house' settlements to supply energy efficienct, affordable and social housing.

#### **SUMMARY OF ACTIONS**

	PROJECT
4A/C.1	CBD Green Infrastructure Strategy
4A.2	Tree Planting Festival
4B.1	Electric charging points
4B.2	'Green Design' reward and recognition program
4D.1	Expand CBD living



<sup>\*</sup> Subject to intersection upgrades and level crossing removal works

#### 4A/C.<sup>-</sup>

#### **CBD** Green Infrastructure Strategy

During each round of consultation, we heard big shade trees are important to the community. Recognising the positive impacts of green infrastructure on visual amenity and comfort and wellbeing, and to address the shortage of usable public open space, develop a Green Infrastructure Strategy for the CBD.

This is to focus investment decisions around additional tree planting for shading and cooling, WSUD initiatives such as roof gardens and at-grade greening treatments to ensure future planting and streetscape improvements are environmentally responsive, strategically located and durable.

The strategy should also consider how Council can confidently maintain and support the new greening initiatives through integrated water management solutions. Options should be explored to address supply, storage and the economic viability of a recycled water scheme and/or dual pipeline schemes to provide Class A water to households for toilet flushing and irrigation.

As a demonstration project consider how installation of greywater recycling units in Council buildings and key assets, could be delivered to promote water re-use.

#### 4A.2 Tree Planting Festival

To support further greening initiatives within the CBD, work with Greening Mildura to hold an annual tree planting festival, which would allow the community to be involved. The tree planting festival could also be used to educate the community and school groups on species which are most appropriate for Mildura, based on the local climate, soil conditions and other factors.

#### 4B.1 Roll out electric charging points

Provide for electric bus and private vehicle Fast Charge points, integrated into supermarket carparks near mixed use and medium density residential developments and other sites as available. Through consultation we heard excitement around the addition of new technologies in the public realm to foster behavioural change and set examples of commitment to sustainable practices. Nominated locations and guidelines should be established as part of the Active Transit and Parking Strategy.



Image 59 Provision of quality retirement housing in a highly accessible locations



Image 57 Provide cool, well shaded seated environments



Image 58 Solar powered bins with smart technologies to monitor capacity



Image 60 Clear ways to incorporate new solar charging technologies (Platio)

4B.2

'Green Design' reward and recognition program

To showcase exemplary climate responsive design, work with the Institute of Architects and Australian Institute of Landscape Architects, to reward and recognise high quality urban and architectural design solutions within the CBD, or retail programs for the use of recyclable packaging and shared compost systems. Projects could be showcased monthly in a range of categories within local media (Sunraysia Daily), Council's website and other online forums to promote initiatives. For new development and/ or conversion of existing development, MRCC could also promote 5+ Green Star or NATHERS ratings, by offering a small 2-5% reduction in annual rates.



#### **Expand CBD Living**

Recognising the lifestyle opportunity, amenity and accessibility that the CBD affords, support CBD living by:

- Responding to recommendations outlined in the Economic Feasibility Study, in relation to the residential and short-term accommodation markets;
- Explore the potential of College Lease areas for housing pilot programs, and suitable sites for redevelopment while preserving this public land holding;
- Promoting adaptive re-use of existing heritage or other interesting buildings for accommodation;
- Look more broadly at the region and ways of attracting people to relocate from major centres to Mildura (i.e.. affordable housing prices);
- Explore innovative and cost effective solutions for social and affordable housing through pilot projects delivered by public and private partnerships; and
- Limit land development on the periphery and encourage infill/adaptive re-use of development within the CBD.



Image 61 Urban cooling through pergolas covered with vines, which grow well in the local climate



Image 62 Support the provision of quality affordable housing



Solar powered electric charge points Image 63

#### SUSTAINABLE AFFORDABLE HOMES

Partner with the Department of Health and Human Services, Mildura Regional Development, Regional Development Victoria and reputable private developers, to deliver affordable and scalable homes that are designed according to bioclimatic design and green star standards. It

#### **COMMUNITY BENEFITS**

- Although local developers are delivering a range of quality, well-built housing options, there is a distinct lack of affordable, sustainable housing for all. This project is aimed at providing a model that could be replicated and achieved elsewhere in the CBD or Mildura more broadly
- Provides a practical training opportunity for SuniTAFE students, ideally in partnership with local building companies, supported by State Government funding
- Minimises impact on the local environment
- There are environmental and economic benefits to be gained from improvement of Mildura's housing stock in terms of water and energy efficiency
- Provides further diverse options for CBD living
- Promotes housing stock which is climate responsive, and homes that are energy generators not net users
- Demonstrates a collaborative and joint delivery model that can be replicated at a broader scale
- Position Mildura as a leader in sustainable development and attract new residents

- Deciduous trees for summer shade and winter light
- Cross ventilation
- Double glazing to optimise energy efficiency
- Rainwater tanks for on-site water collection and lush garden maintenance
- Universally accessible design
- Adjustable louvres to optimise passive energy efficiency
- G Source local recycled materials
- Plant species to minimise water use
- Solar panels / building integrated photo-voltaic panels on roof







#### **DIRECTION 5**

# A SMART AND COLLABORATIVE CBD

#### **TARGETS (BY 2035):**

#### **SUMMARY:**

Mildura's CBD plays a pivotal role in community life, providing a range of facilities and services for the region. To promote a shared vision and maintain Mildura's competitiveness, establish a smart and collaborative model, founded upon innovative practices and partnerships, to deliver on the CBD Plan actions.

- + An engaged Implementation Action Group
- + telecommunications cables within the core retail heart area
  - Establish at least 2 co-working office spaces within the CBD

#### **RELATES TO:**



CREATE AN ACCESSIBLE, LIVEABLE AND PROSPEROUS CENTRE



BE AT THE FOREFRONT OF INNOVATION



CHAMPION A COMMITTED COMMUNITY AGENDA

#### **DESIRED OUTCOMES:**

#### **5A)** Foster better decision making

- Working with relevant stakeholders and community groups, establish a governance model which promotes shared ownership and participation.
- Establish a CBD Implementation Action Group, to help drive CBD initiatives, leveraging the group's knowledge and creating lasting partnerships among community and industry groups.
- Develop and agree on a targeted implementation plan, which identifies quick wins and major iconic projects, and ensures achievable outcomes through staged delivery.

#### (5B) Become a leader in innovation

- Encourage innovative and entrepreneurial ventures within the CBD through spatial allocation for new facilities, funding and policy changes that aim to support Mildura's digital readiness and start-up initiatives.
- Promote innovative businesses centred around Mildura's key industries – agriculture, energy, tourism, food production, manufacturing and logistics, to enable Mildura to become an epicentre for research and knowledge in these areas.
- To improve the efficiency of buildings, infrastructure and transport systems, and exhibit Mildura as a progressive centre, explore the application of 'smart' technologies within the public realm.
- Develop partnerships with national innovation clusters, local universities and industry bodies to help lead innovative practices and research, and support education and awareness around digital innovation.

#### (5C) Maintain Regional Competitiveness

- To ensure Mildura's CBD remains competitive within an everchanging global context, identify gaps and recommend improvements for infrastructure and service provision, particularly information and communication technology (ICT).
- Create greater digital awareness and support high-tech industry and businesses.
- Advocate for further studies to be undertaken in relation to the reinstatement and improvement of passenger and freight rail services.

#### **SUMMARY OF ACTIONS**

	PROJECT
5A.1	
5A.2	
5B.1	
5B.2	
5B.3	
5B.4	
5C.1	
5C.2	
5C.3	



#### Implementation Action Group

To involve key parties in the delivery of CBD actions, establish an Implementation Action Group which comprises representation from a broad range of community groups. Upon establishing the group, a Terms of Reference (TOR) and any delegation of authority for decision making must be established. It is recommended that the Implementation Action Group be involved in determining a name for the group. At a minimum, the group should include representatives from Mildura Regional Development, Mildura City Heart, Greening Mildura, Mallee District Aboriginal Services (MDAS), College Lease Trustees, Victorian Police, CDC Victoria (Bus operators), Sunraysia Mallee Ethnic Communities Council (SMECC), Mildura Visitor Information and Booking Centre, industry groups, local builders and developers and CBD residents.

#### Redefine Governance Model

Based on involvement by the Implementation Action Group, it is recommended that MRCC look at their internal structure and that of the CBD Committee, to ensure that roles and responsibilities are clearly defined.

Promote the establishment of education and innovation clusters within the CBD. The new Creative Industries Precinct and central precincts such as Deakin Avenue, the City Heart (retail core) and Mixed Use and Commercial Precinct, should facilitate complementary land uses that solidify education and innovation clusters, including research institutions, related business and student housing.

#### Creative Industries Precinct (inc. Interactive Learning Hub)

Partner with Regional Development Victoria, Mildura Regional Development and interested private parties, to deliver a Creative Industries Precinct, capitalising on vacant, underutilised areas and existing warehouses, to provide a space for emerging industries, artisans and creative projects. Within the Creative Industries Precinct, there is an opportunity to establish an Interactive Play Hub. We heard from the community that there are presently no indoor recreation and learning centres for different age groups. Forming partnerships with key industries, look at solutions to provide a fun and interactive learning hub, themed around Mildura's key industries. Building on experiences offered at Mildura's Eco-Village and Arts Centre, the hub should provide unique learning and play spaces to educate people on the history of the Murray River, water management, agriculture, solar and renewable energy, using digital technologies or other innovative mediums.



Image 64 Strong branding for 'Mildura City Heart' to support **CBD** businesses

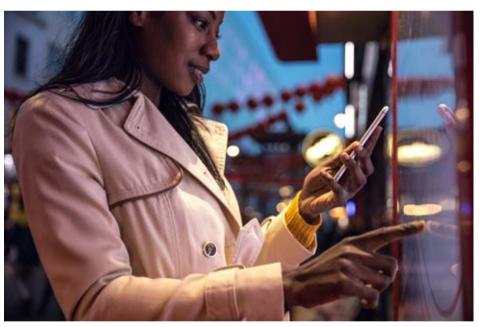


Image 65 Smart infrastructure can enhance the resident and visitor experience of the CBD



Image 66 Emerging autonomous buses make transport highly accessible and efficient

### **KEY ACTIONS**

Establish a bursary to support emerging and innovative businesses and entrepreneurs in business ventures and establishing themselves in the CBD.

Gauge the interest of existing owners and tenants within the CBD, to subdivide and/or share floor space within the existing retail areas. Consideration should also be given to co-working spaces in the Creative Industries Precinct, offering a dynamic and attractive space for small businesses, entrepreneurs and students to use.

Prepare a Digital Innovation Strategy, which is linked to actions for signage and wayfinding, and events/cultural activities. As part of this strategy, it is recommended that Council develop an online app, which could be combined with the Riverfront, showcasing opportunities within the CBD, including businesses, CBD activities and events, historical information and stories.



Build on the CBD's capacity by investing in additional telecommunications infrastructure to support the CBD as a 'digital ready' space. The roll out of additional infrastructure should consider expanding free wifi services within the main City Heart (core retail) precinct, particularly along Feast Street, and within the new Creative Industries Precinct. Community oriented businesses should also be encouraged to provide wifi for their own customer base.



### Business support service

Employ a new resource to provide business support services to start-up and existing businesses within the CBD. The business support personnel could also assist with targeting retailers and businesses, small start-up operations, industry and research organisations, to operate within the CBD.

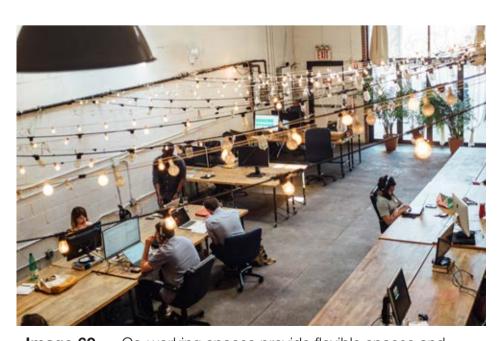


Image 69

Co-working spaces provide flexible spaces and facilities for a range of businesses of various sizes



Image 67 Support entrepreneurs and small businesses



Image 68 Working collaboratively can promote shared ownership and participation

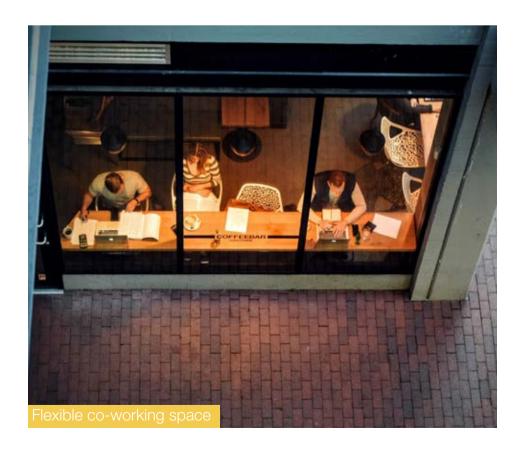


Image 70 Support Mildura's profile as the solar capital

### **CREATIVE INDUSTRIES PRECINCT**

### **COMMUNITY BENEFITS**

- Dynamic employment precinct, offering opportunities for smaller businesses and start-ups
- Potential economic benefits through tourism and visitation
- Potential to accommodate larger floor area requirements and attract different institutions and groups
- Adaptive re-use of existing warehouses which are in poor repair
- Social benefits through collaborative and engaging spaces
- Opportunities to significantly expand and contribute to the public realm within the CBD
- Could be promoted regionally and nationally through events, talks and guest speakers





- Create dynamic and flexible public spaces
- Investigate potential to relocate or lower railway line in line with State Government Level Crossing Removal Program
- Establish new pedestrian and cycle connections through the precinct
- Utilise and transform existing buildings and warehouses for creative industries
- Opportunity to create an iconic mixed use and office development, and strong gateway entry from Sturt Highway
- Opportunity for diverse, medium density housing (particularly student housing)
- Explore opportunities to relocate/establish new water park G within a new Interactive Learning Hub
- Promote shared parking areas within precinct
- Create linear open space, connecting with the core retail and commercial heart to the north

### **LEGEND**

New public space

Public open space opportunity

Support diverse medium density housing

Development opportunity

Gateway entry feature

Adaptive re-use / warehouse redevelopment opportunity

Mixed use development

Active edge recommended

Key pedestrian / cycle connections

Opportunity for shared parking area

Rail corridor investigation area

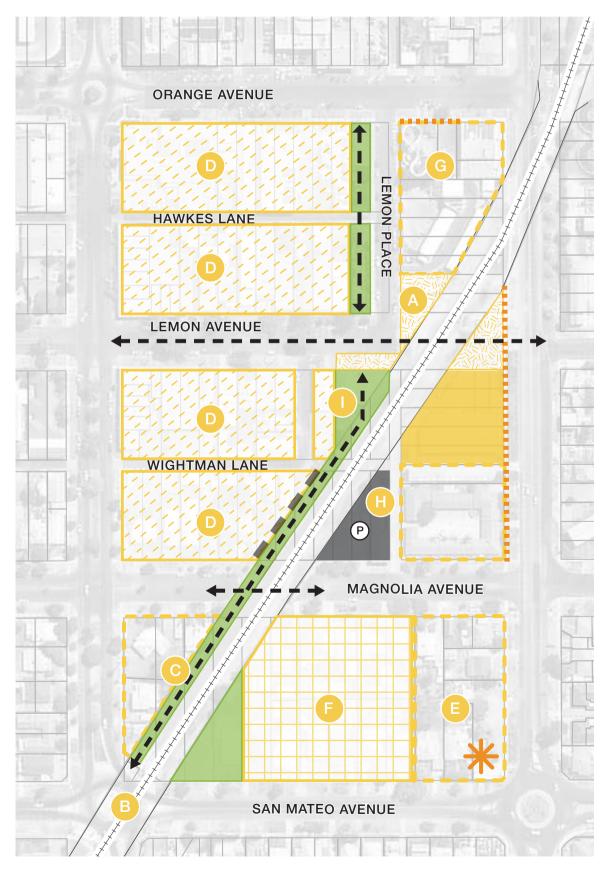
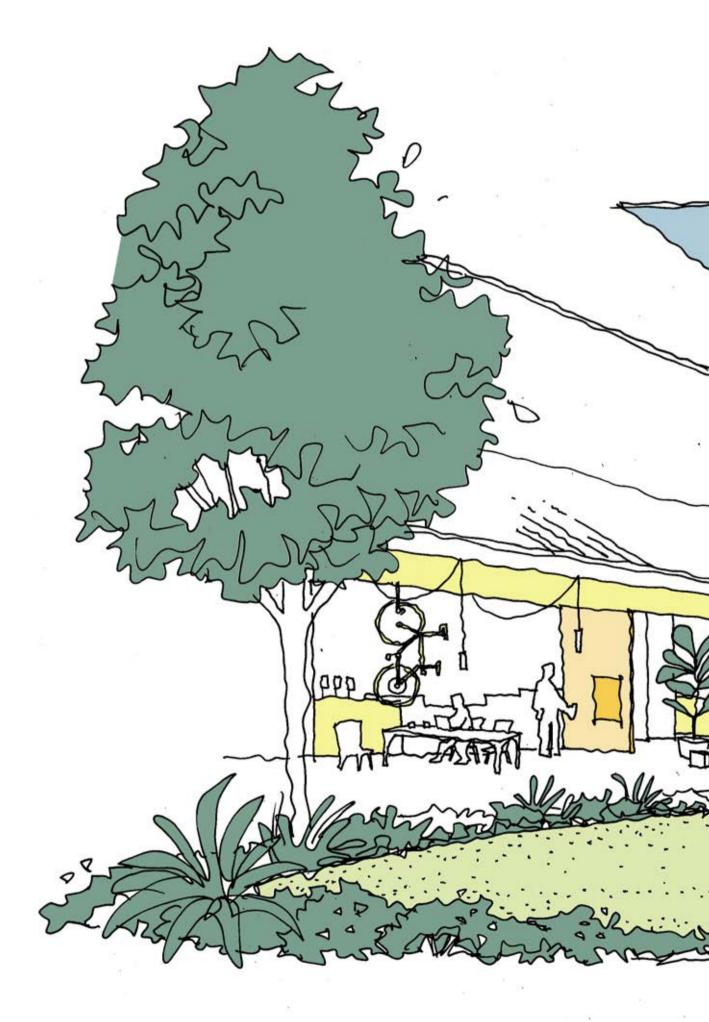
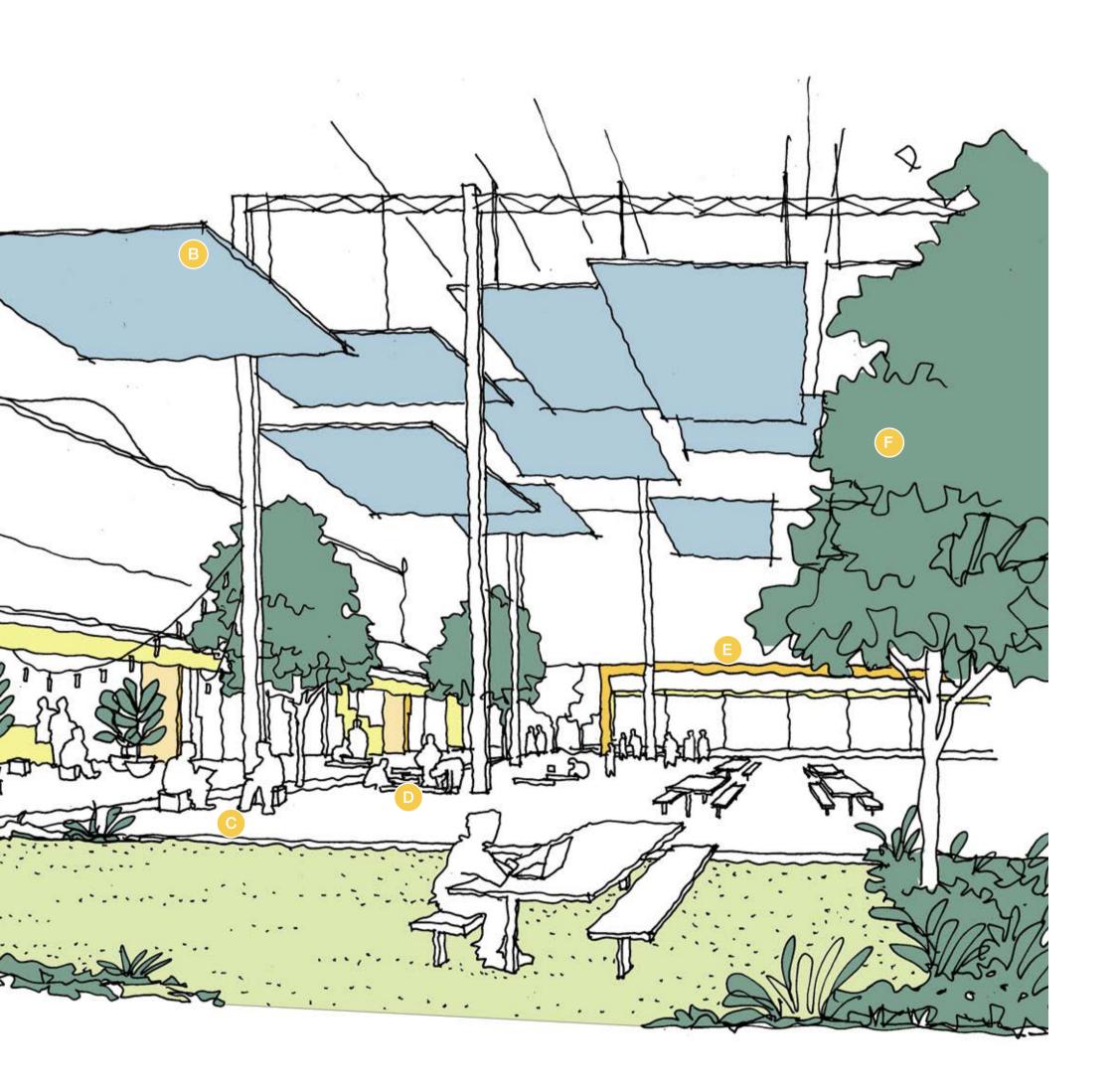


Figure 27 **Creative industries precinct concept** 



- Consider land use program to allow activities to spill out into public realm areas
- Utilise solar technologies to demonstrate innovation and meet energy demands
- Create opportunities for co-working spaces and flexible working
- Central flexible spaces within precinct to be used for informal and formal uses by employees and visitors
- Utilise existing buildings wherever possible
- Cool and well shaded public space

Figure 28 Creative Industries Precinct concept - Artist impression only



### **INTERACTIVE LEARNING HUB**

Forming partnerships with key industries, look at solutions to provide a fun and interactive learning centre within the CBD for various age groups, around Mildura's key industries. Building on the experiences offered at Mildura's Eco-Village and the Arts Centre, it is recommended the centre provides several unique learning and play spaces to educate people on Water Management, Agriculture, Solar and Renewable Energy using digital technologies and a range of activities.

MRCC and the Implementation Action Group help form collaborative partnerships with Solar Providers, the Mallee Regional Farmers Association, local Universities, Mallee Region Water Catchment Authority and Regional Development Victoria, to deliver this project



### **COMMUNITY BENEFITS**

- New facility for young children and youths
- Opportunity to showcase local industries
- Creates a further attraction within the CBD, drawing residents and tourists
- Showcases Mildura as a centre of education and innovation

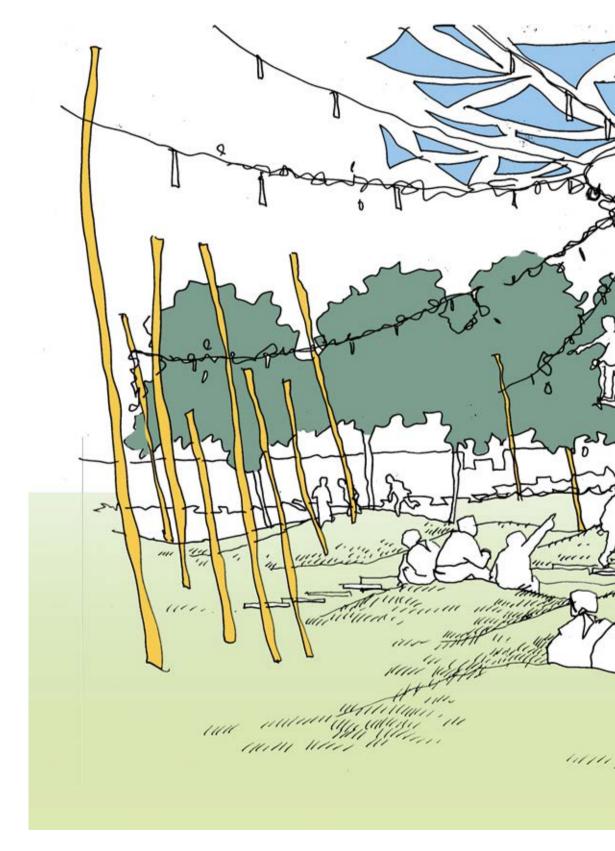


Figure 29 Interactive Learning Hub concept sketch - Artist impression on











### **DIRECTION 6**

### AN EXPRESSIVE AND MEMORABLE CBD

### **TARGETS:**

### **SUMMARY:**

While Mildura's CBD already has a lot on offer, this Direction seeks to build on its image, as an expressive and memorable centre, offering authentic and varied experiences but also respecting Mildura's indigenous and cultural heritage, and diversity.

- 10% increase in informal music and cultura events held within the CBD
- At least 5 industry events hosted every year in the CBD
- 75% positive feedback from CBD user experience surveys
- +) Establishment of a heritage fund

### **RELATES TO:**



CREATE AN ACCESSIBLE AND LIVEABLE REGIONAL CENTRE



CULTIVATE ACTIVE STREETS



STIMULATE AUTHENTIC EXPERIENCES

### **DESIRED OUTCOMES:**

### **6A)** Provide unique and varied experiences

- Develop strategies to reveal a distinctive journey experience based on character within different areas of the CBD.
- Build on the existing arts, culture and music scene, to deliver authentic experiences and set Mildura's CBD apart from other comparable regional destinations.
- Promote contributions from local artists within the public realm, to enhance and create meaningful spaces, which foster a high level of civic ownership and pride.
- Encourage greater use of the CBD for community and public events.
- Showcase local producers, artisans and businesses and the unique local and regional offering within the CBD.
- Develop expressive entry features from the Sturt Highway, and other nominated vantage points, to foster a strong 'sense of place' upon entering the CBD.

### **6B**) Respect and build on heritage

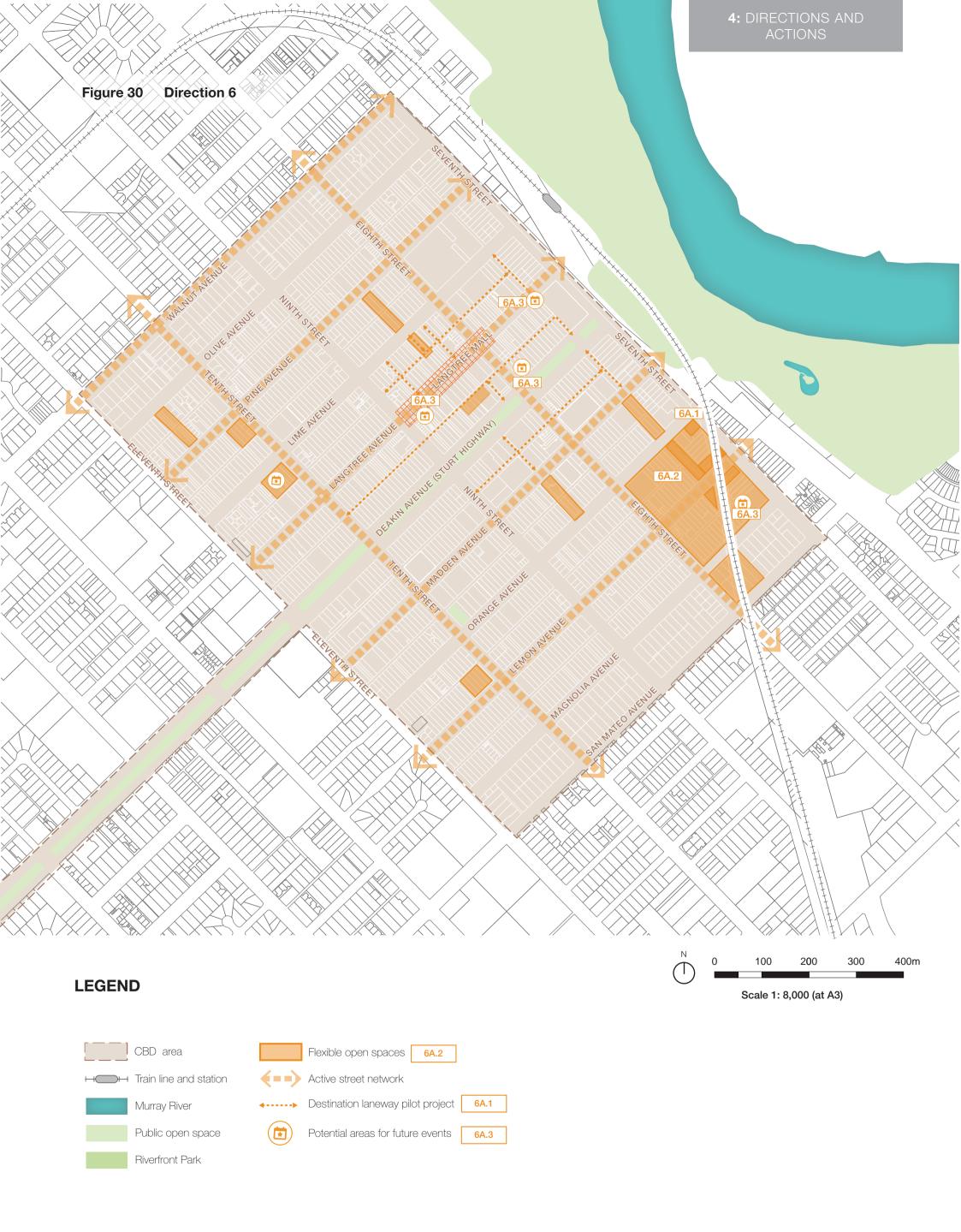
- Celebrate Mildura's rich history, so that it informs the overall CBD experience for residents and visitors.
- Promote adaptive re-use of buildings and elements within the CBD.
- Explore creative ways to tell Mildura's story through the landscape, particularly the significance of this area to the Indigenous community.
- Hero the legacy of the Chaffey Brothers through creative applications of water technology in the public realm and their progressive thinking.

### (6C) Celebrate local industry

- Through public realm enhancements and design guidelines, promote new elements and artistic features which celebrate Mildura's importance as a food and wine region.
- Explore the concept of productive landscapes to bring food production into the CBD, and celebrate Mildura's primary industry.

### **SUMMARY OF ACTIONS**

# # PROJECT 6A.1 Destination laneways 6A.2 Create flexible spaces 6A.3 Expand CBD Events 6B.1 Heritage fund 6C.1 Industry talks



### **KEY ACTIONS**

### Destination laneways

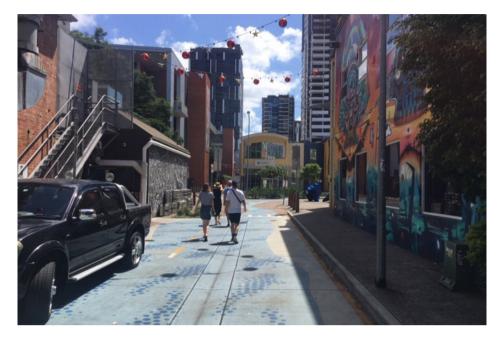
The CBD's laneway network is extensive and highly adaptable to service new developments, land use changes and population growth. Laneways are highly valued as they perform a servicing and rear access function at present. It is recommended that a design project be commissioned to firstly understand issues and opportunities in establishing the nominated destination laneways. Implications in terms of servicing and vehicle access, and pedestrianisation to improve safety and amenity for pedestrians and cyclists, would need to be investigated.

Destination laneways with desirable dimensions to support access, additional retail frontages and universal access to be considered for immediate activation are;

- Gallagher Lane;
- Shillidays Lane;
- Bowrings Lane; and
- Lintons Lane.

### Create flexible spaces

Provide further opportunities for entertainment and recreation within the CBD through additional open space, extensions to the public realm along Feast Street, within the new Creative Industries Precinct, and Health and Wellbeing Precinct. Spaces should be flexible in their design, to allow for informal activities (busking and temporary stalls) and more formal use of the space. It is recommended that art and cultural features, digital technologies and wayfinding signage be incorporated within these areas.



Laneway activation to create engaging places Image 71



Celebrate Mildura's food and wine industry Image 72 throughout the seasons



Image 73 Continue to support a diverse range of music and other events within the CBD



Image 74 Incorporate dynamic art installations which tell Mildura's story

### **KEY ACTIONS**

### **Expand CBD Events**

As per Action 1A.1, MRCC should seek support from local groups and sponsors, to establish a further series of music, cultural and educational events, within the CBD. These events should appeal to a range of CBD users and age groups.

### Heritage fund

Investigate funding sources through Heritage Victoria and State Government, to establish a heritage fund to assist in the restoration and adaptive re-use of heritage building stock within the CBD.

### Industry talks

Through the Events team at MRCC and drawing on key industry bodies and local universities, establish a schedule of industry talks and conferences, showcasing the region's offering and establishing Mildura as a centre of innovation.

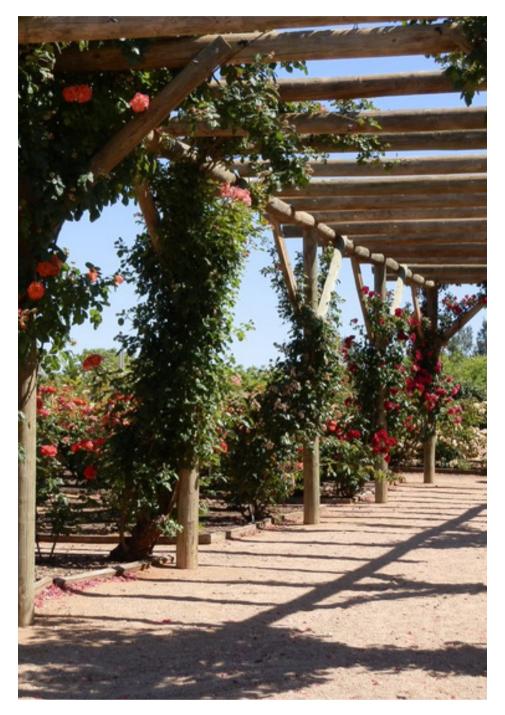


Image 75 Provide comfortable and memorable journeys

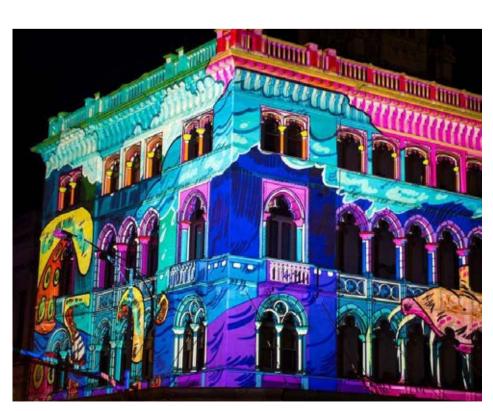


Image 76 Promote the CBD as the primary location for community and public events



Image 77 Build on Mildura CBD's identity and character

### **DESTINATION LANEWAY PROJECT**

Mildura's CBD laneway network is extensive and highly valued as it performs a servicing and rear Avenue represent an opportunity to revitalise and enhance hidden spaces within the CBD, to contribute to further vibrant and engaging spaces for a range of activities.

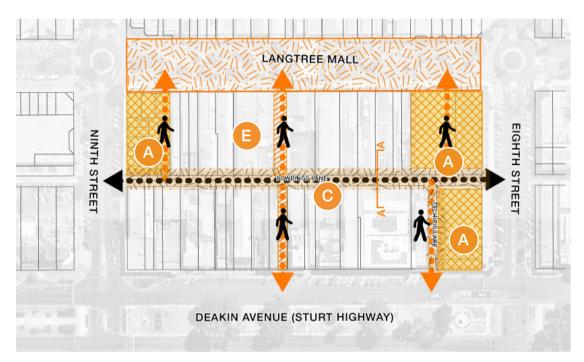
### **COMMUNITY BENEFITS**

- Improved access and functionality by linking destinations throughout the CBD
- Promote economic vitality by supporting local businesses and capitalising on laneway opportunities
- Support critical links to Langtree Mall, which will shorten trip time through the CBD and lift patronage in the mall
- Enhance the overall 'sense of place' by building on Mildura CBD's unique identity
- Provide an opportunity for local artists and creatives to showcase their work, and celebrate Mildura's indigenous and cultural heritage
- Create a network of further engaging and flexible spaces for different activities





- Potential subdivision of large tenancies and blocks to create through access to Langtree Mall
- Potential extension of footpath along Bowrings Lane
- Encourage shared universal access for pedestrians, cyclists and vehicles through signage and pavement finishes
- Activate ground floor interfaces where appropriate
- Encourage second floor activation to improve passive surveillance
- Enhance pedestrian amenity through lighting, murals and public art
- Existing public toilets
- New bus interchange



### Section A:

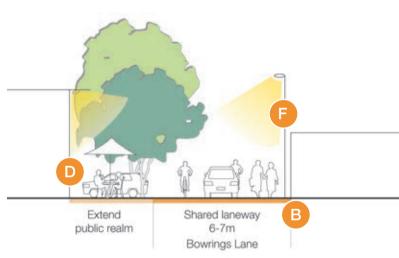
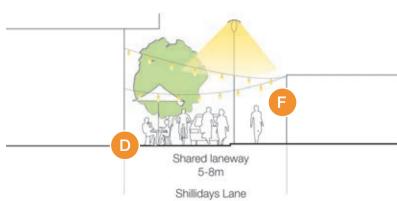


Figure 31 South of Langtree Mall - future scenario



Figure 32 North of Langtree Mall - future scenario

### **Section B:**



## 5 Planning Considerations

### 5.1 PLANNING SCHEME AMENDMENT

The Structure Plan and related policy provisions will be implemented through a Planning Scheme Amendment (PSA) process led by Council. The PSA will incorporate new Local Policy and Provisions as outlined above which reflect the strategic directions of the Structure Plan. The PSA will form part of a future stage (refer to Section 1.3).

There are a number of further studies and actions, which are recommended to be undertaken in advance of preparing the PSA. These include:

- CBD Economic Feasibility Study
- College Lease Land Study
- Future Regional Transport Study
- Active Transit and Parking Strategy
- CBD Green Infrastructure Strategy

The recommendations and findings of these studies above can help inform and strengthen the Structure Plan and planned initiatives and design guidelines, forming part of the CBD Plan.

The recommended process from here is illustrated in Figure 33.

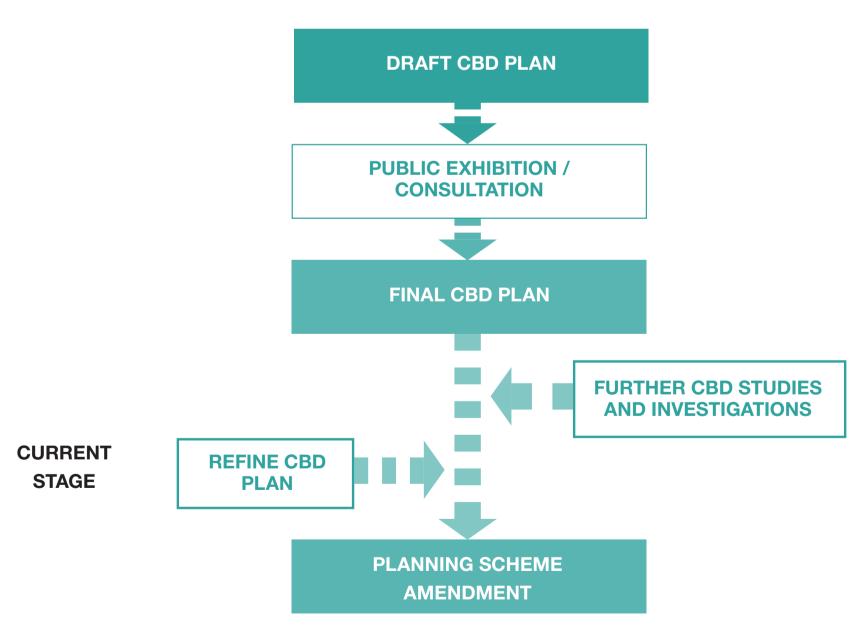


Figure 33 Recommended process from here

### 5.2 PLANNING CONTROLS

The opportunities and directions outlined in the Structure Plan and Design Guidelines will be achieved through the Mildura Planning Scheme (the planning scheme), in particular the Local Planning Policies (LPP's), Zones and Overlays.

The LPP's establish the guiding principles of the municipality and implements the objectives and strategies of the MSS. An LPP provides MRCC with the opportunity to state its view of a planning issue and its intentions for an area. They also help the local community understand what will be considered in the decision making process.

LPPs must be taken into account when preparing amendments or making decisions. Changes to the Mildura Planning Scheme will be required in order to achieve the strategic directions and desired outcomes of the Mildura CBD Plan. The current 2007 Zoning Plan and Structure Plan (2020-2035) are illustrated in Figures 34 and 35. The rationale for changes to the preferred land use direction are outlined in Section 3.5.

Planning Scheme Zones define the purpose for which land is to be used. By defining the types of uses which are to be encouraged within each 'precinct' area, the proposed new zoning will play a major role in achieving the goals outlined in the CBD Plan.

In order to achieve the outcomes outlined in the structure plan, the CBD has been arranged in to 'precincts'. As part of Stage 4 (Planning Scheme Amendment), it is recommended that the following zones be applied, as outlined below:

### Commercial 1 Zone (C1Z)

The C1Z is generally the most appropriate zone for the central CBD (Retail Heart Precinct). Considerations include:

- Limitation of floor space for Office use (500m²);
- Still allows for residential development (frontage must not exceed 2 metres at ground level); and
- Allows for multiple uses.

An issue that was raised during consultation was the lack of ability to provide space for larger office uses. This is evidenced by the 500m² limitation outlined above. Consideration should be given to amending the Schedule to the C1Z in key locations in order to encourage tenants such as government departments and industries with larger office requirements closer to the CBD area. Alternatively, the Commercial 2 Zone (currently only utilised on Fifteenth St) may be applied to certain localities.

### Mixed Use Zone (MUZ)

Consideration should be given to rezoning land to MUZ along Seventh Street and within the Creative Industries and Health and Wellness precincts, to facilitate smaller retail and residential uses. This zones allows a greater variety of uses than C1Z, including:

- Art gallery;
- Museum;
- Home base business:
- Retail:
- Food and drink (150m²);
- Smaller office; and
- Medical centre (max 250m²).

### Public Use Zone – Schedule 3 Health and Community (PUZ3)

With regards to the Health and Wellbeing Precinct, there is an option to zone the area along Eleventh Street, from Olive Avenue to behind Deakin Avenue, to PUZ3 – Health and Community. This zone facilitates both medical uses and community accommodation such as aged care facilities, however does not encourage residential accommodation outside of this. The PUZ3 would strengthen the service cluster but would limit a diverse range of housing and other uses. MUZ on the other hand allows for medical uses but would not encourage a 'precinct' as such.

### **Design and Development Overlay (DDO)**

The Design and Development Overlay (DDO) and a number of associated Schedules have already been applied to the Mildura CBD. In order to achieve the objectives of the Structure Plan, a number of new DDO's will need to be applied to the CBD area. This provision will implement the Design Guidelines and associated requirements of the Structure Plan.

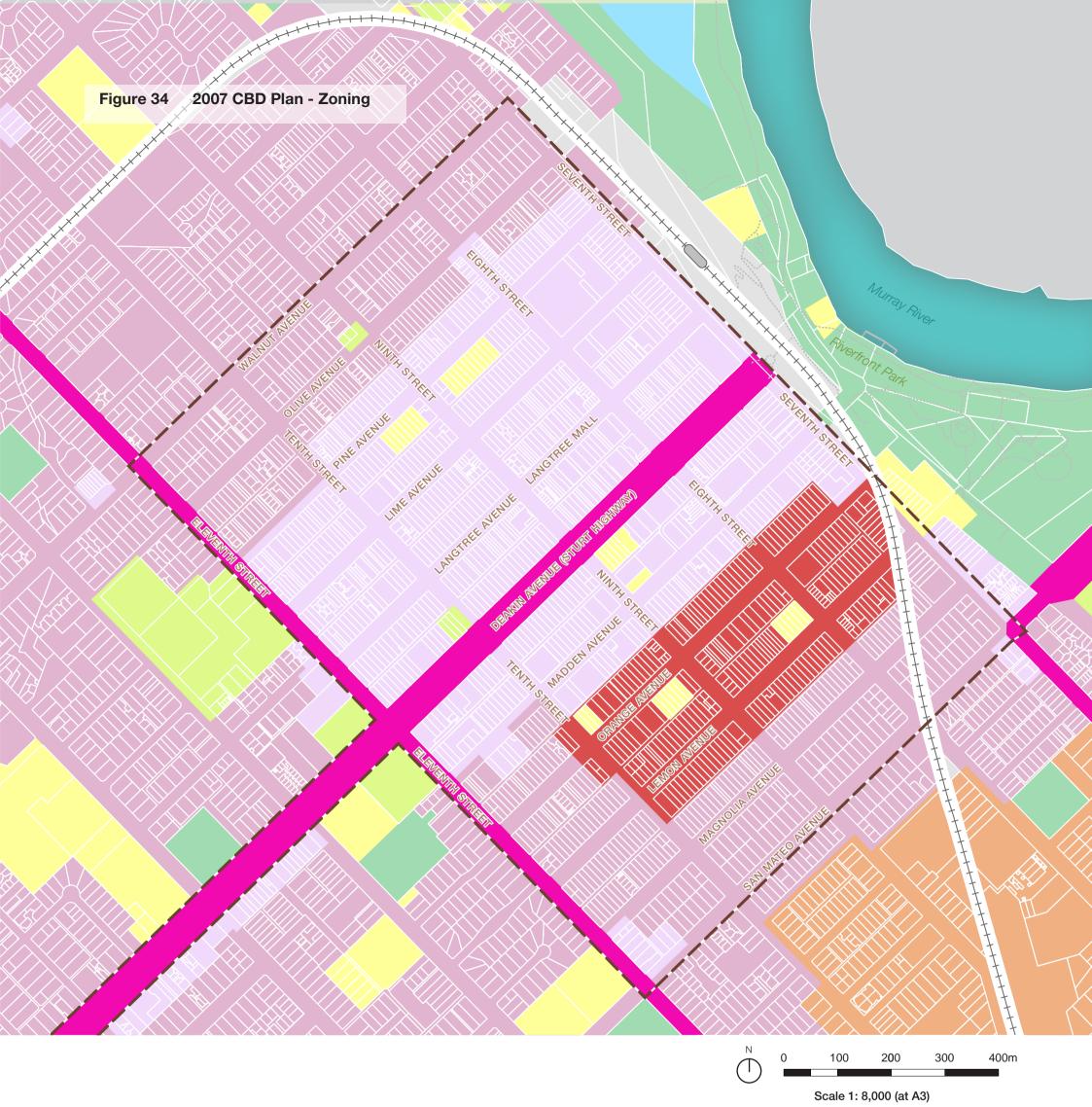
The DDO will be supported by the Design Guidelines and Structure Plan will become a Reference Document within the Mildura Planning Scheme and will provide the community with context to the DDO provisions and help to guide decision making under the Mildura Planning Scheme.

### **Public Acquisition Overlay**

A number of 'ideal' locations for new public open space have been identified in the Structure Plan. A Public Acquisition Overlay (PAO) should also be considered in these strategic locations around the Mildura CBD where it is proposed to provide services such as new Public Open Space areas. This tool can also be used for other land acquisition considerations.

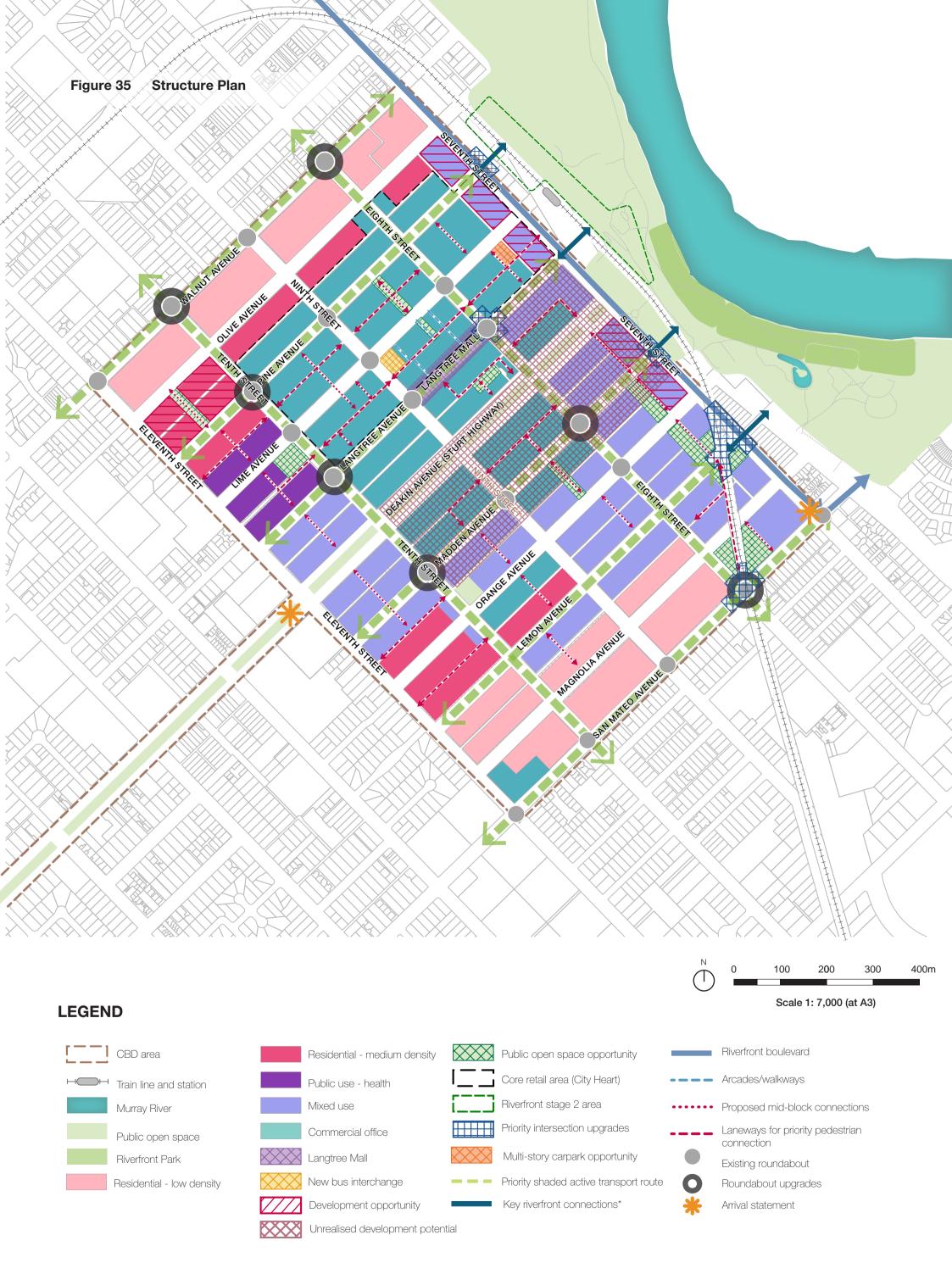
### Section 173 Agreements

In certain cases, to establish mid-block connections and activate destination laneways, it may be necessary to negotiate Section 173 Agreements with land owners of strategic parcels. This would be subject to further consultation as part of the formal PSA process.



### **LEGEND**





### 5.3 DESIGN GUIDELINES

The Design Guidelines (Section 7) outline the priorities and principles of the Mildura CBD Plan aims to promote design excellence and high quality and sustainable outcomes to support the growth of Mildura and implementation of the Structure Plan.

The Design Guidelines have been prepared to support a number of development controls and strategic directions across the CBD area. The Guidelines are to be used by Council, developers and the community to guide and inform decision making related to the look, feel and strategic intent of the CBD and enable planners apply 'better practice' design principles.

They will also ensure future development responds to the character and objectives outlined in the Mildura CBD Plan. The Guidelines will also ensure high levels of amenity are achieved within the CBD by promoting best practice environmentally responsive design solutions both within the public and private sectors, that are appropriate to the local climatic conditions and help to encourage walking, cycling and public transport use.

### 5.4 REFERENCE DOCUMENTS

While it is intended that the CBD Design Guidelines become a reference document to the Planning Scheme, there are a number of existing reference documents that would still apply, including:

- MRCC Housing and Settlement Strategy
- Community and Council Plan 2017-2021
- Mildura Retail Strategy (v2, 2018)
- Mildura Heritage Strategy (2019)
- Health and Wellbeing Plan (2017-2021)
- Tracks and Trails Strategy (2017-2021)
- Mildura Riverfront Stage 2 Master Plan
- Deakin Avenue Urban Design Guidelines

In addition to the above existing strategies and frameworks, a number of new studies and strategies are proposed under this current CBD Plan, and shall become further reference documents to the Planning Scheme. These comprise:

- College Lease Land Study
- CBD Economic Feasibility Study
- Future Regional Transport Study
- Active Transit and Parking Strategy
- **CBD** Green Infrastructure Strategy

## 6 Implementation and Governance

### 6.1 FROM STRATEGY TO ACTION

The journey of change is incremental and requires good planning, leadership and commitment by all to turn strategy into a reality. The CBD action list represents broad selection of recommendations to investigate change and include varying initiatives such as:

- Further investigations and studies
- Planning policy and regulatory requirements/updates
- The development of plans and strategies for particular issues (e.g CBD Green Infrastructure Strategy, Wayfinding and Signage Strategy)
- Minor and major capital works projects, such as streetscape and road/intersection upgrades
- Infrastructure upgrades
- Pilot projects to showcase 'best practice' design approaches and development models, to establish a strong benchmark for other development within Mildura
- Establish and support further events and activities within the CBD

### **6.2 GOVERNANCE**

A recommendation of the CBD Plan is to establish an Implementation Action Group. This group could potentially be comprised of members from key groups, such as the Traditional Owners, Mildura City Heart, Commercial and Development Industry, Tourism and Economic Development, Victoria Police, Community Organisations, Local Community Representatives, Transport and Property Owners. The MRCC CBD Coordination Group would need to play a central coordination role.

This group could assume a central role in helping MRCC to deliver the initiatives of the CBD Plan and foster a collaborative partnership between all of the group members (see Figure 36).

It is understood that the present governance structure would need to reviewed, to clearly define the roles and responsibilities of MRCC's CBD Coordination Group, other MRCC groups, and the proposed Implementation Action Group. No formal recommendation has been made within this report, however this should be one of the first orders of business, in establishing the group (refer to Actions 5A.1 and 5A.2).

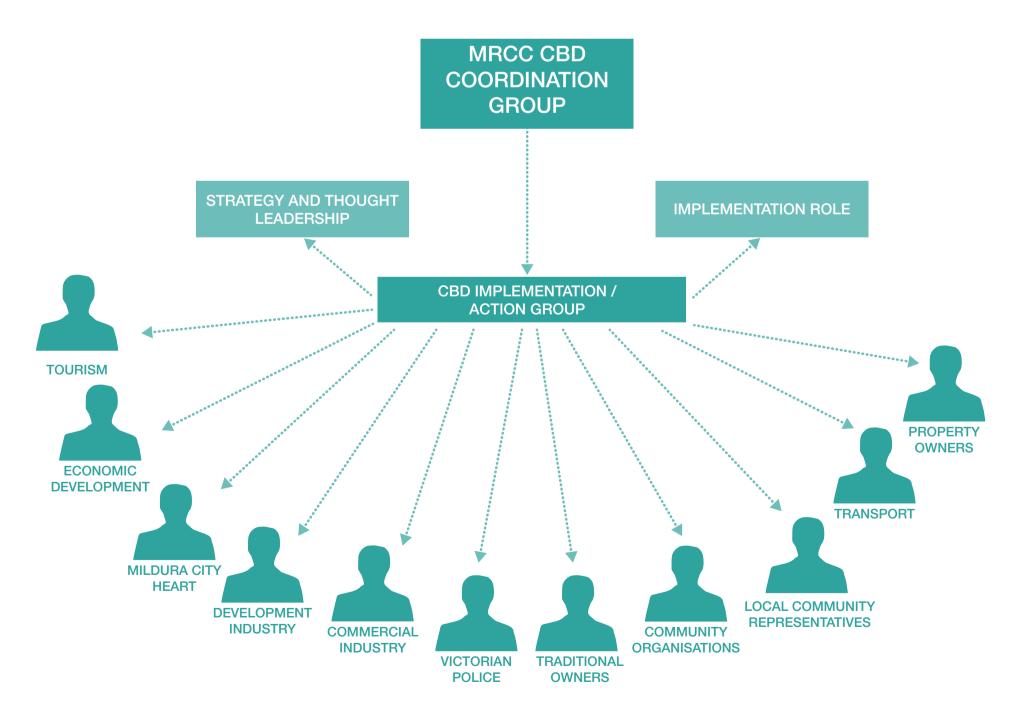


Figure 36 Potential Implementation Action Group Membership

### 6.3 IMPLEMENTATION PLAN

The following implementation plan should be read alongside the CBD Plan – Structure Plan, Directions and Actions. It sets out the list of actions, delivery partners, timing and priority for these key projects, in order to achieve the vision and objectives established for the CBD.

The timeframes established for delivery of the projects listed include:

- Quick wins: projects that can be undertaken almost immediately (within 3-6 months of an endorsed CBD Plan);
- Short: 0-5 year period;
- Medium: 5-8 year period; and
- Long: 8-15 year period (by 2035).

A total of 48 actions have been identified as part of the 2020-2035 CBD Plan. For each action, a responsible Authority has been identified, along with a list of potential funding and delivery partners. The priorities and timing for each project varies, taking into consideration potential lead times and delivery constraints, such as level of funding required and other CBD related actions.

While each of the major iconic projects have been contemplated as a single project, there is an opportunity to undertake each in stages, to achieve both quick wins and medium term actions. This may also assist MRCC in obtaining funding for different project components.

The top 12 priority actions that Council should commence as soon as possible, are as follows:

- 1. Langtree Avenue Placemaking Project (1A.3)
- 2. Active Transit and Car Parking Strategy (2E.5)
- Implementaiton Action Group (5A.1)
- CBD Economic Feasibility Study (1E.1)
- Feast Street upgrade (3C.3)
- Seventh Street upgrade (2C.2)
- Destination laneways (6A.1)
- Linear Parkway project (3C.1)
- CBD Green Infrastructure Strategy (4A.1/4C.1)
- 10. Digital Innovation Strategy (5C.1)
- 11. Expand CBD Living (4D.1)
- 12. Curate Public Art Plan (3E.2)

### **Abbreviations**

MRCC - Mildura Rural City Council

MCH - Mildura City Heart

MRD - Mildura Regional Development

RDV - Regional Development Victoria

FFI - Future Industries Fund

RIF - Regional Infrastructure Fund

OVGA - Office of the Victorian Government Architect

DHHS - Department of health and human services

DoT - Department of Transport

DELWP- Department of Environment, Land, Water and Planning

Table 1: Implementation Plan

1	A DISTINCT	AND DYNAMIC A	CTIVITY HU	В		Quick Wins	Short	Medium	Long
#	Action	Outcome	Responsible Authority	Funding / Project Partners	Priority	,		very frame	)
1A.1	Revisit CBD Events Calendar	Explore opportunities to host further unique events within the Mildura CBD	MRCC CBD Coordination Group	<ul> <li>Future implementation action group</li> <li>MCH</li> <li>Mildura Tourism Information Centre</li> </ul>	Low			+	
1A.2	Review permit requirements for CBD events	Remove barriers for those wanting to host events in the CBD	MRCC CBD Coordination Group		Medium		+		
1A.3	Langtree Avenue Placemaking Project	Street upgrades and placemaking initiatives to reinvigorate Langtree Avenue south and Feast Street	MRCC CBD Coordination Group	<ul><li>MRD</li><li>MCH</li><li>RDV</li><li>RIF</li></ul>	High		+	+	
1B.1	Review zoning and planning controls	As part of the future PSA, define zones and precincts that support a diverse offering of uses	<ul><li>MRCC CBD Coordination Group</li><li>DEWLP</li><li>DHHS</li></ul>	<ul><li>DELWP</li><li>DHHS</li></ul>	Medium		+		
1C.1	'Active Mildura' Program	Prepare a strategy to promote active and healthy lifestyles	MRCC CBD Coordination Group	<ul><li>Future implementation action group</li><li>Local Schools</li></ul>	Medium			+	
1C.2	Install drinking fountains	Provide drinking fountains in key areas, to hydrate users of the CBD	MRCC CBD Coordination Group		Medium	+			
1D.1	College Lease Land Study	Increase amenity throughout CBD through a plan to manage these properties/sites	MRCC CBD Coordination Group	<ul> <li>College Lease Land Trustees</li> <li>Tenants</li> <li>Future implementation action group</li> <li>MRD</li> </ul>	Medium		+		
1E.1	CBD Economic Feasibility Study	Understand supply and demand for various uses within the CBD	• MRD	<ul> <li>College Lease Land Trustees</li> <li>Tenants</li> <li>Future implementation action group</li> <li>MRD</li> </ul>	High		+		
1E.2	Investment Prospectus	Targeted prospectus aimed at attracting investors	• MRD	<ul> <li>MRCC</li> <li>Future implementation action group</li> <li>MRD</li> <li>Local businesses and developers</li> </ul>	Medium			+	

		AND CONNECTE				Quick Wins	Short	Medium	Long
#	Action	Outcome	Responsible Authority	Funding/Project Partners	Priority	Т	ime-1	rame	 ?S
2A/ 2B.1	Implement precinct controls	As part of future PSA, implement precinct design controls to reinforce service clusters	MRCC CBD Coordination Group	Future implementation action group	High		+		
2C.1	Regional Freight and Passenger Services	Undertake further study to understand regional transport network and potential improvements	<ul><li>MRCC CBD Coordination Group</li><li>VicRoads</li><li>DOT</li></ul>	<ul><li>RDV</li><li>Transport for Victoria</li><li>RIF</li></ul>	Medium		+	+	
2C.2	Seventh Street Upgrade	Capital works project to improve the streetscape interface and create safe crossing points between the CBD and Riverfront	MRCC CBD Coordination Group	<ul><li>MRCC</li><li>MRD</li><li>RIF</li></ul>	Medium			+	
2D.1	Design Competition - Mildura Arrival Statements	Improve legibility for visitors and residents when entering the CBD	Mildura Arts     Centre	<ul><li>MRCC</li><li>Future implementation action group</li><li>Local Artists</li></ul>	Low	+			
2D.2	CBD wayfinding and signage roll out	Improve legibility and wayfinding within the CBD for visitors, residents and other users	MRCC CBD Coordination Group	<ul> <li>MCH</li> <li>Mildura Tourist Information Centre</li> <li>Riverfront Taskforce</li> <li>Future implementation action group</li> </ul>	Medium			+	
2E.1	New bus interchange	Establish a new bus interchange within the CBD	<ul><li>MRCC CBD Coordination Group</li><li>DoT</li></ul>	<ul><li>MRD</li><li>CDC Victoria</li><li>Future implementation action group</li></ul>	High				+
2E.2	Upgrade bus and taxi shelters	Upgrade bus and taxi shelters to promote public transport use and comfort	MRCC CBD Coordination Group	<ul><li>CDC Victoria</li><li>Local taxi operators</li></ul>	Medium			+	
2E.3	Improve bus services	Re-examine bus network and expand to offer CBD and other key links	MRCC CBD Coordination Group	CDC Victoria	Low			+	
2E.4	Active CBD - Intersection upgrade	Upgrade nominated intersections to provide safe and efficient active transport movements	MRCC CBD Coordination Group	<ul><li>RIF</li><li>MRD</li><li>DoT</li></ul>	High			+	+
2E.5	Active Transit and Parking Strategy	Prepare a detailed strategy to understand and recommend changes to Active Transport networks and parking within CBD	MRCC CBD Coordination Group	Future implementation action group	High		+		

J						Quick Wins	Short	Medium	Long
#	Action	Outcome	Responsible Authority	Potential Partners	Priority	Т	ime-	frame	)S
3A.1	Greening the public realm - design guidelines	Prepare detailed planting guidelines to inform greening strategies for the CBD	MRCC CBD Coordination Group	<ul> <li>Greening Mildura</li> <li>Mildura Botanical Gardens</li> <li>Future implementation action group</li> </ul>	High		+		
3B.1	Promote rooftop activation	Support rooftop activities in the core retail and mixed use areas	MRCC CBD     Coordination     Group	<ul><li>MRD</li><li>MCH</li><li>Local Businesses</li></ul>	Medium				-
3B.2	Climate responsive shading	Promote shading and cooling measures along retail / property frontages	Future implementation action group	<ul><li>MCH</li><li>Local Businesses</li><li>MRCC</li></ul>	Medium			- -	
3C.1	Linear parkway project	Undertake pilot project for a linear parkway, utilising part of the current road reserve	MRCC CBD     Coordination     Group	<ul><li>Future implementation action group</li><li>Local Businesses</li><li>MCH</li></ul>	Medium			+	
3C.2	CBD public open space network	Expand public open spaces for passive and active recreation	MRCC CBD Coordination Group	<ul><li>Local Businesses</li><li>MCH</li><li>Riverfront Taskforce</li></ul>	Medium				+
3C.3	Feast Street Upgrade	Develop concept to slow traffic and expand the public realm along Feast Street	MRCC CBD     Coordination     Group	<ul><li>MRD</li><li>Local Businesses</li><li>MCH</li><li>MRCC</li></ul>	High				
3D.1	Universal design requirements	Mandate universal design through the CBD design guidelines	<ul><li>MRCC CBD Coordination Group</li><li>DHHS</li></ul>	<ul><li>Local developers</li><li>Local property owners</li></ul>	High		+		
3D.2	Intergenerational Connections Project	Establish public space and projects which suit all ages and abilities	<ul><li>MRD</li><li>DHHS</li></ul>	<ul><li>MRCC</li><li>Future implementation action group</li></ul>	Medium				+
3E.1	Showcase Mildura's Aboriginal and European cultural heritage	Build on existing heritage trail, to incorporate new arts and cultural facilities	Mildura Arts     Centre	<ul><li>MRCC</li><li>Future implementation action group</li></ul>	Low	+			
3E.2	Curate Public Art Plan	Curate a series of art installations across the CBD	Mildura Arts     Centre	<ul><li>MRCC</li><li>Local artists</li><li>Future implementation action group</li></ul>	Low				

4	A RESILIENT	AND SUSTAINAE	BLE CBD			Quick Wins	Short	Medium	Long
#	Action	Outcome	Responsible Authority	Potential Partners	Priority	T	ime-f	rame	es
4A.1/ 4G.1	CBD Green Infrastructure Strategy	A comprehensive strategy to guide decisions regarding green infrastructure	MRCC CBD Coordination Group	<ul><li>Future implementation action group</li><li>Greening Mildura</li><li>Mildura Botanical Gardens</li></ul>	High		-		
4A.2	Tree Planting Festival	Annual event involving the community, to plant trees within the CBD	Greening     Mildura	<ul><li>MRCC</li><li>MCH</li><li>Local community</li></ul>	Medium	-			
4B.1	Roll out electric charge points	Roll out electric charging points within carparking areas	MRD     RIV	<ul><li>MRCC</li><li>Local Businesses and developers</li></ul>	Low			+	
4B.2	'Green Design' reward and recognition program	Establish a program to reward design excellence	<ul><li>MRCC CBD Coordination Group</li><li>RIV</li><li>DELWP</li></ul>	<ul> <li>Future implementation action group</li> <li>MRD</li> <li>Lower Murray Water</li> <li>Green Building Council</li> <li>OVGA</li> </ul>	High	+			
4D.1	Expand CBD Living	Support a diverse range of housing options	<ul><li>MRCC CBD Coordination Group</li><li>DHHS</li></ul>	<ul><li>Future implementation action group</li><li>Local Businesses and Developers</li><li>MCH</li></ul>	Medium				+

5	A SMART AN	ND COLLABORAT	IAE CRD			Quick Wins	Short	Medium	Long
#	Action	Outcome	Responsible Authority	Potential Partners	Priority	Т	ime-	frame	<b>es</b>
	Implementation / Action Group	Set up group to help deliver CBD Plan actions	MRCC CBD Coordination Group	<ul> <li>MRD</li> <li>College Lease Trust</li> <li>Local Businesses and Developers</li> <li>MCH</li> <li>Key community groups</li> </ul>	High	+			
	Redefine Governance Model	Review governance model, roles and responsibilities	MRCC CBD Coordination Group	<ul><li>MRCC</li><li>Future implementation action group</li></ul>	High		+		
	Education and Innovation Clusters	Strengthen education and innovation clusters within the CBD	MRCC CBD Coordination Group	<ul> <li>Future implementation action group</li> <li>RDV and MRD</li> <li>Local Universities</li> <li>RIV</li> </ul>	Medium				1
	Creative industries precinct (inc. Interactive Learning Hub)	Develop a new state-of- the-art precinct which supports emerging and creative industries, including an Interactive Learning Hub	MRD /     MRCC CBD     Coordination     Group	<ul> <li>Future implementation action group</li> <li>RDV, MRD, FFI, RIV</li> <li>Mildura Arts Centre</li> <li>Local schools</li> </ul>	Medium				+
	Yearly Bursury	Create bursary to support start-ups	MRCC CBD Coordination Group	<ul><li>RDV and MRD</li><li>Launch Vic</li></ul>	Medium			+	
	Co-working spaces	Establish co-working spaces	• MRD	<ul><li>MCH</li><li>MRCC CBD Coordination Group</li><li>Local Businesses</li></ul>	Medium				
	Digital Innovation Strategy	Prepare a strategy to inform investment in digital infrastructure	• MRD	<ul> <li>MRCC CBD Coordination Group</li> <li>Future implementation action group</li> <li>Local Businesses, Universities</li> <li>MRD</li> </ul>	High		+		
	Invest in telecommunications	Expand telecommunications infrastructure to support digital technologies	MRCC CBD Coordination Group	<ul><li>Future implementation action group</li><li>MRD</li><li>FFI</li></ul>	High			+	
	Business support service	Provide business support to local retailers	• MCH	<ul><li>MRCC</li><li>Local Businesses</li><li>MRD and RDV</li><li>FIF</li></ul>	Low		+		

### AN EXPRESSIVE AND MEMORABLE CBD

						Quick Wins	Short	Medium	Long
#	Action	Outcome	Responsible Authority	Potential Partners	Priority	Т	ime-f	rame	)S
6A.1	Destination laneways	Investigate and deliver unique concepts to activate key laneways within the CBD	MRCC CBD Coordination Group	<ul> <li>Future implementation action group</li> <li>MCH</li> <li>Local Businesses and Developers</li> <li>DELWP</li> </ul>	Medium				+
6A.2	Create flexible spaces	Create flexible spaces within the CBD to support a variety of activities	MRCC CBD Coordination Group	<ul><li>MRCC</li><li>Future implementation action group</li><li>MRD</li></ul>	High				+
6A.3	Expand CBD Events	Support further events to be held in the CBD	MRCC CBD Coordination Group	<ul><li>MRCC</li><li>Future implementation action group</li><li>MRD</li><li>Local Businesses</li></ul>	Low		+		
6B.1	Heritage fund	Establish a fund to support heritage restoration / adaptive reuse	MRCC CBD Coordination Group	<ul><li>MRD</li><li>DELWP</li><li>Heritage Victoria</li></ul>	Medium			+	
6C.1	Industry talks	Host industry talks within the CBD	Future implementation action group	<ul> <li>MRCC</li> <li>Future implementation action group</li> <li>Local Businesses and Industry Groups</li> <li>Local Universities</li> <li>MRD</li> </ul>	Low	+			

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### 7 Design Guidelines

### 7.1 **OVERVIEW**

The CBD Design Guidelines are to be used by Council, developers and the community to guide and inform decision making related to the look, feel and strategic intent of the CBD.

These guidelines are structured in 3 parts to provide guiding principles at varying scales of intervention.

Part 1 outlines general principles which apply throughout the Mildura CBD and provide overarching direction to guide consistency of treatments and promote high quality forms of development, streetscape and public realm improvements.

Parts 2 and 3 are more targeted guidelines focusing on particular uses and precincts within the CBD.

### **PURPOSE OF THE DESIGN GUIDELINES**

The Mildura CBD design guidelines have been prepared to support the strategies and initiatives of the CBD Plan, to promote a memorable, thriving and innovative centre for all.

These guidelines are important in ensuring that all new development meets the following criteria. By promoting best practice approaches for the planning and design of new development and building works, we are targeting high-quality outcomes, in line with the vision and objectives of the CBD Plan.

### **BENEFITS OF GOOD DESIGN**

Through these guidelines we are promoting sustainable design, which is known to result in improvements in comfort and amenity and therefore health and wellbeing, reduce energy demands and ongoing life cycle costs for operation and maintenance of the development.

At a community level, this results in improved neighbourhood amenity and environmental quality, and reduction in carbon emissions and pollutants resulting from low-performance buildings. By contributing in this way, there are benefits to the environment and overall image of Mildura. The right design can increase footfall, and therefore improve safety and passive surveillance, and social connectedness.

According to the Green Building Council, 'Green star' certified buildings which focus on passive and bioclimatic design principles, can result in 66% less energy use, 62% fewer greenhouse gas emissions and enable 96% of waste products (greywater).

With recent record-breaking summer heatwave temperatures in the high 40+ degrees, it will be essential to enhance Mildura's liveability reputation, such that it is renowned for design excellence. It will be critical to the overall success of Mildura's CBD that with each new development, whether commercial or residential, a higher standard is set for exemplary sustainable design that responds to local climate conditions.

### **PART 1: PLACE GUIDELINES**

**Streets and Public Realm G1** 

**Active Transport and Car Parking G2** 

### **PART 2: USE GUIDELINES**

Mixed Use Development U1

CBD Living

### PART 3: PRECINCT GUIDELINES

**Retail Heart P1** 

**Seventh Street Promenade P2** 

Mixed use and Commercial **P3** 

**Creative Industries** 

**Health and Wellbeing** 

**CBD Living - East and West** 





### **Built form**

To promote contextually responsive development, the siting, form and massing of buildings, is important in promoting outdoor liveability and enhancing the comfort, amenity and character of Mildura's CBD.

### **Building Form**

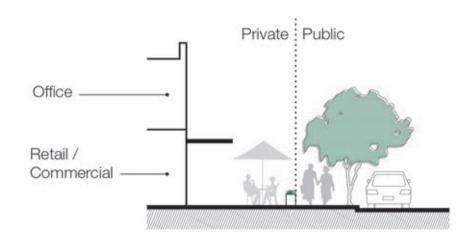
- The form and design of new development, particularly building edges which interface with the public realm, should positively contribute to the character and amenity of the CBD.
- Ensure new development is appropriate to the existing site context by respecting the style and scale and of adjacent buildings, especially buildings of heritage significance.
- Define street edges through careful building placement. Varied building setbacks may be used to add variety to the street experience or create interstitial spaces, where appropriate.
- New development, alterations and additions, must be designed in accordance with Environmentally Sustainable Design (ESD) principles.
- The ground floor of retail and commercial buildings must have a high level of articulation to enrich the street experience.
- The material palette, façade treatments, and articulation of horizontal and vertical building components should be complementary and read together as a consistent design response.
- For prominent and corner sites within the CBD, careful attention should be paid to building massing and the articulation of horizontal and vertical building planes.

### **Outdoor Spaces**

- The creation of semi-private outdoor spaces that extend and contribute to the public realm and street experience is recommended within the central retail, commercial and mixed use precincts (refer to Precinct Guidelines).
- The conversion and establishment of rooftop outdoor space, for dining and entertainment, or passive use, is recommended to capitalise on the local climate and views of the CBD and Riverfront.

### Servicing Access

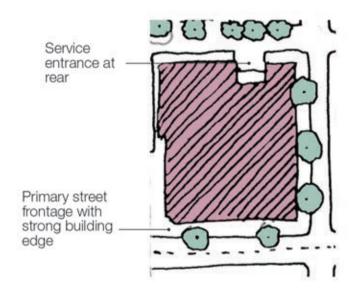
 The location of servicing access points should be to the rear of building premises from laneways, to maintain street amenity and minimise potential conflict between pedestrians and servicing vehicles.



Commercial buildings should use setbacks purposefully, adding variety to the street experience



Promote commercial developments that include well shaded and comfortable private open space areas

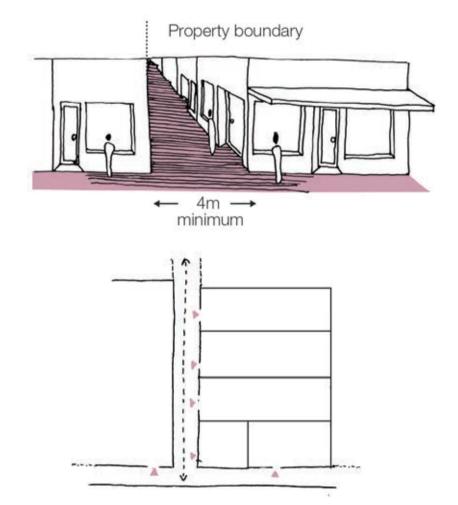


Rear servicing access to minimise impacts on streetscape amenity and safety



### **Arcades**

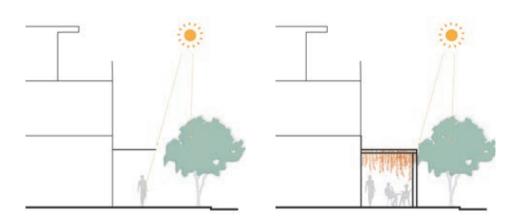
- · To improve mid-block permeability, the siting and design of buildings, particularly within the central City Heart Precinct, should promote the establishment of through-links or arcades, and create multiple frontages.
- The design of arcades shall be either open air or covered with a translucent canopy to filter natural daylight, and contribute to the public realm through artistic and cultural expression.
- The width of arcades should be approximately 4 metres wide to ensure safe egress, cater for logistics and deliveries to potential sublet tenancies



Promote subdivisions that include private arcades, adding to mid-block permeability

### **Awnings**

- Buildings within the central retail, commercial and mixed use precincts should provide contemporary weather protection to footpaths through awnings or arbours, to complement existing architectural facades.
- Building awnings should be of a uniform height of approximately 3.5m - 5m along the building line to provide ample shade and weather protection. The awning length should align with the building span.
- Awnings are recommended on streets with greater exposure to maximise coverage at warmer times of the day.
- Buildings within the central retail, commercial and mixed use precincts are encouraged to explore flexible seasonal cooling and shading devices to contribute to a climate responsive streetscape approach. These include solar powered fans, misting machines, retractable blinds from the edge of existing awnings and umbrellas.



Awnings and pergolas during summer which provide shade to key pedestrian routes





### **Street interface**

### **Accessibility**

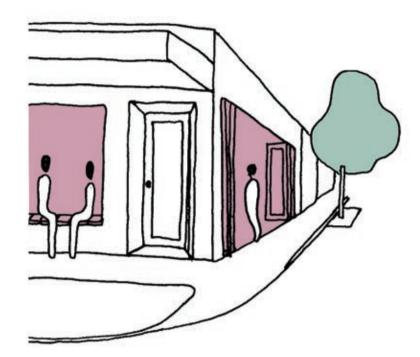
- The design of buildings and landscape features should:
  - Promote engaging and complementary street interfaces; and
  - Minimise street clutter to maintain key views and promote a high level of accessibility.
  - Through the street typology guidelines, improve pedestrian accessibility along neighbourhood laneways by providing street level planting, and pavement changes through pavement colour, finish or graphics.
  - Ensure laneways and roadways intended for shared use have the appropriate CPTED principles applied and provide public realm improvements that emphasise the shared nature of the space and calm vehicle traffic.

### **Street Ambience**

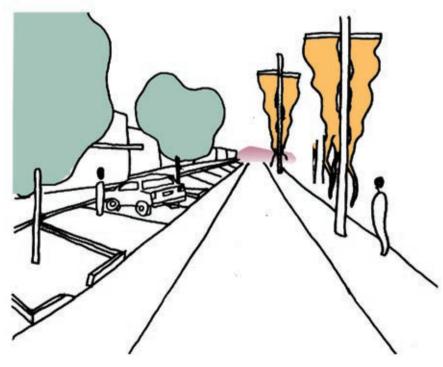
- Private external lighting is encouraged along ground floor frontages to increase the safety and interest of select destination streets.
- Extend the activity of buildings into the public realm to invite interaction and engagement, providing a seamless transition between the public and private realm, thereby promoting a sense of pride and positive ownership of the public realm.
- Spill out uses and activities such as outdoor seating and retail stands are encouraged to activate footpaths in designated CBD Active Streets.
- Street design should create a diverse and engaging pedestrian experience to make journeys between destinations more engaging and meaningful, and lessen the perceived distance between destinations.
- Property owners are encouraged to retrofit existing rear property fences with pedestrian gates to maximise natural surveillance.

### Street Views

- Street design should promote views towards the Riverfront and significant landscape features.
- To protect and frame north-easterly views, strategic tree planting should be employed along the road reserve.



Promote engaging street interfaces that minimise clutter



Promote street views to significant features



G1.3

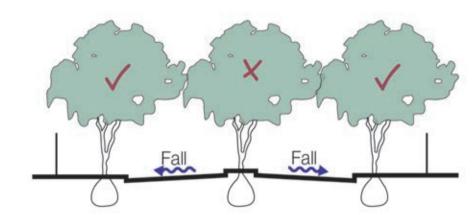
**Trees** 

Trees play a significant role in the CBD as a source of shade and cooling, offering visual framing and amenity and operating collectively as ecological and habitat corridors. A healthy thriving streetscape can lift the quality of the street life experience and contribute to improved community health and activation Of place.

### **Canopy Cover & Cooling**

To promote good tree health and broad canopy cover for wide and exposed streets, the guidelines for planting are:

- Locate trees for optimum growth.
- Encourage good horticultural practice to ensure that the tree stock planted is of the highest quality, free from pest and disease, and has well established root systems.
- Avoid hard surfaces and bitumen around tree roots for optimal plant growth.
- Promote moisture ingress via passive watering to support optimum tree growing conditions.
- Trees planted in these environments should be sufficiently advanced, staked and tied to discourage vandalism.
- Achieve high canopy coverage through allowing as much planting space as possible.
- Where footpaths are wide and devoid of underground service clashes consider planting trees to increase the benefit to urban cooling resulting from increased pavement shading.
- Achieve high canopy coverage through allowing as much planting space as possible. Where footpaths are wide and devoid of underground service clashes consider planting trees to increase the benefit to urban cooling resulting from increased pavement shading.



Employ passive watering to enhance outcomes for tree planting



Trees provide measurable cooling of urban heat by intercepting radiation before is strikes pavements. They can also reduce heat via evapotranspiration which exchanges gas and moisture between soil and air.

### **Tree Species Selection**

In selecting tree species, consider and address the following guidelines:

- Preserve and protect existing mature trees.
- Large summer canopies suitable to their location, orientation and application.
- To promote cooling it is essential that they are planted in a suitable tree pit and have access to water for establishment and ongoing health.
- Avoid planting mono-culture trees to encourage greater biodiversity and a food bank in the CBD.
- Select dense, canopied tree species to provide summer shade, deciduous tree species to provide winter sun, and evergreen tree species with dense foliage to provide wind protection or screening.
- Locate street trees for optimum growth and encourage good horticultural practice to ensure that the tree stock planted is of the highest quality, free from pest and disease, and has well established root systems.
- Consider drought resistance, landscape heritage, cultural context, and local identity in plant selection.
- Select tree species with foliage-free zones between 600mm and 2500mm (from ground level) to allow clear sightlines and eliminate opportunities for concealment.

### **General Plant Species Selection**

- Select shrub and ground cover plantings to be no more than 600mm in height within the streetscape.
- Use indigenous and exotic drought tolerant species and diversityrich plantings to increase street patronage and participation.
- Promote climate responsive gardens such as the woody meadows research project.









Existing local tree species





#### **Street Greening**

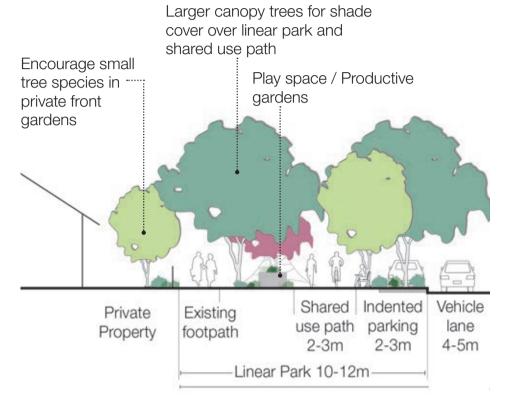
Mildura CBD streetscapes are typically expansive with wide nature strips. There is an opportunity for these green spaces to be reinvigorated and re-purposed to better connect the community.

#### **Naturestrips**

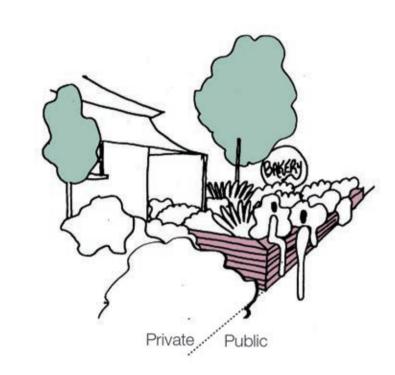
- Maintain and enhance naturestrips within the CBD.
- Strengthen ecological biodiversity through optimising plant diversity and garden types.
- Adopt alternative applications of landscape, such as productive gardens, to increase street patronage and participation.
- Provide high quality tree pits in hard pavements to manage soil compaction and enable gaseous exchange.
- Promote moisture ingress via passive watering to support optimum tree growing conditions.
- Trees planted in these environments should be sufficiently advanced, staked and tied to discourage vandalism.

#### **Street Level Planting**

- Utilise planting beds as visual cues to delineate changes in pedestrian flows, including at intersections.
- Use infill pavements with well sized garden beds to break up expansive hard pavements, to emphasise streetscape character and offer visual stimulation, seasonality and colour to the streets.
- Encourage temporary, moveable planters to offer flexible solutions for traders to incorporate street level planting adjacent to their frontage.
- The species selection should reflect both an indigenous and exotic plant palette that is drought tolerant and resilient to site specific conditions.
- Raingardens shall be installed at key locations to promote WSUD initiatives, with the capacity to deal with long dry periods and short but intense storm surges.
- Allow for recycled water drip irrigation the central CBD streets to lift the visual appearance of the gardens and support healthy plant growth.



Potential community utilisation of naturestrips



Raised planter beds provide greening and seating opportunities



**G1.5** 

#### **Pavements**

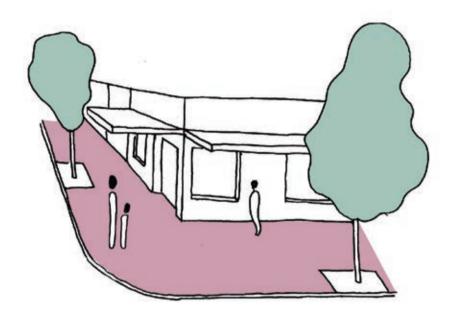
There is an opportunity to promote greater consistency and adopt durable, climatically appropriate pavements, which will lift the overall appearance of the streets and reduce and aid maintenance procedures to avoid patching.

#### **Pedestrian Pavements**

- Upgrade pavements to meet DDA standards.
- Select materials with high reflectivity, durability and suitability for large expansive areas.
- Select pavement colours that are lighter in tone to reflect and mitigate heat retention. (Low Carbon Living CRC, Guide to Urban Cooling 2017)
- Avoid large expanses that may become too glary in direct sunlight.
- Areas with high levels of foot traffic shall be insitu concrete or pebblecrete with decorative finishes or saw cuts or patterning to highlight key pedestrian nodes and intersections.
- Unit pavers are generally not preferred in large pedestrian spaces, due to potential lifting and ongoing supply of stock.
- Permeable pavements should be considered in smaller spaces with reduced foot traffic to reduce the heat island effect and introduce additional greening to the streetscape.
- Colour palette shall be neutral earthy tones to compliment the local area and incorporate locally sourced aggregate sourced local.
- The colour palette for pavements should generally be neutral earthy tones to compliment to local area and incorporate locally sourced aggregate.

#### **Road and Cycle Pavements**

• For road pavement surfaces, use varied colour and materiality to offer drivers and cyclists visual cues as to on road cycle paths.



Apply consistent surface treatments







Selection of pedestrian paving colours and feature paving



**G1.6** 

#### **Street Amenity**

Street furniture can provide a place for people to stop and sit, where they can connect and exchange stories. Mildura CBD shall have a contemporary unified suite of street furniture elements to enforce a common identity and improve the level of amenity throughout Central CBD. This will support a greater focus on user experience, more enjoyable places for conversations, universal accessibility and cultural identity.

#### **Street furniture**

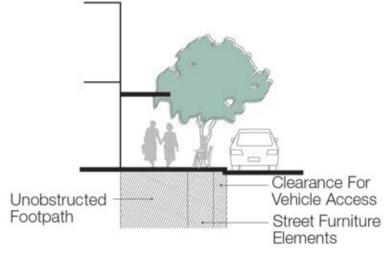
- The street furniture suite of elements shall be contemporary, durable, easily maintainable and unified in style and finish.
- Rubbish bins (standard and recycling) shall be replaced/ supplied throughout the Central CBD, to promote suitable waste management and a coordinated appearance.
- Provide a range multi-functional seating types for families, elderly and youth, including both informal and DDA compliant.
- Install drinking fountains every 200m throughout the CBD.
- Locate seating and gathering areas to promote desirable safety and amenity with access to summer shade and winter sun. Place street furniture in convenient and accessible locations to ensure that it does not obstruct movement, create concealment opportunities, or block critical sightlines. Place seating at intervals of 100m. Where possible, minimise clutter by combining multiple street furniture functions into a single item.
- Integrate Smart technology into the furniture, such as battery chargers to cater for inter-generational user needs.
- Incorporate bike hoops adjacent at key locations such as Council buildings, the Transport Hub, community facilities, family destinations, public toilets and Council controlled off-street car parks to promote cycling and cluster end-of-route facilities.
- Provide consistency in bicycle hoop type to improve legibility within the streetscape.
- Safety barriers shall only be used as an integrated element with street level plantings, as demonstrated on Seventh Avenue. The barrier style shall be contemporary, recessive and have a minimal impact of vistas.
- Through considered placement of street trees and street furniture, bollards should be avoided.
- Consider the use of multi-purpose, integrated solar powered poles to house CCTV, banners for local content and branding, and lighting.



Provide a consistent and unified suite of street furniture



Provide bike parking adjacent to key locations



Ensure adequate clearance between roads, footpaths and street furniture



#### Lighting

- Ensure pedestrian lighting supports safety and amenity.
- Optimise decorative lighting installations to activate the skyline, increase street vibrancy and celebrate the Mildura climate and cultural values.
- Create a range of decorative lighting effects located in specific precincts to promote active night life.
- Locate lighting for safe movement and wayfinding, illuminating laneways and potential entrapment locations.
- Direct lighting downwards to illuminate the immediate surrounds and ensure sensitive adjacencies are protected from light spill.
- Place lighting to avoid blockages by vegetation, built form and overhead wires.
- Where possible, integrate luminaries with other vertical pieces, such as banner totems or flag poles.
- Use long-life, low-energy, glare-controlled lights.



Provide a variety of decorative lighting features

**G1.7** 

#### **Public Art**

Cultural and artistic expression can take many forms. To enhance the cultural vibrancy of the CBD and recognise the strong multicultural community of Mildura, the entire CBD shall provide a canvas for innovative and inter-connected place-based interventions.

#### **Cultural Expression**

Celebrate the aspects that make Mildura unique through considered artistic interventions within the streetscape and CBD public realm, including:

- Indigenous stories and dreamings to recognise and improve cultural visibility.
- Thoughtful temporary and permanent art installations celebrating Mildura's multi-cultural diversity and rich heritage.
- Utilise sophisticated and innovative mixed media platforms to synthesise art including tactile, visual, sound and virtual media interventions.
- Optimise expansive vertical surfaces for murals or interactive art. Ensure selected locations promote safe and universal accessibility during the day and night.
- Create new culturally charged public spaces or place interventions for informal play, and outdoor learning for children to explore safely.



Incorporate public art which evokes meaning



#### **Public Art**

Public art may be a standalone piece or be physically integrated into another project such as an architectural element (e.g. building façade), or public realm element (e.g. seating). For public art installations, the following guidelines apply:

- Public art should enhance urban amenity and contribute to a sense of place and identity. It should be accessible and relevant to the Mildura community.
- Consider Mildura's Indigenous cultural heritage, European heritage, and historic relationship with public art when commissioning new public art.
- Utilise interactive public art or media technology as a tool to draw people to a space. Integrate artistic interventions with other streetscape elements such as flags, decorative light installations or bespoke furniture elements.



Celebrate Mildura's indigenous cultural heritage

**G1.8** 

#### Signage and Wayfinding

To assist wayfinding within the CBD, signage and other elements should be employed to promote a legible urban structure and assist users, particularly visitors in moving around the CBD.

#### Signage and Wayfinding

- Wayfinding signs must provide consistent and reliable information about the CBD and surrounding destinations, as well as being appropriate for, and sensitive to their setting.
- Signs should be accessible for a variety of users and comply with applicable Australian Standards, such as AS1428.4.2:2018 Design for access and mobility.
- Minimise visual clutter and look at ways to consolidate existing signs. Signage should only be provided at key notes and decision points.
- Develop a consistent visual style throughout the signage network, to build on and align with the visual styles already developed, such as for the Riverfront.
- Utilise recycled or sustainable signage materials to the greatest



Provide consistent signage and wayfinding throughout the CBD

# G2

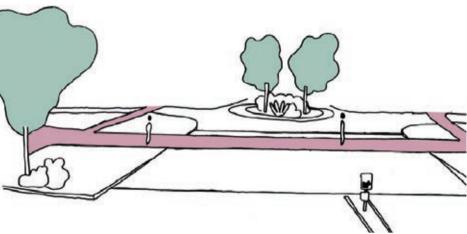
#### **Active Transport and Car Parking**



#### **Prioritised Pedestrian Connections**

Mildura's existing and well defined grid network of streets and footpaths provides a strong base for pedestrian linkages and movement through the CBD. The level of 'walkability' is key to promoting an active and healthy lifestyle, however at present, the use of pedestrian paths is challenged by the relative ease of movement afforded by this same network of streets and parking to motor vehicles. It is important to provide additional amenity to pedestrians in terms of relief through shade, visual amenity and intermittent locations of interest that encourage active movement over longer distances and reduce the number of trips made by car.

- Locate footpaths on both sides of the road and consider secondary footpaths to separate car access from key pedestrian journeys throughout the CBD.
- Maintain clear sightlines at pedestrian approaches to provide safe conditions at intersections.
- Construct kerb extensions at intersections and at nominated midblock locations to facilitate safer crossing points and enhance overall permeability.
- The application of appropriate plantings and urban design features to enforce traffic calming should reinforce the presence and activity of pedestrians and other road users.



Prioritise pedestrian movement around the CBD

#### G2.3

#### **Traffic Calming**

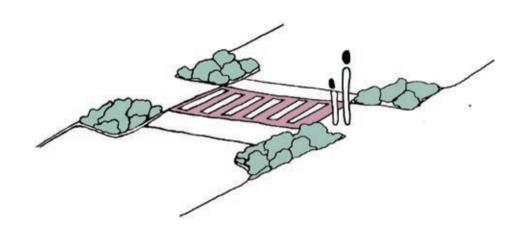
Traffic calming is an effective tactic to slow vehicle speeds and give greater priority to pedestrian and cyclist movements. Through deliberate urban design treatments to the road environment, it provides a strong visual cue so that drivers instinctively travel at or below the desired speed limit rather than relying on enforcement. By calming traffic conditions, the perceived and actual safety and amenity of streets can be enhanced.

#### General

- Establish visual cues through complementary traffic and urban design treatments, such as the planting of canopy trees within the median and kerbside of streets. Such changes will help to encourage a lower traffic speed environment, reduce the 'traffic' focus of roads, to encourage active travel modes.
- Traffic calming approaches should be applied consistently across the CBD.

#### Key Intersections and crossing points

- Pedestrians are generally disadvantaged by roundabouts. This
  disadvantage is compounded by the additional distance that
  much be covered because of the land-take of the pavement and
  associated devices. The design of roundabouts along the primary
  Active Transport routes should improve the navigability of all of
  these intersections from a pedestrian and cyclist perspective
  without unduly impacting the efficiency of the CBD road network.
- For higher order intersections where anticipated pedestrian and cyclist movements will be greater, consider a raised 'wombat' crossing treatment at each roundabout entry/exit point, to define and give priority to pedestrian and cycling paths.



Provide raised crossing treatments



Use traffic calming methods to reduce hooning on local roads

#### **Active Transport and Car Parking**

 Raised crossings should also be adopted for those intersections nominated within the Structure Plan as 'Priority intersection upgrades', to ensure that suitable priority is given to pedestrians and cyclists around the central CBD area.

#### **Traffic Speeds**

- Reduce posted traffic speeds within the CBD down to at least 40 km/h (and possibly 30 km/h) where possible.
- Reduce the speed of Deakin Avenue down to 40 km/hr within the CBD.



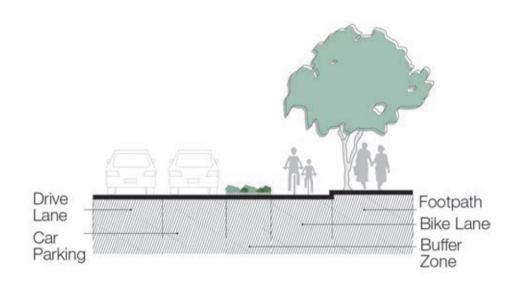
#### **Cycle Movement**

Cycling is a great way to move around urban areas, including commuter and recreational journeys. To improve the safety and amenity for cyclists travelling to, from and within the CBD, improvements to the road network and further infrastructure shall be required. Mildura's relatively flat grid network of streets provides opportunity for strong cycling linkages to and through the Mildura CBD. To promote further take-up of cycling within the CBD and the broader Mildura region, a highly defined cycling network of streets that gives appropriate consideration to rider comfort, priority active transport routes and the design of intersections to facilitate continuous cycle movements.

- Provide colour marked bicycle lanes along CBD streets and at the approach to intersections to indicate the likely presence of bike riders and provide spatial separation from adjacent traffic.
- Where possible, provide a bicycle buffer zone (painted chevron or kerb separators) to provide additional clearance and minimise risks to bike riders i.e. the dooring zone along high turnover onstreet parking or on traffic lane side with higher vehicle volumes or traffic speeds.
- Provide direct, continuous and well-lit active transport routes, and remove or design out obstructions as part of streetscape upgrades.
- Maintain clear sightlines and install suitably designed signage at appropriate locations.
- · Active transport infrastructure should be inclusive and consider diverse user needs. Shade, seating, drinking fountains, bicycle parking and end-of-trip facilities should be provided strategically throughout the network, close to key destinations.
- Active transport routes should be a logical network connecting users with local destinations such as schools, parks, shops and public transport, as well as linking neighbourhoods.
- Provide safe and direct road crossing points, to ensure pedestrians and cyclists can be seen by approaching drivers, and other road users.
- Vehicle crossovers that intersect with key pedestrian and bicycle paths should be minimised.
- Adopt a consistent approach to line marking and coloured pavements for bike lanes, and provide suitable signage to indicate where lanes discontinue or change at key intersections.



Provide wombat crossings to reduce traffic speeds within the **CBD** 





Buffer zone between bike lane and parking lane

## G2

#### **Active Transport and Car Parking**

G2.4

#### **Transport Integration**

At present, bus services within the CBD are limited. To make public transport an attractive and convenient choice for workers, locals and visitors, improvements are needed to related public transport infrastructure and the level and frequency of services.

- Upgrade bus shelters with uniform, distinct high quality shelters to ensure optimum weather protection.
- Integrate bus shelters with provision of seating, potential art/advertising signage and automated timetable information.
- Co-locate bus stops, taxi and Kiss 'n' Ride bays and toilets to improve legibility of transport node and make it easier for commuters to use public transport options.



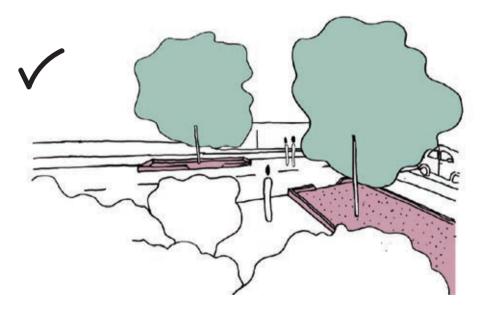


G2.4

#### Carparking

There is an adequate supply of parking within the CBD, however it is important that carparks do not dominate the streetscape and affect the overall safety and accessibility of the CBD. Furthermore, there is an opportunity to capitalise on carparking areas for electricity generation to power street lighting and other Council assets.

- Car parks shall provide shading through artificial canopies or tree planting every six bays.
- Co-locate key pedestrian routes within car parks to activate midblock connectivity.
- Install additional widened bays for 'Parents with Prams' and DDA compliant bays in both private and public car parking bays.
- Adapt off-street car parking bays with scooter bays to promote alternate modes of transport for the community.
- Provide electric charging points for hybrid and electric powered vehicles.
- Incorporate solar powered shade structures or solar pavements to offset energy demands for utilities and Council assets, such as street lighting.





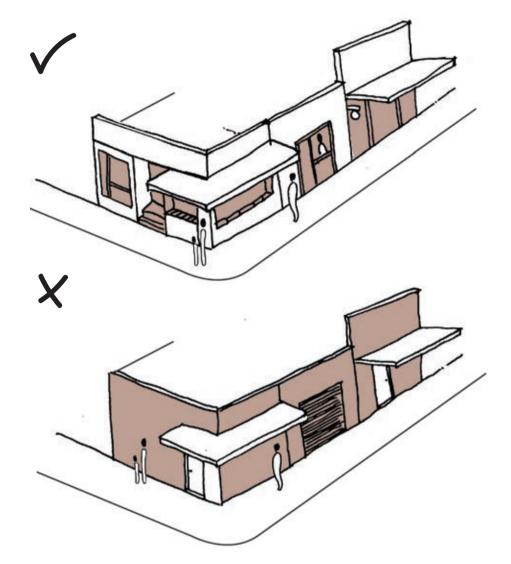


**U1.1** 

#### **Ground Plane**

Ground plane activities add to the vibrancy and 'place' value of urban areas. As such, the program and design of buildings and landscape must be carefully considered to respond to its setting and stimulate a range of different experiences within the CBD.

- The height, scale, and proportions of mixed use development, must be responsive to the existing character of the surrounding setting and relevant precinct design guidelines.
- Subject to the proposed program of uses, activate building frontages to provide visual engagement between the street and building users. Windows should use clear glass with minimal advertising or other view obstructions to maximise passive surveillance and interaction opportunities.
- Mixed use developments must carefully consider the program of uses, to provide a mix of activities that attracts people throughout the day and evening.
- Avoid the use of fences and barriers along the primary frontage of mixed use development, to define public and private space. Grade changes and planted areas should be used instead, to promote a seamless transition between private development and the public realm.
- Large blank wall facades in excess of 10 metres should be avoided without some form of articulation.



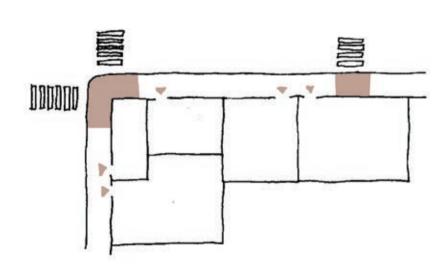
Articulated facades preferred

U1.2

#### **Site and Building Access**

Site and building access arrangements which are clearly identifiable and create a strong street address, contribute to the legibility, safety and amenity of ground planes within the CBD. Suitable consideration must be given to the placement and design of these access points, responding to surrounding development and the street frontage.

- Building entrances must be located and designed in a way which is easily distinguished from the street and from other secondary entrances.
- Maximise the number of pedestrian entrances to provide for public interaction and tenancy flexibility (i.e. subdivision of tenancies).
- Provide bicycle parking near the primary pedestrian entries.
- The building design must provide for separate pedestrian and vehicle entrances. Vehicle and service entrances behind or to the side of the building, away from the primary street frontage, wherever practicable.
- Avoid vehicle crossovers which create conflict points with key pedestrian entries and paths.



Consider suitable site/building access according to context

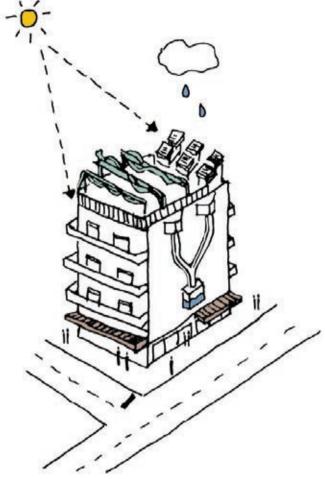


U1.3

#### **Climate Response**

Mildura's unique climatic conditions of hot dry summers and cool winters means significant consideration needs to be given to climatically responsive design solutions. There is an opportunity to take advantage of the local climate and promote comfortable indoor and outdoor mixed use environments.

- To optimise passive solar gain and improve energy efficiency, locate and orientate buildings between 20° west and 30° east of north.
- The design and orientation of buildings, should provide shelter for adjoining streets and public spaces, from extreme heat and wind conditions.
- Modelling should be undertaken to verify the potential for stormwater collection and harvesting, and the use of greywater systems, for irrigation and non-potable water uses.
- Facilitate natural ventilation through buildings by incorporating design elements such as open building plans, atriums, internal stairwells and ventilation stacks.
- Minimise the level of sun exposure along the western façade, through suitable building orientation and the use of shade elements.
- Employ passive design principles as outlined in the CBD Living Guidelines (U2.3).



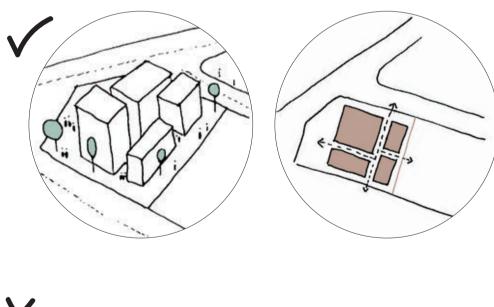
Optimise passive solar gain and design climate responsive buildings

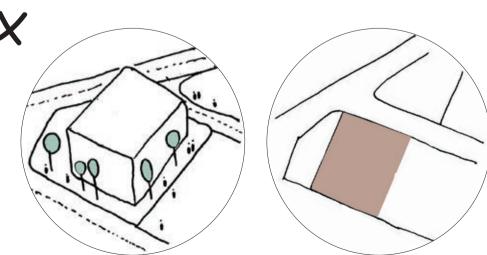


#### **Permeability**

The standard block size within Mildura is relatively large compared to Melbourne and Adelaide. These guidelines are intended to promote a coordinated effort between Council and private land owners, to achieve a greater level of permeability within the CBD area.

- For mixed use development, a modular or campus building composition is preferred, which breaks up the building mass at a more human scale, provides visual interest, and allows for additional through connections.
- Provide safe, direct and convenient pedestrian connections that align with desire lines to local destinations such as schools, parks, shops and public transport stops.
- Through links and pathways must be well-lit and promote casual surveillance.
- Wherever possible, maintain views to significant features and landmarks.





Provide a modular or campus building composition where appropriate



**U1.5** 

#### Adaptive re-use

The term 'adaptive re-use' refers to the process of reusing existing building stock for a different purpose. It promotes a more sustainable approach to construction, minimising building material waste and preserving the heritage of areas. It is a way to breathe new life into existing buildings and structures. There are a number of innovative and dynamic benchmarks from which to draw inspiration, throughout Australia and internationally.

- The height, scale, and proportions of mixed use development, must be responsive to the existing character of the surrounding setting and relevant precinct design guidelines.
- Subject to the proposed program of uses, activate building frontages to provide visual engagement between the street and building users. Windows should use clear glass with minimal advertising or other view obstructions to maximise passive surveillance and interaction opportunities.
- Mixed use developments must carefully consider the program of uses, to provide a mix of activities that attracts people throughout the day and evening.
- Avoid the use of fences and barriers along the primary frontage of mixed use development, to define public and private space. Grade changes and planted areas should be used instead, to promote a seamless transition between private development and the public realm.
- Large blank wall facades in excess of 10 metres should be avoided without some form of articulation.



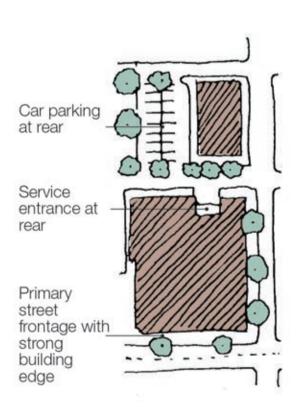
Ensure innovative and dynamic adaptive re-use of existing building stock

**U1.6** 

#### **Carparking**

These guidelines are intended to promote suitable carparking provision within mixed use development, which does not detract from the safety or amenity of the streetscape.

- Ensure the location and width of vehicle entrances minimises the impact on pedestrian and cyclist movement and public realm.
- Provide carparking to the side and rear of developments, wherever possible.
- Ensure a suitable level of planting is provided within carparking areas, to provide shade and visual screening of carparking areas.
- Provide at least 2 electric solar charging points within the carpark, for hybrid vehicles, and future proof other areas to expand provision of charging points.
- It is recommended that solar panels be used as shade structures for at-grade carparking areas, in accordance with the CBD Living Guidelines (U2.4).
- For any site, where prioritised pedestrian access is provided along the street front, and vehicle access from the rear laneway, additional crossovers shall generally not be permitted along the primary street frontage.



Ensure carparking areas minimise the impact on pedestrian and cyclist movement



#### U1.7

#### **Servicing**

Servicing functions associated with retail, commercial and light industry activities can often be unsightly. These guidelines are intended to ensure that the layout of buildings, servicing and storage areas is well placed and obscures views from the street front.

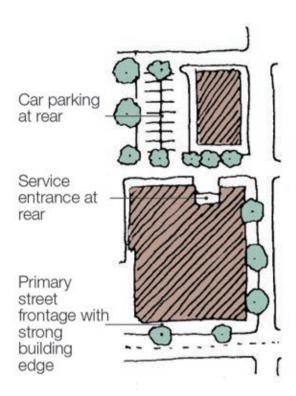
- Locate service areas to the rear of buildings or within basement levels, if appropriate.
- Minimise the ground floor area occupied by servicing functions.
- Integrate service cabinets internally, within loading, waste or parking areas wherever possible.
- Where services must be located on a street frontage, design them as integrated or screened components of the façade to minimise their impact on the building's active street frontage.
- Ensure the design of waste storage, separation and removal facilities is treated as integral part of the overall building design.

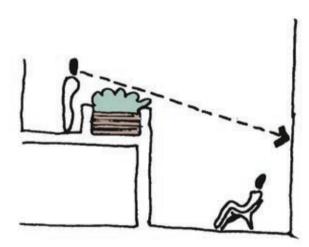
#### U1.8

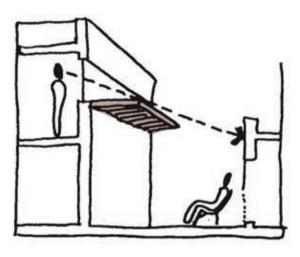
#### **Amenity**

Mixed use development comprises a mixture of 2 or more land uses within a single building or multiple buildings within the same site. To ensure an appropriate level of amenity is maintained for all users, particularly residential apartments, these guidelines are intended to promote the appropriate location of uses, and manage noise generating activities.

- Orient building floorplates, and position balconies and windows to promote views towards the public realm and away from surrounding residential properties.
- Locate servicing entrances/exits and other noise generating activities away from sensitive uses within the building, particularly residential units.
- Where noise problems cannot be resolved through building layout, use acoustic buffering solutions such as glazing, insulation, cladding and noise attenuated ventilation systems.
- Acoustically insulate mechanical plant rooms and shield adjacent dwellings from plant noise.







Position balconies and windows away from surrounding residential properties and promote views towards the public realm



**U2.1** 

#### Site response

Mildura's riverfront, key services, retail and dining opportunities and areas of employment, provides an opportune lifestyle within the CBD. A key objective of the CBD Plan is to facilitate a range of high quality housing options, which are highly responsive to the local climate and context.

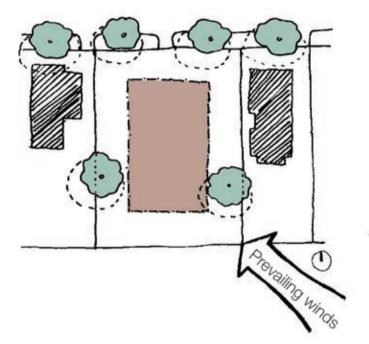
- Ensure new residential development is designed with a sensitive and appropriate interface to adjoining streetscapes, buildings and established residential areas. Development should respond to existing conditions including adjoining uses, topography, vegetation and views.
- Enusre pedestrian priority is maintained along streetfronts and vehicle access from laneways.
- Facilitate the development of contemporary, high quality and sustainable architecture that creates a distinctive identity for Mildura's CBD.
- New buildings should be designed to respond to the future development potential of adjoining sites and ability to achieve reasonable solar access.
- Medium density residential developments should provide a range of dwelling sizes, catering to different household types.
- Design buildings to overlook streets, footpaths and public spaces where possible to promote passive surveillance.
- Avoid large blank walls in excess of 10 metres, which are visible from the street. Facades should provide an appropriate level of articulation to protect streetscape amenity and provide visual
- Ensure materials, colours and finishes complement and respond to the scale, character and appearance of surrounding built form and streetscape.

U2.2

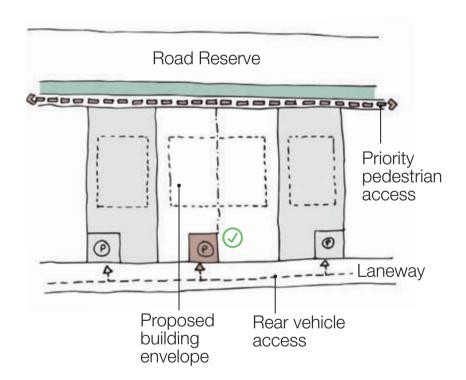
#### **Access and Parking**

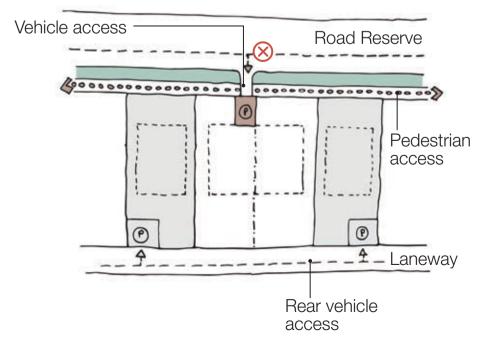
These guidelines are designed to promote a high level of accessibility for all modes, and the suitable siting and design of carparking for low and medium density residential development.

- Ensure that building design adheres to the established standards and guidelines regarding the safety and accessibility of all users. Good building design embodies planning for access by people of all mobtilities in accordance with the Disability Discrimination Act (DDA) and universal design principles.
- Medium density residential developments should provide for onsite parking, including bicycle parking
- The number of carparking spaces must be provided in accordance with the Precinct Design Guidelines, however reductions may possible based on the provision of car-share spaces for recognised providers, or sites within 200 metres of a bus stop.
- For any site, where prioritised pedestrian access is provided along the street front and vehicle access from the rear laneway, additional crossovers shall generally not be permitted along the primary street frontage. In particular, this includes land within the two main residential precincts, along Lemon Avenue, Olive Avenue and Magnolia Avenue.



Promote design which is responsive to its context





Maintain prioritised pedestrian and vehicle access arrangements



**U2.3** 

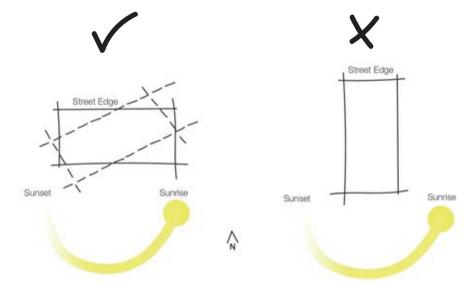
#### **Passive Design**

Mildura's unique climatic conditions of hot dry summers and cool winters means significant consideration needs to be given to passive design principles. These principles will allow for maximum daylight and sun access during the winter months and limit sun exposure during the summer months. It is important we take advantage of the local climatic conditions to maintain a comfortable and liveable environment now and into the future. Particular attention should be given to building orientation, passive solar cooling and heating, natural ventilation and thermal massing.



- To optimise passive solar gain and improve energy efficiency, locate and orientate buildings between 20° west and 30° east of north.
- Minimise the level of sun exposure along the western façade, through suitable building orientation and the use of shade elements.





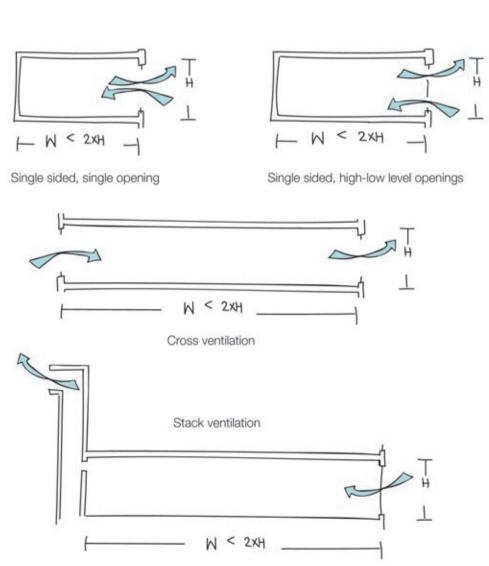
Ideal orientation of buildings

#### **Natural ventilation**

- Ensure the orientation of windows and openings maximise natural cross ventilation flow throughout the building. Trees and other external objects should also be used to direct breezes.
- Buildings should aim for at least two exposed walls per residential or commercial building to allow for cross-ventilation. In larger buildings with significant core spaces, induced ventilation with high spaces such as atria, stacks and wind towers may be necessary to provide adequate ventilation by strictly passive means.
- For naturally ventilated spaces, buildings should achieve the maximum depth to height ratio as outlined in Table 1 below.

**Table 1: Ventilation Optimum Depth to Height Ratio** 

Ventilation	Depth to Height Ratio
Single Sided, single opening	2
Single Sided, high low-level openings	2.5
Cross Ventilation	5
Stack Ventilation	5



Location of openings for cross and natural ventilation



#### **Shading devices**

• To reduce heat gains in summer, north, east and west facing windows should be shaded by an overhang or other devices such as awnings and shutters, in accordance with the guideline outlined in Table 2 below.

**Table 2: Ventilation Optimum Depth to Height Ratio** 

Window Orientation	Shade Angle
North	Horizontal shading with a shade angle of $70^{\circ}$ or below.
South	No shading required.
East and West	Horizontal shading with a shade angle of $70^{\circ}$ .

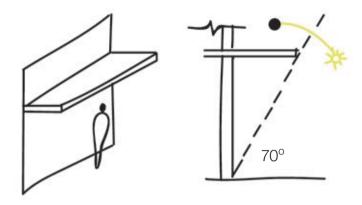
#### **Building insulation, materials and finishes**

- · According to the intended use, new buildings should not exceed the maximum glazed area outlined in Table 3, as a percentage of the total façade for each orientation.
- While skylights are recommended, the glazed roof area should not exceed 10% of the surface area.

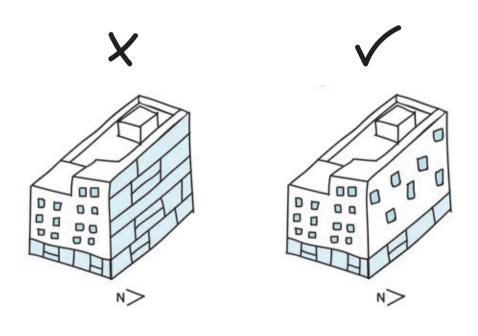
Table 3: Maximum glazed area for facades

Land Use	North	South	East / West
Residential, Temporary Accommodation (Hotels, Resorts) Uses	35%	50%	30%
Commercial, Offices, Medical, Education and Civic Uses	30%	20%	20%

- The minimum insulation levels that should be achieved, are as required by the BCA for Mildura.
- Highly effective thermal mass materials such as concrete and brick should be used to provide an insulation layer for the floor and walls, whereas low thermal mass materials such as timber should be used sparingly.



Horizontal shading on north, east and west facing façades should be at 70°



Maximum glazed area for façades



U2.4

#### **Energy Efficiency**

Mildura's local climate provides optimum sunlight hours for solar power. Solar installations not only promote the sustainability objectives of the CBD Plan, but offer real benefits to property owners and tenants, reducing energy demands and associated electricity costs.

- The installation of solar panels is recommended for new development, to reduce and/or offset a portion of the total energy load. Solar panels must be appropriately located on rooftops, to avoid overshadowing or glare to neighbouring properties.
- The use of solar for the following domestic applications is recommended:
- Hot water systems;
- Air conditions systems;
- Mechanical ventilations units; and
- Lighting.
- The use of 'Smart' meters to automate and reduce energy loads during non-peak periods, are highly recommended.
- Energy efficient fixtures should be installed within new residences.
- Wherever possible, energy efficient hot water systems should be installed in all new residential developments. For optimum performance, the system should face north, or within 45° of north, for maximum efficiency.
- For maximum efficiency, ensure that all solar collectors installed on rooftops or within the property are not shaded by trees or nearby buildings, particularly during the winter months, when the sun angle is lower.
- New buildings should aim to achieve a Nationwide House Energy Rating Scheme (NATHERS) star rating of at least 7/10 to reduce occupants reliance on artificial heating and cooling

#### Solar Carpark

Solar shaded carparks, subject to their size, have the ability to cut energy demands for a development by 30% or more. The return on investment is now as little as 10 years.

- It is recommended that solar panels are used as shade structures for at-grade carparks.
- Direct or passive provision should be made for Electric vehicle Chargers in certain parking bays beneath the shade structures, utilising energy generated by the solar shade installations.



Solar powered energy efficient CBD living



Encourage solar powered carparking

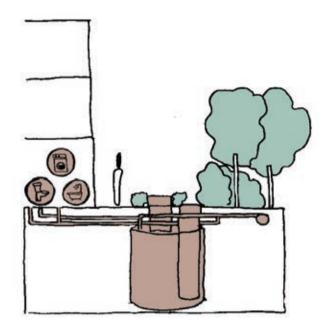


**U2.5** 

#### **Water Management**

The design of new residential development should support principles for integrated water management, to maximise re-use of stormwater flows for landscaped areas and non-potable water demands.

- Water sensitive urban design should be adopted for the design of proposed civil and landscape works, such as:
- Wherever possible Stormwater flows should be directed to landscaped beds.
- The use of permeable hardscape surfaces;
- Working closely with Council's Assets team, assess opportunities to use greywater recycling systems, which promote maximum use of greywater for suitable purposes, such as irrigation, toilet flushing and other non-potable uses.



Greywater recycling for non-potable uses

**U2.6** 

#### Adaptive re-use

Mildura's existing building stock comprises a range of historic and more contemporary style buildings, which creates a distinct character within areas of the CBD. Opportunities have been identified to re-purpose derelict and under-utilised areas of the CBD for different activities and niche industries and businesses, including temporary and permanent accommodation. These guidelines are intended to support the development.

- Wherever possible the re-use and re-purposing of the existing building stock or heritage buildings within the CBD is recommended. The design should be carefully considered in respect of its contribution to the broader urban context.
- For buildings with Heritage Significance, the guide for working with heritage sites, structures and spaces within Australia is the Burra Charter. The Burra Charter: The Australia ICOMOS Charter for Places of Cultural Significance 1999.
- Ensure a suitable level of community consultation and engagement is undertaken for proposals relating to the adaptive reuse of heritage sites.
- The design of new contemporary building elements and artistic features should sensitively respond to the cultural and heritage importance of existing buildings, and the surrounding built and streetscape character.



Promote adaptive re-use of buildings throughout the CBD

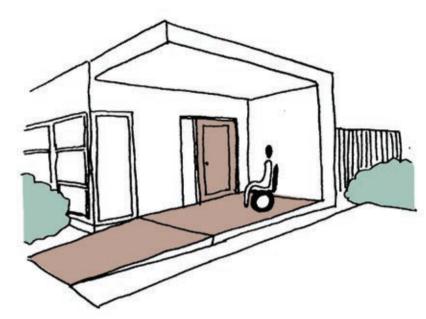


#### **U2.7**

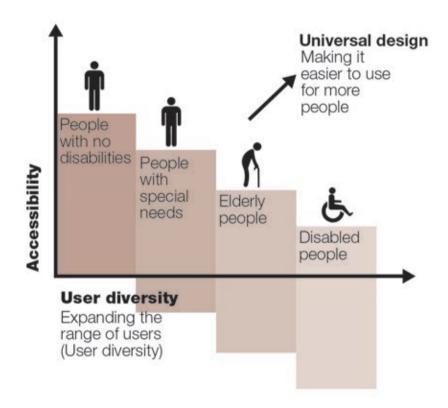
#### **Universal Design**

Universal design refers to the practice of designing the built environment to be accessible for all people, irrespective of age, physical ability and other factors. As an overarching principle of this plan, it to further promote a CBD which is inclusive and responsive to the needs of the community.

- Ensure compliance with Australian Standards AS 4299-1995, Adaptable housing, which provides guidance for designing houses to accommodate varying physical abilities and promote ageing in place.
- Ensure the following components are considered when designing for universal access and adaptability;
- Accessible building entrances;
- Suitable internal circulation space;
- Height and levers/handles for windows and doors;
- Design of bathrooms and toilets and kitchens;
- Layout and circulation space for living spaces and bedrooms; and
- Interior finishes.
- Provide universally designed housing close to amenities, such as health and community facilities, public transport stops, retail shopping and employment opportunities.
- Adaptable housing should ensure easy access from both the street and parking spaces in all weather conditions. Entry pathways must use non-slip surfaces and be appropriately lit.
- Avoid stairs and use ramps for primary entrances, in accordance with AS 1428.1.



Provide universally designed housing with accessible building entrances, ramps and circulation spaces



Universal Design - a practical way to provide for all users



**U2.8** 

#### **Amenity**

As Mildura's CBD performs a multitude of functions, it is important that a suitable level of amenity maintained for residents living in the CBD. These guidelines are designed to ensure that housing established within existing and new retail and mixed use precincts, is not negatively affected by these activities.

- Ensure all new developments achieve high levels of internal amenity, including visual and acoustic privacy, natural sunlight and ventilation.
- The height and setback of new buildings must be responsive to surrounding development to limit overshadowing and overlooking of private open space. Planter boxes, screening and louvres are also recommended to obscure downward views.
- To promote outdoor liveability, consideration should be given to communal and private outdoor space in the form of rooftops, podiums, balconies and courtyards, which are well shaded and provide benefit in terms of the internal and external comfort of buildings.
- Double or triple glazed windows are recommended, in areas where noise generating uses are present or traffic volumes result in ambient noise levels in excess of the acceptable range outlined in the Environmental Protection (Residential Noise) Regulations 2018.



Ensure new developments achieve a high level of amenity

**U2.9** 

#### **Quality and Innovation**

Housing design principles and practices have evolved significantly over the past 10 years. To showcase Mildura as an innovative city, the design of housing needs to push the envelope, challenge base standards and strive for quality outcomes which promotes a high standard of living and is environmentally responsive.

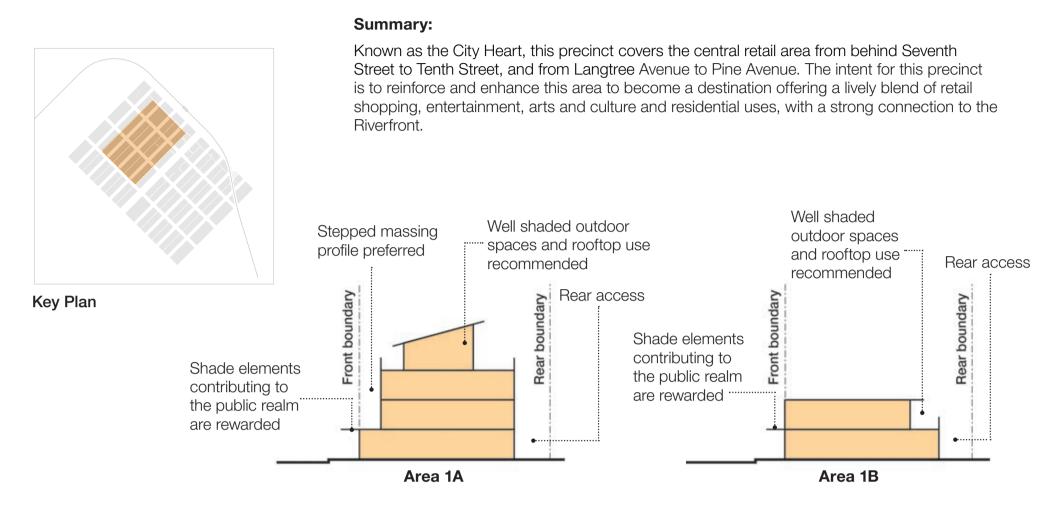
- Encourage well designed medium density housing in accordance with ResCode standards.
- Encourage developers to use qualified and experienced design professionals. Reinforce the message that good design can save costs by expediting approvals, as well as by providing potentially higher returns in capital investments.
- Engage with Sustainability Victoria and the Green Building Council of Australia to promote ESD techniques and targets for all aspects of construction and management of buildings and landscape.
- Encourage the development of affordable housing that contributes to and addresses social needs.
- Encourage and reward built form innovation in housing options that are affordable, sustainable, contribute to the street character and variability for housing choice. Such rewards could be in the form of recognition via a design award system introduced by Council or earned building height discretionary allowances.



Encourage well designed medium density housing



#### **Precinct Guidelines: Retail Heart**



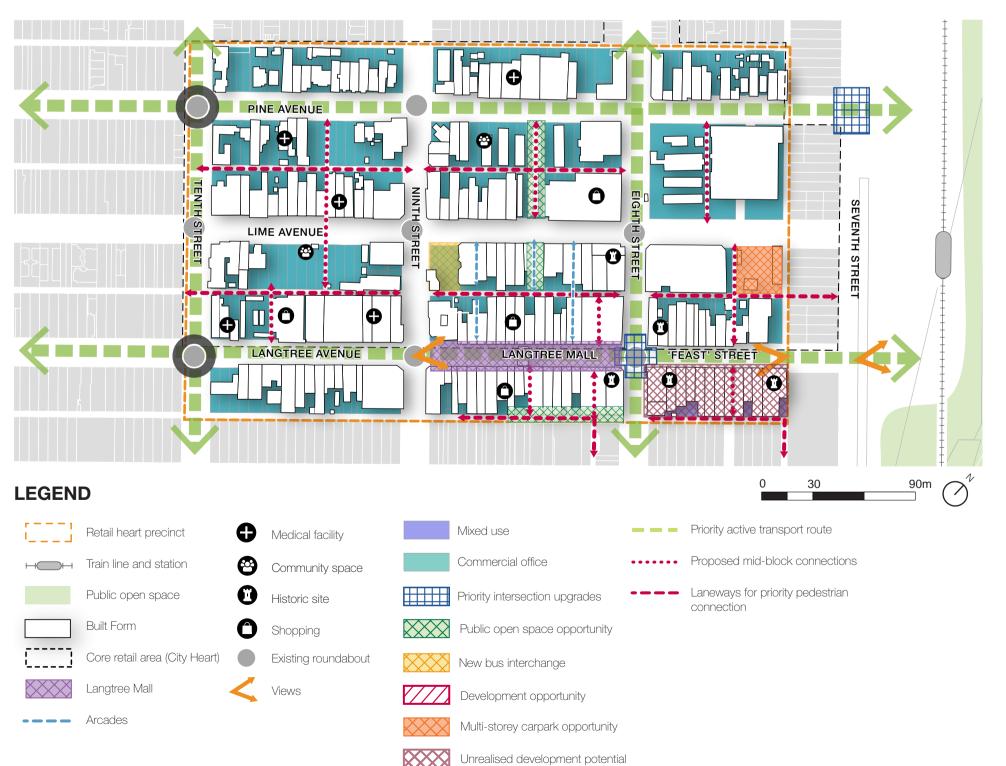
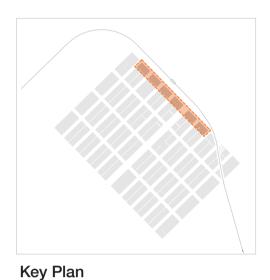


Table 2: **Precinct Guidelines: Retail Core** 

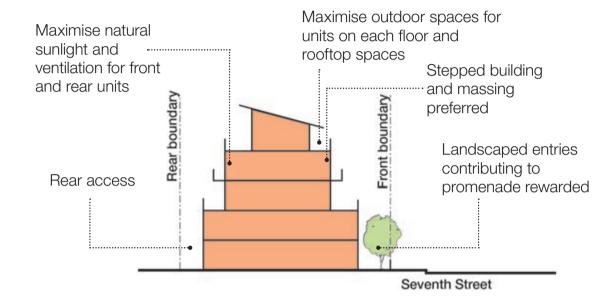
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<ul> <li>Planting – refer to general Place Design Guidelines.</li> </ul>			Gallagher, Shillidays, Bowrings and Linton Lanes, and strengthen linkages to the central retail heart. The concept for these laneways should read as a connection sequent, presenting a
			Planting – refer to general Place Design Guidelines.

#### **Precinct Guidelines: Seventh Street Promenade**



#### Summary:

Seventh Street Promenade includes land fronting Seventh Street, from Olive Avenue south to Orange Avenue. At present this area offers some temporary accommodation, light industry and commercial uses, however is significantly underutilised. Capitalising on its location adjacent to the Riverfront, the intent it to transform this precinct to offer high quality accommodation and mixed use development, which creates a strong and striking interface with the Riverfront, and draws people back up into the CBD.



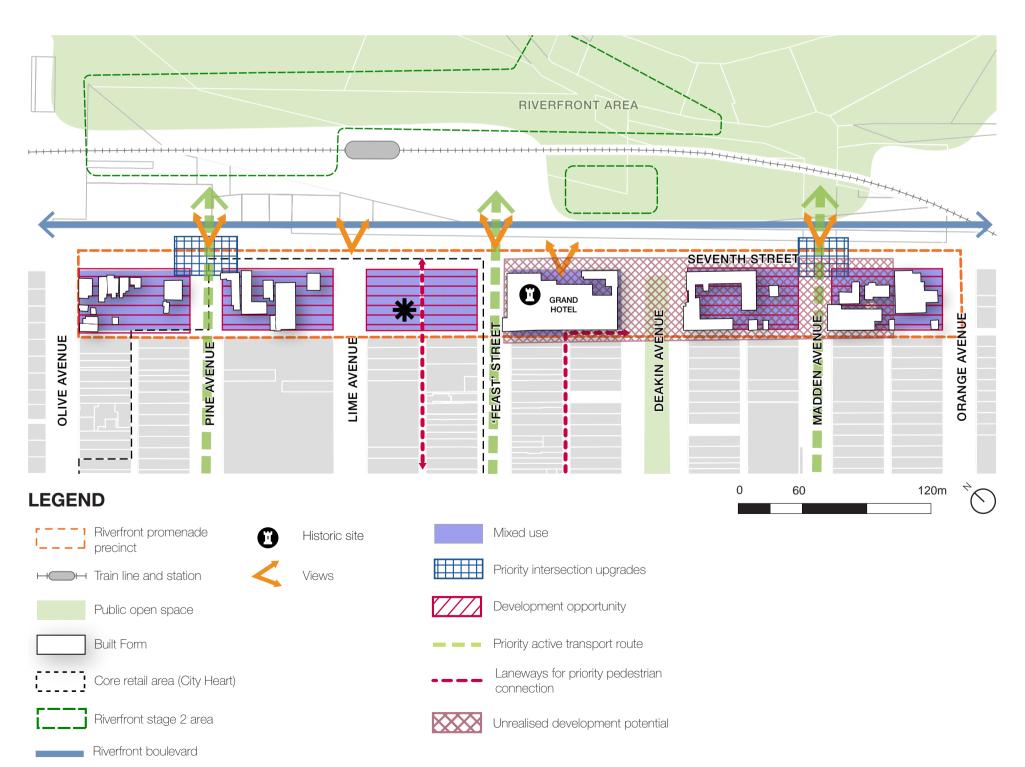
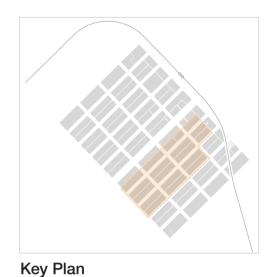


Table 3: Precinct Guidelines: Seventh Street Promenade

#	SUB-HEADING	DESIGN GUIDELINES
P2.1	Target uses	Mixed Use Development (Ground floor with residential uses above)  Temporary Accommodation  Medium Density Residential  Office premises
P2.2	Building Heights and Setbacks	Building Height: 4 storeys (G+3) Building setbacks: Langtree Avenue (inc. Feast Street): 0 metres All other street frontages: 3 metres
P2.3	Plot Ratio	<ul> <li>Maximum site cover: 90%</li> <li>Plot ratio bonuses: up to 0.70% on maximum floor-to-area ratio of 3.6. Plot ratio bonuses can be earned through:</li> <li>Contribution to the public realm – e.g landscaped entries, vine covered pergolas;</li> <li>Universal design; and</li> <li>Sustainable / green design solutions.</li> </ul>
P2.4	Access and Parking	<ul> <li>Primary pedestrian and cycle access shall be from Seventh Street.</li> <li>Establish safe crossing points along Seventh Street, to promote efficient and safe movements between the CBD and Riverfront.</li> <li>Utilise existing north-south laneways to provide suitable property access for land fronting onto Seventh Street.</li> <li>Parking and vehicle access points should be avoided along Seventh Street. Vehicle access and egress points must be from the existing laneways or east-west streets, including Pine Avenue, Lime Avenue, Madden Avenue and Orange Avenue.</li> <li>Provision for carparking to be in accordance with the rates outlined in the future Active Transport and Parking Strategy.</li> </ul>
P2.5	Connectivity	<ul> <li>Promote strong linkages between the new pedestrian promenade within the Riverfront Stage 2 area and development within this precinct on the western side of Seventh Street.</li> </ul>
P2.6	Views and Amenity	<ul> <li>Capitalise on views towards the Murray River and Riverfront area, to the east.</li> <li>Create a strong and striking interface between the Riverfront and Retail Heart precinct.</li> </ul>
P2.7	Built and Landscape Character	<ul> <li>The form and massing of buildings should maximise view opportunities of the Riverfront area but also create shade and comfort along the Seventh Street promenade.</li> <li>Podium levels with suitable shade structures and elements to create comfortable spaces and promote outdoor liveability for temporary and permanent residents are highly encouraged.</li> <li>Establish a high quality mixed use development at the corner of Langtree Avenue and Seventh Street, to create an iconic landmark and bookend to Langtree Avenue. The development should add to the vibrancy and quality of Feast Street, as a dining and entertainment area and create a strong interface with the Riverfront area.</li> <li>Planting – refer to general Place Design Guidelines.</li> </ul>
P2.8	Other	N/A

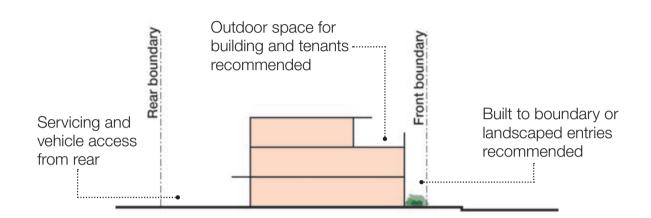
### P3

#### **Precinct Guidelines: Mixed use and Commercial**



#### **Summary:**

Comprising a significant portion of the CBD, south of Deakin Avenue between Deakin Avenue and Lemon Avenue, and the Seventh Avenue interface area and Eleventh Street to the west. This precinct comprises a mixture of light industry, commercial and government offices, with some residential development on the western periphery. The intent is to strengthen and diversify this precinct as an employment centre, and promote alternative CBD living opportunities.



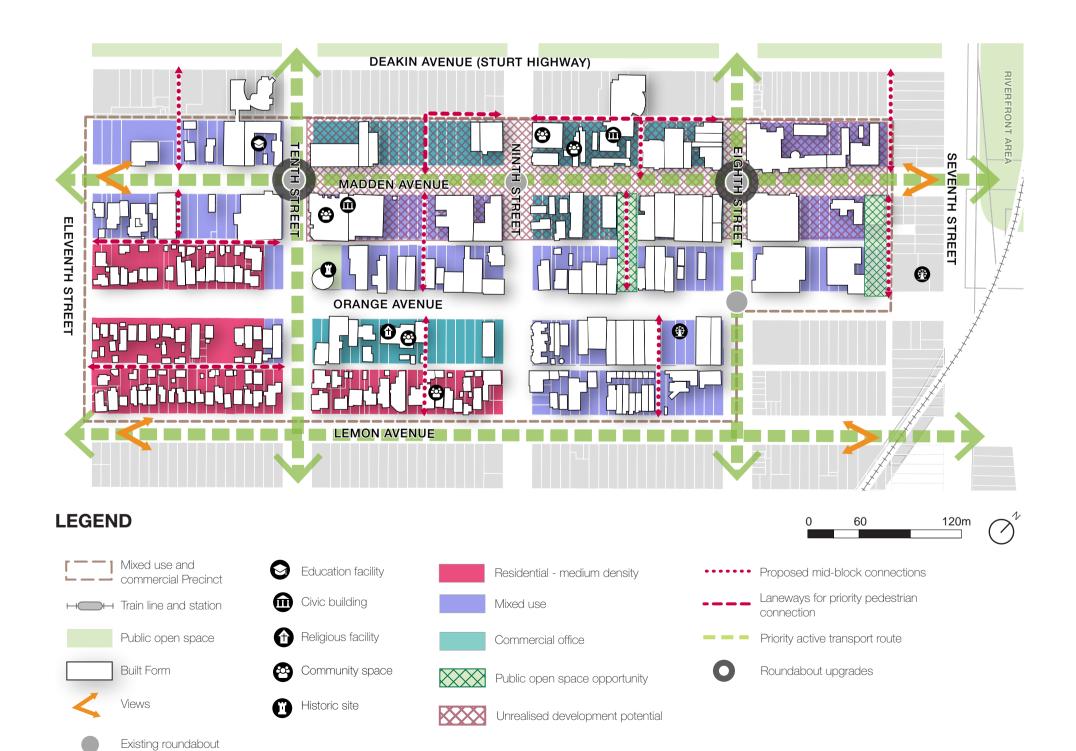
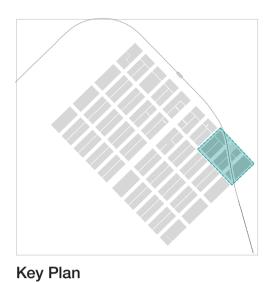


Table 4: Precinct Guidelines: Mixed use and Commercial

#	SUB-HEADING	DESIGN GUIDELINES
P3.1	Target uses	Mixed Use development (Ground floor offices with residential uses above)  Office premises  Educational institutions  Child Care centres  Food and Beverage Premises  Temporary Accommodation  Medium Density Residential
P3.2	Building Heights and Setbacks	Building Height: 3 storeys (G+2) Building setbacks: Seventh Street and Eighth Street: 0-3 metres * Madden Avenue, Orange Avenue: 0-3 metres * All other street frontages: 3 metres Rail corridor: 8 metres *with landscaped entries.
P3.3	Plot Ratio	<ul> <li>Maximum site cover: 80%</li> <li>Plot ratio bonuses: up to 0.6% on maximum floor-to-area ratio of 2.4. Plot ratio bonuses can be earned through:</li> <li>Creation of public through connections and linear open space contributions;</li> <li>At least 50% of the housing stock to be designed to universal housing standard;</li> <li>Affordable housing - provision of 10% of total building stock;</li> <li>Contribution to the public realm e.g landscaped entries; and</li> <li>Sustainable / green design solutions.</li> </ul>
P3.4	Access and Parking	<ul> <li>Primary vehicular access via laneways for properties fronting onto Langtree Avenue and Lime Avenue.</li> <li>Vehicle access points should be shared or consolidated wherever possible and located to minimise impacts on active street frontages.</li> <li>Provision for carparking to be in accordance with the rates outlined in the future Active Transport and Parking Strategy.</li> <li>On street parking permitted for tenancies of less than 150 m2, except uses which generate a high vehicle turnover (e.g Café)</li> </ul>
P3.5	Connectivity	<ul> <li>Promote strong through block connections through arcades or walkways. The creation of linear parks to facilitate mid-block movements to the Retail Heart and other key destinations north are recommended.</li> <li>On street connectivity should be enhanced through priority crossings and intersection upgrades.</li> <li>Contribute to public open space are also highly encouraged within this precinct, to earn plot ratio bonuses.</li> </ul>
P3.6	Views and Amenity	<ul> <li>Enhance views along the primary streetscapes, particularly the Active Transport Routes along Madden Avenue and Lemon Avenue.</li> <li>All new development should enhance the amenity of the local streetscape and provide semi-public and public space, through the creative use of structures, planting and built form design.</li> <li>Podium levels with suitable shade structures and elements to create comfortable spaces and promote outdoor liveability for temporary and permanent residents are highly encouraged.</li> </ul>
P3.7	Built and Landscape Character	<ul> <li>A modular, campus-style building form is preferred in this precinct, over a single solid form, to promote permeability and to optimise climatic conditions for the building itself and exterior open spaces.</li> <li>Podium levels to create comfortable spaces for temporary and permanent residents, is highly encouraged with suitable shaded structures and elements.</li> <li>Planting – refer to general Place Design Guidelines.</li> </ul>



#### **Precinct Guidelines: Creative Industries**



#### **Summary:**

The Creative Industries precinct encompasses the land from San Mateo Avenue north to Orange Avenue, between Seventh and Eighth Street. This area currently consists of a range of entertainment uses, along with light industry workshops and warehouses, commercial offices and residential dwellings. The intent for this precinct, is to capitalise on an underutilised area to create a dynamic industry precinct for niche activities, centred around Mildura's key industries – solar, agriculture, viticulture, arts and creative works.

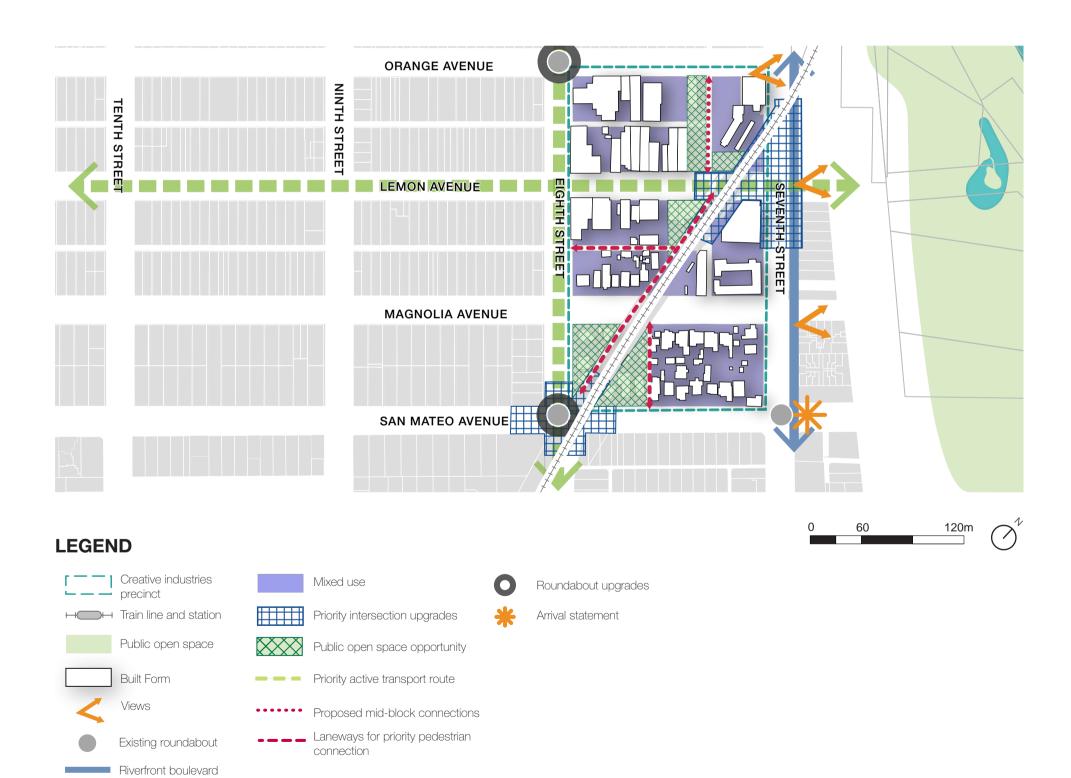
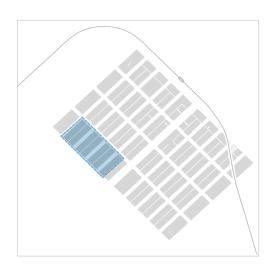


Table 5: **Precinct Guidelines: Creative industries** 

#	SUB-HEADING	DESIGN GUIDELINES
P4.1	Target uses	Workshops Art Gallery / Exhibition spaces Co-sharing office spaces Office premises (particularly technology and key industry sectors – Agri-tech, Agriculture, Viticulture, Solar Energy etc) Food and beverage premises
P4.2	Building Heights and Setbacks	Building Height: 3 storeys (G+2) Building setbacks: Primary frontage: 0-3 metres* All other street frontages: 3 metres* *with landscaped entry
P4.3	Plot Ratio	<ul> <li>Maximum site cover: 60%</li> <li>Plot ratio bonuses: up to 0.2% on maximum floor-to-area ratio of 1.8. Plot ratio bonuses can be earned through:</li> <li>Creation of public through connections and linear open space;</li> <li>Contribution to the public realm; and</li> <li>Sustainable / green design solutions.</li> </ul>
P4.4	Access and Parking	<ul> <li>Consolidate vehicle parking needs for the precinct on site, allowing for shared access and use by business owners and tenants within the precinct.</li> <li>Provide for a bus stop as part of the shared parking area, to enable a future connection to the Retail Heart and promote public transport use.</li> <li>Vehicle access should be via Lemon or Orange Avenue, or other internal laneways.</li> <li>Provision for carparking to be in accordance with the rates outlined in the future Active Transport and Parking Strategy.</li> </ul>
P4.5	Connectivity	<ul> <li>Working with VicTrack, upgrade intersections and consider active crossing points or removal of the level crossing, to enable safe cross corridor connectivity and movements towards the Riverfront.</li> <li>The overall master plan for the precinct is to provide for mid-block movements, north to the Retail Heart and Mixed Use and Commercial Precinct, and east to the Riverfront area.</li> </ul>
P4.6	Views and Amenity	<ul> <li>Capitalise on views towards the Murray River and Riverfront area, to the east.</li> <li>All new development should enhance the amenity of the local streetscape and provide semipublic and public space, through the creative use of structures, planting and built form design.</li> </ul>
P4.7	Built and Landscape Character	<ul> <li>A modular, campus-style building form is preferred in this precinct, over a single solid form, to promote permeability and to optimise climatic conditions for the building itself and exterior open spaces.</li> <li>A well shaded, centrally located plaza space, providing a shared zone for outdoor dining and pedestrian movements around the precinct.</li> <li>Planting – refer to general Place Design Guidelines.</li> </ul>
P4.8	Other	<ul> <li>Work with Mildura Arts Centre and local artists, to develop a strong integrated art concept for this precinct, showcasing its intent for Creative industries and emerging niche-businesses.</li> </ul>

# **P**5

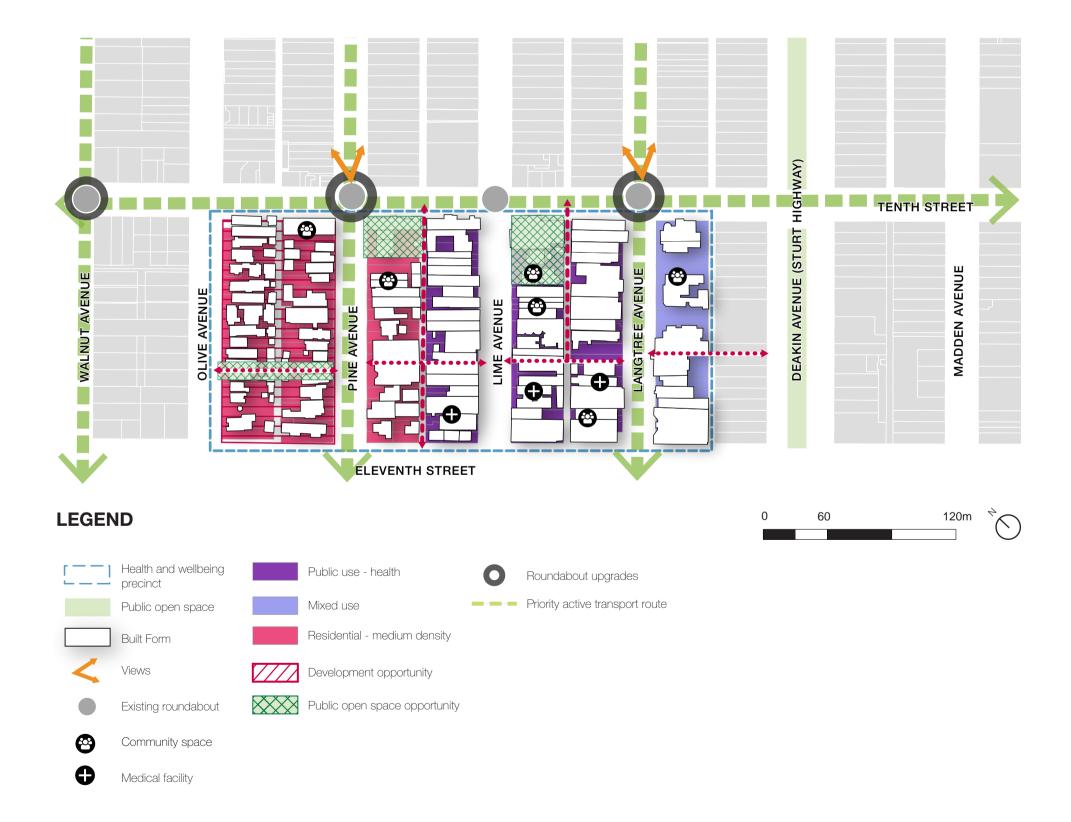
#### **Precinct Guidelines: Health and Wellbeing**



Key Plan

#### **Summary:**

The Health and Wellbeing Precinct includes land on the southern edge of the CBD, north of Deakin Avenue and extending to Olive Avenue, between Tenth and Eleventh Street. A number of medical premises are present within this area already, and the intent is to strengthen this service cluster, providing for a range of related activities and diverse, age-friendly housing options.

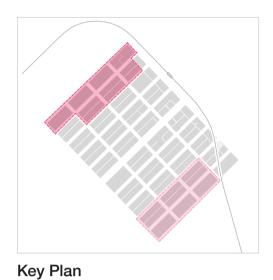


Precinct Guidelines: Health and Wellbeing Table 6:

#	SUB-HEADING	DESIGN GUIDELINES
P5.1	Target uses	Aged Care / Assisted Living Facilities Retirement Housing Medical centres Alternative therapy centres Medical research institutions Gyms and fitness centres / wellbeing centres
P5.2	Building Heights and Setbacks	Building Height:  Area 5A: 3 storeys (G+2)  Area 5B: 4 storeys (G+3)  Building setbacks:  Langtree Avenue and Lime Avenue: 0-3 metres *  Eleventh Street: 5 metres  All other street frontages: 0-3 metres *  *with landscaped entries.
P5.3	Plot Ratio	<ul> <li>Maximum site cover: 80%</li> <li>Plot ratio bonuses: up to 0.6% on maximum floor-to-area ratio of 3.2. Plot ratio bonuses can be earned through:</li> <li>Creation of public through connections and linear open space contributions;</li> <li>Contribution to the public realm;</li> <li>At least 50% of the housing stock to be designed to universal housing standard;</li> <li>Affordable housing; and</li> <li>Sustainable / green design solutions.</li> </ul>
P5.4	Access and Parking	<ul> <li>Primary vehicle access and parking generally encouraged from laneways.</li> <li>Provision for carparking to be in accordance with the rates outlined in the future Active Transport and Parking Strategy.</li> <li>On site parking required only for development in excess of 200 m2 or uses generating a high vehicle turnover.</li> </ul>
P5.5	Connectivity	<ul> <li>Promote strong through block connections through arcades or walkways. The creation of linear parks to facilitate mid-block movements to the Retail Heart and other key destinations north are recommended.</li> <li>Provide mid-block connections to Priority Active Transport routes along Pine Avenue and Langtree Avenue.</li> <li>Provide enhanced mid-block connections between the residential areas and medical / wellbeing premises within this precinct.</li> </ul>
P5.6	Views and Amenity	<ul> <li>Enhance views along the primary streetscapes, particularly the Active Transport Routes along Pine Avenue and Langtree Avenue.</li> <li>All new development should enhance the amenity of the streetscape and semi-public and public space, creating shade and amenity through the creative use of elements and built form design.</li> </ul>
P5.7	Built and Landscape Character	<ul> <li>A modular, campus-style building form is preferred in this precinct, over a single solid form, to promote permeability and to optimise climatic conditions for the building itself and exterior open space areas.</li> <li>Podium levels with suitable shade structures and elements to create comfortable spaces and promote outdoor liveability for temporary and permanent residents are highly encouraged.</li> <li>Planting – refer to general Place Design Guidelines.</li> </ul>
P5.8	Other	<ul> <li>The design of new development and improved streetscapes must ensure pathways, new spaces, dwelling units and common areas are designed to universal design standards, to promote suitable access for all.</li> </ul>



#### **Precinct Guidelines: CBD Living**



#### **Summary:**

The CBD Living West and East Precinct is located on the periphery of the CBD, and provides for various low density housing options. The intent is to allow for some further medium density housing along the southern edge of this precinct, to support highly accessible housing, in proximity of the Retail Heart, medical facilities and areas of employment.



Commercial office

Roundabout upgrades

Riverfront boulevard

••••• Proposed mid-block connections

Priority intersection upgrades

Priority active transport route



Table 7: Precinct Guidelines: CBD Living

#	SUB-HEADING	DESIGN GUIDELINES
P6.1	Target uses	Single Detached Dwellings Apartment Complex Villas Townhouses / Duplexes
P6.2	Building Heights and Setbacks  Building Height:  Area 6A: 2 storeys (G+1)  Area 6B: 3 storeys (G+2)  Area 7A: 2 storeys (G+1)  Area 7B: 3 storeys (G+2)  Building setbacks:  Primary frontage: min. 3-5 metres  Side boundaries: min. 3 metres  Rear setback: min. 5 metres	
P6.3	Plot Ratio	<ul> <li>Maximum site cover: 50%</li> <li>Plot ratio bonuses: up to 0.1% on maximum floor-to-area ratio of 1.5. Plot ratio bonuses can be earned through:</li> <li>Contribution to the public realm and public open space;</li> <li>Affordable housing; and</li> <li>Sustainable / green design solutions.</li> </ul>
P6.4	Access and Parking	Refer to CBD Living Guidelines.
P6.5	Connectivity	Refer to CBD Living Guidelines.
P6.6	Views and Amenity	Refer to CBD Living Guidelines.
P6.7	Built and Landscape Character	Refer to CBD Living Guidelines.
P6.8	Other	Refer to CBD Living Guidelines.

# 8 Acknowledgements

MRCC and GHD would like to acknowledge a number of individuals and organisations who have contributed to the development of this CBD Plan, in particular those who attended and participated in stakeholder and community consultation sessions, and online via Social Pinpoint.

Although it is not possible to list all individuals separately, your contributions to shaping the future of Mildura's CBD is greatly appreciated.

The contributions of the following groups are in particular acknowledged:

- Mildura Rural City Councillors
- Internal Departments of Mildura Rural City Council
- Mildura Regional Development
- First People of the Millewa-Mallee Aboriginal Corporation
- Victorian Aboriginal Heritage Council
- Mildura City Heart
- Greening Mildura
- Mallee District Aboriginal Services (MDAS)
- Victorian Police
- CDC Victoria (Bus operators) and Buslink
- Members of industry groups
- Members of the general community and community group representatives

# Appendix A

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N/A	Refresh the active transport and parking plan	GHD	GHD	Page 32
N/A	Integrate the existing heritage train wth all new arts and cultural facilities	Pixabay - 778406	No attribution.	Page 32
N/A	Integrate the existing heritage train wth all new arts and cultural facilities	Pexels - #1116984	Creative Commons no attribution required	Page 32
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58	Solar powered bins with smart technologies to monitor capacity	GHD	GHD	Page 58
59	Provision of quality retirement housing in a highly accessible locations	GHD	GHD	Page 58
60	Clear ways to incorporate new solar charging technologies (Platio)	Platio online	Platio	Page 58
61	Urban cooling through pergolas covered with vines, which grow well in the local climate	GHD	GHD	Page 59
62	Support the provision of quality, affordable housing	https://architectureau.com/articles/nsw- governments-1-billion-deal-for-affordable- housing/	Steve Back	Page 59
63	Solar powered electric charge points	GHD	GHD	Page 59
64	Strong branding for 'Mildura City Heart' to support CBD businesses	GHD	GHD	Page 64
65	Smart infrastructure can enhance the resident and visitor experience of the CBD	Getty Images - 925239558	No attribution.	Page 64
66	Emerging autonomous buses make transport highly accessible and efficient	www.truckandbus.net.au	No attribution.	Page 64
67	Support entrepreneurs and small businesses	Pexels - #935756	GHD	Page 65
68	Working collaboratively can promote shared ownership and participation	GHD	GHD	Page 65
69	Co-working spaces provide flexible spaces and facilities for a range of businesses of various sizes	Unsplash - #678685	Shridhar Gupta	Page 65
70	Support Mildura's profile as the solar capital of Australia	www.energyaustralia.com.au	No attribution.	Page 65
N/A	Flexible co-working space	https://unsplash.com/photos/NSFG5sJYZgQ	Tim Gouw	Page 67
N/A	Public space for a variety of uses and users	GHD	Katie Williams	Page 67
N/A	Outdoor spaces for shows/exhibitions	GHD	Matthew Kneale	Page 71
N/A	Dynamic and interactive show rooms	GHD	Katie Williams	Page 71
N/A	Fun and educational play spaces	GHD	Katie Williams	Page 71
71	Laneway activation to create engaging places	GHD	GHD	Page 74

#	IMAGE TITLE	SOURCE	CREDIT/ATTRIBUTION	PAGE #
72	Celebrate Mildura's food and wine industry throughout the seasons	Pexels - #696219	No attribution.	Page 74
73	Continue to support a diverse range of music and other events within the CBD	Sunraysia Daily	No attribution.	Page 74
74	Incorporate dynamic art installations which tell Mildura's story	http://www.migrationheritage.nsw.gov.au/ projects/	No attribution.	Page 74
75	Provide comfortable and memorable journeys	MRCC	Bernadette George	Page 75
76	Promote the CBD as the primary location for community and public events	https://concreteplayground.com/melbourne/event/white-night-bendigo-2018/	No attribution.	Page 75
77	Build on Mildura CBD's identity and character	https://www.aspect-studios.com/au/project/junction-place-wodonga/	No attribution.	Page 75
N/A	Shared laneways	GHD	GHD	Page 76
N/A	Activate laneways with public art	GHD	GHD	Page 76
N/A	Promote commercial development that includes well shaded and comfortable private open space	GHD	GHD	Page 96
N/A	Selection of pedestrian paving colours and feature paving	GHD	GHD	Page 102
N/A	Provide a consistent and unified suite of street furniture	GHD	GHD	Page 103
N/A	Provide bike parking adjacent to key locations	GHD	GHD	Page 103
N/A	Incorporate public art which evokes meaning	GHD	GHD	Page 104
N/A	Celebrate Mildura's indigenous cultural heritage	GHD	GHD	Page 105
N/A	Provide consistent signage and wayfinding throughout the CBD	GHD	GHD	Page 105
N/A	Provide traffic calming methods to reduce hooning on local roads	MRCC	Bernadette George	Page 106
N/A	Provide wombat crossings to reduce traffic speeds within the CBD	GHD	GHD	Page 107
N/A	Buffer zone between bike lane and parking lane	GHD	GHD	Page 107
N/A	Transport integration	GHD	GHD	Page 108
N/A	Transport integration	GHD	GHD	Page 108
N/A	Carparking	GHD	GHD	Page 108
N/A	Ensure innovative and dynamic adaptive re-use of existing building stock	GHD	GHD	Page 111
N/A	Promote design which is responsive to its context	GHD	GHD	Page 113
N/A	Carparking should be located to the rear of the building wherever possible	GHD	GHD	Page 113
N/A	Passive design	https://www.foreground.com.au/public-domain/street-design-stories/	Dan Schultz	Page 114
N/A	Solar powered energy efficient CBD living	Real Estate.com news online	No attribution.	Page 116
N/A	Encourage solar powered carparking	Platio online	Platio	Page 116
	Promote adaptive re-use of buildings throughout the CBD	GHD	GHD	Page 117
N/A	Ensure new developments achieve a high level of amenity	GHD	GHD	Page 119
N/A	Encourage well designed medium density housing	https://renewalsa.sa.gov.au/projects/bowden/bowden-hero-1580x800/	Renewal SA, the Government of South Australia	Page 119

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3	Precinct Guidelines: Seventh Street Promenade	GHD	123
4	Precinct Guidelines: Mixed use and Commercial	GHD	125
5	Precinct Guidelines: Creative industries	GHD	127
6	Precinct Guidelines: Health and Wellbeing	GHD	129
7	Precinct Guidelines: CBD Living	GHD	131

