

Final Report
Mildura Municipal Heritage Strategy
2019-2023

A Focus for Heritage in the Mildura Local Government Area



Mildura Rural City Council

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Document Approvals

Role	Name
Document Owner	Peter Douglas
Manager	Mark Jenkins
General Manager	Martin Hawson
Chief Executive Officer	Sarah Philpott

Reviewers

Role	Name
General Manager	Martin Hawson
Manager	Mark Jenkins
Coordinator Strategic Planning	Peter Douglas

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Acknowledgement of Country

Mildura Rural City Council acknowledges the Traditional Custodians of the land, which now comprise the Mildura Rural City municipality. We pay our respects to their Elders past, present and emerging, celebrate and respect their continuing cultures and acknowledge the memories of their ancestors.

Mildura Rural City Heritage Strategy 2019-2023

Adopted Date: 28 August 2019

1. INTRODUCTION & CONTEXT	6
1.1 Scope & Purpose	6
1.2 Objectives	6
2. CONSULTATION	7
3. COUNCIL’S HERITAGE VISION STATEMENT	7
4. STRATEGY CONTEXT	7
4.1 Policy	8
4.1.1 Council Plan 2017-2021: Strategic Plan Links	8
4.2 Legislation	9
4.2.1 Legal/Statutory Implications	9
4.3 Policy and Strategy Implications	12
4.3.1 Asset Management Policy/Plan Alignment	12
4.3.2 Financial Implications	12
4.3.3 Environmental Implications	13
4.3.4 Social Implications	13
4.3.5 Economic Implications	13
5. HERITAGE CHALLENGES AND OPPORTUNITIES	13
6. HERITAGE-RELATED ACHIEVEMENTS	15
7. STRATEGY ACTION PLAN	18
7.1 Themes	18
7.2 Strategy Action Plan (Recommendations)	18
7.2.1 Knowing	19

7.2.2	Protecting.....	21
7.2.3	Supporting.....	22
7.2.4	Communicating and Promoting.....	24
8.	CONCLUSION/SUMMARY REMARKS	26
9.	REFERENCES	27
10.	APPENDICES	29
	Appendix 1 – 2019 Recommendations for Further Work/Assessment - (Possible New Heritage Items)	30
	Appendix 2 – Council Owned Properties on Heritage Overlay (Draft).....	34
	Appendix 3 – Heritage Strategy Checklist (Consultation Summary)	40
	Appendix 4 – Register of The National Estate (RNE) – Items In The Mildura Local Government Area	59

List of Figures

Figure 1	Mildura LGA	p.6.
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List of Tables

Table 1	Strategy Action Plan (Recommendations)	p.19
Table 2	Recommendations for Further Work/Assessment	p.31
Table 3	Council Owned Properties on Heritage Overlay (Draft)	p.35
Table 4	Heritage Strategy Checklist (Consultation Summary)	p.40
Table 5	Register of the National Estate (RNE) – Mildura LGA Items Listed June 2019 (Australian Heritage Database)	p.57

1. Introduction & Context



Fig 1: Mildura Local Government Area

Source: Mildura Rural City Council

Mildura Rural City Council (Council) is situated in north-west Victoria. It covers an area of approximately 22,330 square kilometres and at the 2016 census had a population of 53,878 residents.

Council completed the first *Municipal Heritage Strategy 2014-2018* in line with former requirements of Heritage Victoria, with regard to Council's Heritage Advisor role. Council adopted the strategy at its 24 July 2014 meeting. The *Municipal Heritage Strategy 2019-2023* was prepared in accordance with Heritage Victoria's *Municipal Heritage Strategies: A Guide for Councils* guideline document.

1.1 Scope & Purpose

In terms of document hierarchy, the *Mildura Heritage Strategy 2019-2023* sits at the highest level and a focus and guidelines to assist with the identification of future strategic work.

The strategy is a simple and concise document designed to encourage its wide understanding and use throughout Council.

The strategy is applicable to the whole of the Mildura municipality, essentially being a focus for heritage within the municipality. It complements existing strategic work that has been (or is being) undertaken by Council in the field of heritage.

1.2 Objectives

The objectives of the *Municipal Heritage Strategy 2019-2023* are to:

- provide the municipality with continued guidance for heritage related measures and actions currently undertaken by Council
- identify any actions and prioritise work Council might take regarding heritage in the future
- appropriately manage and monitor the heritage assets of the community and
- report on and celebrate achievements in heritage within the municipality.

2. Consultation

In preparing the *Municipal Heritage Strategy 2019-2023* consultation was undertaken in accordance with current best practice, (eg *Victorian Local Government Authority VLGA Community Consultation Resource Guide* and the standard set out by the International Association for Public Participation iAP2).

A whole of council approach was undertaken to consultation for the preparation of the strategy, with input from selected Council Staff and Council's Heritage Advisor informing the content of the checklist (please refer to Appendix 3).

3. Council's Heritage Vision Statement

"Mildura Rural City Council will be a community that values and embraces its history and diverse cultural heritage with well-protected and enhanced local character and heritage assets"(Council Plan 2017-2021).

4. Strategy Context

Heritage is defined as those items and places (tangible or intangible) of natural, cultural, social or historical significance that are valued by the community, conserved and preserved for future generations. Heritage significance is generally divided into three categories, Natural (including Environmental), Cultural and Indigenous, or Historic (which has cultural elements). Mixed heritage sites contain components of more than one type of heritage.

Heritage value is ranked on different scales from local to world significance. Individual items or places may be valued according to their rarity or because they are a particularly good example of their kind or class.

At a local level "**Natural heritage** includes places such as national parks, marine or riverine protected areas, reserves, botanic gardens and private conservancies, significant flora and fauna habitats and geological sites. These places should be formally identified, set aside for conservation purposes and be actively managed" by their custodians. (Australia, State of the Environment, 2016).

Cultural heritage sites can include "historic buildings, town sites, archaeological sites and works such as monumental sculpture and paintings" (Encyclopaedia Britannica, 2019).

Indigenous Cultural heritage includes the rich legacy of places such as occupation sites, rock art, carved trees, places with known spiritual values, important waters or landscapes laden with meaning to people from that Country and places with contemporary value to Indigenous people. Recognition of Indigenous heritage is

fundamentally important to protecting that heritage (Australia, State of the Environment, 2016).

Historic heritage sites generally relate to ‘post contact’ occupation and use of the land since the arrival of European and other migrants. This can include remnants of early convict history, contact sites, factories, and archaeological sites along with other items. “Historic heritage illustrates the way the many cultures of Australia (Indigenous and non-Indigenous) have modified, shaped and created our cultural environment.” (Australia, State of the Environment, 2016)

Legislation, policy and guidelines exist to protect items deemed to have ‘heritage value’, or requiring assessment to confirm their heritage value. Although the heritage categories are covered by different legislation, in reality the categories often overlap.

4.1 Policy

The *Municipal Heritage Strategy 2019-2023* aligns with:

- Council’s Heritage Policy (Mildura Planning Scheme Clause 22.02)
- The Community and Council Plan 2017-2021 (Council Plan) and
- MRCC Arts, Culture and Heritage Strategy 2016-2020.

4.1.1 Council Plan 2017-2021: Strategic Plan Links

This report relates to the Council Plan in the Key Result Areas (KRAs):

KRA 1.5 Arts and Cultural Heritage

Goals to be achieved:

- A community that values and embraces its history and diverse cultural heritage.

The Mildura Heritage Strategy complements the strategic work completed for the MRCC Arts, Culture and Heritage Strategy 2016-2020.

KRA 2.5 Strategic Land Use

Goals to be achieved:

- Well protected and enhanced local character and heritage assets.

KRA 4.1 Leadership and Representation

Goals to be achieved:

- Deliver results in line with community expectations;
- Effectively respond to the interests of the community.

4.2 Legislation

4.2.1 Legal/Statutory Implications

The following information is drawn from the Heritage Council Victoria website '*Heritage Legislation and Other Protections*' webpage www.heritagecouncil.vic.gov.au. Legislation protects heritage at the local, state, national and world significance levels and allows "effective identification, management and protection" by governments at these different levels. Council is responsible for protecting heritage within the municipality and has heritage obligations set out in the following legislation:

- National
 - Environment, Protection and Biodiversity Conservation Act, 1999 (EPBC Act),
- State
 - Heritage Act, 2017
 - Aboriginal Heritage Act, 2006
- Local
 - Planning and Environment Act, 1987
 - Mildura Planning Scheme

Council is encouraged to manage its heritage in accordance with the following conventions, guidelines and their associated practice notes:

- Australian Natural Heritage Charter, 1996
- The **Burra Charter 2013** provides guidance for the conservation and management of places of cultural significance (cultural heritage places). It sets a standard of practice for those who provide advice, make decisions about or undertake works to places of cultural significance, including owners, managers and custodians. The charter is based on the knowledge and experience of the Australia International Council on Monuments and Sites (**ICOMOS**) members. There are a number of practice notes associated with the charter.
- Victorian Framework of Historical Themes, 2009.

The Environment, Protection and Biodiversity Conservation Act, 1999

"This Act is administered by the Commonwealth Department of the Environment. The Department develops and implements national policy, programs and legislation to protect and conserve Australia's natural environment and cultural heritage.

The Australian Heritage Council uses criteria to assess whether a nominated place has heritage values and makes a recommendation to the Minister. The Minister for the Environment makes the final decision on listing."

Heritage Act 2017

"The Heritage Act 2017 is administered by Heritage Victoria and the Heritage Council of Victoria. It is the Victorian Government's key cultural heritage legislation.

The Act identifies and protects heritage places and objects that are of significance to Victoria, including:

- historic archaeological sites and artefacts
- historic buildings, structures and precincts
- gardens, trees and cemeteries
- cultural landscapes
- shipwrecks and artefacts
- significant objects
- objects associated with a place.

The Act establishes the Victorian Heritage Register, the Heritage Inventory and the Heritage Council of Victoria.

The *Heritage Act 2017* replaces the *Heritage Act 1995*, which established a legislative framework for heritage protection in Victoria that replaced the *Historic Buildings Act 1981*, the *Historic Shipwrecks Act 1981* and part of the *Archaeological and Aboriginal Relics Preservation Act 1971*.”

Planning and Environment Act, 1987

“All municipalities in Victoria are covered by land use planning controls, which are prepared and administered by state and local government authorities. The legislation governing such controls is the *Planning and Environment Act 1987* as amended in 2000.”

Council has a duty under **Section 4(1)(d)** of the *Planning & Environment Act 1987* to implement the following objective of planning in Victoria:

“to conserve and enhance those buildings, areas and other places which are of scientific, aesthetic, architectural or historical interest, or otherwise of special cultural value.”

Local - Mildura Planning Scheme

Planning Policy Framework (PPF)

The Mildura Planning Scheme includes the following PPF objectives at Clause 15.03 and its schedules:

Clause 15.03-1S Heritage Conservation

“To ensure the conservation of places of heritage significance” and this objective is supported by the following strategies:

“Identify, assess and document places of natural and cultural heritage significance as a basis for their inclusion in the planning scheme

- *Provide for the protection of natural heritage sites and man-made resources.*
- *Provide for the conservation and enhancement of those places which are of aesthetic, archaeological, architectural, cultural, scientific, or social significance.*

- *Encourage appropriate development that respects places with identified heritage values.*
- *Retain those elements that contribute to the importance of the heritage place.*
- *Encourage the conservation and restoration of contributory elements of a heritage place.*
- *Ensure an appropriate setting and context for heritage places is maintained or enhanced.*
- *Support adaptive reuse of heritage buildings where their use has become redundant.*
- *Consider whether it is appropriate to require the restoration or reconstruction of a heritage building in a Heritage Overlay that has been unlawfully or unintentionally demolished in order to retain or interpret the cultural heritage significance of the building, streetscape or area.”*

Aboriginal Cultural Heritage

Aboriginal heritage is an identified gap in the municipal heritage knowledge base and is considered in the action plan for further study and future work. This might include the investigation of ways to acknowledge pre-contact Aboriginal cultural history in the exploration of the use of the local Aboriginal language in naming as a way of recognising Traditional Owner ties with Country.

Clause 15.03-2S Aboriginal Cultural Heritage

Objective:

“To ensure the protection and conservation of places of Aboriginal cultural heritage significance.

Strategy:

- *Identify, assess and document places of Aboriginal cultural heritage significance, in consultation with relevant Registered Aboriginal Parties, as a basis for their inclusion in the planning scheme.*
- *Provide for the protection and conservation of pre-contact and post-contact Aboriginal cultural heritage places.*
- *Ensure that permit approvals align with the recommendations of any relevant Cultural Heritage Management Plan approved under the Aboriginal Heritage Act 2006.”*

In addition to the whole of the **Local Policy Planning Framework (LPPF) Clause 22.02 Heritage**, which deals with permit applications for items and places subject to the Heritage Overlay, the following local heritage objectives can be found in the LPPF of the Mildura Planning Scheme.

Clause 21.07-3 Heritage

Objective 4

“To conserve and enhance those buildings, areas and other places which are of aesthetic, archaeological, architectural, cultural, historical, scientific, or social significance, or otherwise of special cultural or natural value.”

Objective 5

“To acknowledge, respect, protect and appropriately manage Aboriginal places, objects and human remains.”

Protection is also afforded to heritage items using the Victorian Planning Provisions (VPP) of the Mildura Planning Scheme.

Clause 43.01 Heritage Overlay

The Schedule to the Heritage Overlay (HO) at Clause 43.01 indicates what items of local, social and historical significance are protected in the scheme, while the ordinance sets out the objectives of the overlay and other details. A heritage place includes both the listed heritage item and its associated land. Heritage places may also be shown on the planning scheme map (map reference is included in each entry for items listed in the schedule).

The purpose of the HO is:

- *“To implement the Municipal Planning Strategy and the Planning Policy Framework.*
- *To conserve and enhance heritage places of natural or cultural significance*
- *To conserve and enhance those elements which contribute to the significance of heritage places*
- *To ensure that development does not adversely affect the significance of heritage places and*
- *To conserve specified heritage places by allowing a use that would otherwise be prohibited if this will demonstrably assist with the conservation of the significance of the heritage place.”*

4.3 Policy and Strategy Implications

4.3.1 Asset Management Policy/Plan Alignment

The *Municipal Heritage Strategy 2019-2023* aligns with Council’s Heritage Policy in the *Mildura Planning Scheme, The Arts, Culture and Heritage Strategy 2016-2026* and the *Community and Council Plan 2017-2021* and is subject to four yearly cyclical review.

4.3.2 Financial Implications

The cost associated with preparing the *Municipal Heritage Strategy 2019-2023* is contained within Council’s normal operating budget. No specific funds are allocated to the project. However, it is acknowledged that completion of the project has an in-kind component formed of a wage cost, associated with time spent on project tasks, for steering committee members and staff involved in the consultative process.

Implementation of current heritage actions contained in the Mildura Heritage Strategy is financed from within Council's operating budget.

Future actions identified within the strategy will require appropriate funding to be sought from suitable sources that might include (but not limited to) Heritage Victoria.

4.3.3 Environmental Implications

Environmental or "Natural Heritage" is another form of heritage worthy of consideration in the strategy and local examples of natural heritage should be identified and considered for protection where appropriate. Aspects of a Natural Heritage Study could be included in future work undertaken by Council.

4.3.4 Social Implications

Heritage is valued by the community because it provides links to the past and contributes to people's sense of place. Heritage provides reference points in history, it illustrates natural processes and it presents opportunities for education and research.

Heritage is also an expression of our collective sense of value. Heritage items can also be legitimately assessed as being of social significance to the community rather than historical significance. Both types of heritage significance can occur at the same time or separately and both contribute to the heritage discourse.

4.3.5 Economic Implications

Properly identified heritage items and places may be of value to the community as improved opportunities for visitor interest in the history of the city. Built form such as Rio Vista and the Chaffey Trail places add value to Mildura's economy by allowing visitors to appreciate and pay for the experience of viewing the city's heritage.

5. Heritage Challenges and Opportunities

Many of the identified challenges and opportunities from the 2014 strategy remain evident today.

Challenges include:

- **Perception of Value** (sentiment) might be different among different sections of the community depending on personal migratory history and legacy of association with a place or space.
- **Community Politics** may come into play. Discerning and evaluating private interests may be required for the strategic work to be undertaken.
- **Sensitive Cultural Heritage Sites.** Constraints around public knowledge of Aboriginal sites and protection of sites from vandalism remains an issue. The Aboriginal Heritage Act 2006 provides criteria to define areas of cultural sensitivity and the need for Cultural Heritage Management Plans (CHMPs) when completing works in these areas. This calls for a balance of views, on the

one hand there is the need for protection and security of important cultural heritage sites of potential significance from careless or malicious destruction and on the other the need for expediency in progressing planning applications.

- **Lack of appropriate storage facilities for heritage items/artefacts (ideally a museum with up to date preservation and display capacity) and environmental/climate controls** to deal with heat, dust and humidity while storing items deemed to be cultural heritage.
- **Storage vs display /community access issues.** Where items are culturally sensitive a decision about public access is required. This is also part of any conservation management plan/s that may have been created and requires regular review.
- **Financial challenges.** Difficulty sourcing funding for heritage assessments and studies. State heritage departments operate with restricted funding and are able to extend only limited grant funding to Local Government. Funding opportunities must comply with stringent guidelines. This also extends to Council providing no grant funds to private owners of heritage buildings to assist with preservation, conservation and restoration. **Council responsibility to heritage** requires clarification and demonstrated political and operational support from Council to accord with the policy, strategy and legislation that exists.
- **Development/planning scheme constraints.** Council does not always have the power to act to protect items that have not been assessed or had their heritage value substantiated. In some cases, the public need for a development might be such that the heritage item might be destroyed with the Minister's permission or the item removed from its context thus destroying its heritage value.
- **Digitisation of archived hardcopy records is** an ongoing project for Council's Records Management Team, looking to preserve and make records such as photos, maps and other information available for access by the public.
- **Conservation costs** can be prohibitive. "Demolition by neglect" occurs where the private owner of a heritage item or building is unable to afford repair or upkeep of the item. Lack of public access/use also hastens deterioration of buildings. Conservation Management Plans (CMPs) can cost thousands of dollars to prepare but are essential for the ongoing successful management of heritage built form and places.
- **Insurance/valuations** – costs associated with insuring heritage artefacts can be prohibitive and when considered irreplaceable the 'priceless' item might actually be uninsurable.

Opportunities that might be taken advantage of include:

- Availability of a **large quantity of material** requiring assessment, currently existing in Council archives, private collections, or with genealogical societies.
- Recognising and supporting the importance of **'post contact' cultural heritage** in providing benefits to tourism and economic development eg Chaffey Trail, Mildura Arts Centre and Rio Vista.

- Recognising the valuable resource available in **Aboriginal cultural heritage** management that is represented by the First People of the Millewa-Mallee Aboriginal Corporation (Registered Aboriginal Party) and considering the scoping of an Aboriginal Heritage Study as future work. Some of the less culturally sensitive findings from the study might be contained in the Aboriginal Cultural Centre facility that is planned for the Riverfront Stage 2 redevelopment.
- Understanding the **value of our natural environment** eg Murray River, vegetation such as the Murray River red gums, threatened local flora and fauna species such as the Hooded Scaly Foot Lizard and considering a natural heritage study (or aspects thereof as part of other future work).
- Giving weight to **heritage as a positive** feature for consideration in all planning and development applications be they for reuse, repurposing or restoring built form (of a certain age), locally significant work such as at the riverfront, or works in culturally sensitive areas.
- Preserving our **regional identity** through understanding the layers of heritage and settlement of the Mallee and Sunraysia by different migrant communities.
- Exploring the **layers of settlement** evidenced by water in our irrigation channels and dams, now replaced with pipelines, which might be considered as part of the completed Sunraysia Modernisation Project (SMP).
- Using **monuments and artefacts** to document local heritage through First World War (WWI), interwar period between the first and Second World War (WWII) and post Second World War periods.
- Potential for a **new museum**, to house and display some of the material stored in Council Archives.
-

6. Heritage-Related Achievements

The achievements and actions identified in the strategy's Action Plan (see Section 7) are in a format that can be easily accessed and used by Council staff, Councillors and the community.

Council has made a number of achievements historically and in recent years. These include:

- *2019 – Mildura Heritage Study Part B (Review of the Mildura Conservation Study, 1988 aka the Andrew Ward Study) commences.*
- *2019 - Mildura Heritage Strategy, 2019-2023 (review of 2014-2018 strategy) commences.*
- *2019 – Rio Vista - Ongoing conservation and restoration work with assistance of heritage advisor and other technical specialists.*
- *2019 – Outen Park Memorial Gates, 21 Monash Avenue Underbool, HO472 – Installation of two additional pillars, plaques and landscaping, to enhance existing*

installation, commenced with CPSF Funding \$26,000 (total project cost \$32,000) to allow for additional names of veterans to be added to the plaques. RM Ref. IN-201827481 and IN-20197937.

- 2019 – *Merbein District Historical Society Building Refurbishment* - CPSF Grant for refurbishment of 38 Box Street, Merbein RM Ref: INT-2019997
- 2019—*Mildura Day celebrated 31 May annually*. 2019 marks the golden jubilee of Mildura’s 50-year sister-city relationship with Upland California, USA which was also developed as an irrigation colony by the Chaffey Brothers.
- Proposed/Draft *Deakin Avenue Conservation Area Guidelines* (HO308) commenced.
- 2018 - *Port of Mildura (Mildura wharf)* \$19.25 million redevelopment of the Riverfront including Bill Hyder Sensory Garden installation.
- 2018 - *Digitisation of historic Council planning files* completed, with hard copies being stored and maintained in suitable climate controlled facilities off site.
- 2018 - *Chaffey Trail* tourist route opens.
- 2018 - Cooperation with and guidance provided to developers on the sensitive redevelopment and repurposing of both the *Cottee’s Building and former Mildura Base Hospital*.
- 2018 - *Psyche Pumps* – restored and opened for tours. 119th recipient of Engineering Heritage Award 10 June 2018.
- 2018 – Recognition given to Aboriginal cultural heritage with the ‘sorry’ scrolls (*Apology to Australia’s Indigenous People, Kevin Rudd, 2008*) being placed in the lobby of MRCC buildings at Madden Avenue and Deakin Avenue, Mildura.
- 2018 - Council’s *Reconciliation Action Plan (RAP)* reviewed and updated
- 2018 – *Aboriginal & Torres Strait Islander (ATSI) Recognition Policy CP058* being endorsed and adopted by Council 27 June 2018.
- 2018 – *Rio Vista Conservation Management Plan – Schedule of Works 2018* Garry Stanley, Heritage Advisor (July 2018) - is currently being implemented.
- 2018 - *Rio Vista Collection* documented.
- 2018 - *Merbein District Historical Precinct Plan* commenced (CPSF)
- 2017 – *Bambill Bushland Reserve* declared for conservation of an area of Natural Interest 23/11/2017 RM Ref: IN-201749102.
- 2016 - *Arts Culture and Heritage Strategy, 2016-2020* completed.
- 2016 - *Mildura Heritage Study (former Walpeup Shire)* completed in 2012, adopted 23 August 2012 and gazetted as part of Mildura Planning Scheme Amendment C79 on 26 May 2016.
- 2015 - Council’s *Reconciliation Action Plan (RAP)* adopted 28 May 2015.

- 2014 – *Mildura Municipal Heritage Strategy* adopted 24 July 2014.
- 2013 – *Barclay Square Conservation Guidelines* prepared by Garry Stanley November 2013.
- 2012 – *Mildura Municipal Thematic Environmental History* was completed as part of Walpeup Heritage Study, to be reviewed and updated with review of the 1988 *Mildura Conservation Study*.
- 2010 – *Rio Vista Revised Conservation Management Plan* and Schedule of Works Updated (Garry Stanley). RM Ref: IN-201022654.
- 2009 – *Carnegie Centre Building Conservation Management Plan* completed October 2009 by Heritage Advisor, Garry Stanley.
- 2008 - *Roxy Theatre* (Council funded restoration) Visitor Information Centre opened 3 March 2008.
- 2007 - *Millewa A – Lock 9 Pump Station* (Exhibition/demonstration of working of wood-fired steam pump operations). Pumps restored from Council funding grant in 2007.
- 2006 – *Mildura Art Deco Walking Tour brochure* published.
- 2005 – *Werrimull Bushland Reserve* declared for Conservation of an Area of Natural Interest 4/8/2005 RM Ref: IN-0524164.
- 2002 – *Heritage Advisor role* introduced by Council to provide community and Council staff with technical assistance and advice, consulting free of charge, one day a month and available for on-site visits around the municipality as required.

The Heritage Advisor’s work for Council includes:

- assessment of items and built form to determine heritage significance
 - advice regarding ongoing conservation and restoration work at Rio Vista House
 - guidance on pre lodgement of planning permits and submitted applications for Statutory Planning staff
 - various work such as drafting of landscape plans and drawings as required.
- 2002 - *Rio Vista CMP Conservation Management Plan, (Pip Giovanelli)* RM Ref: IN-0911741.
 - 1988 – *Mildura Arts Centre - Sculpture Triennials Park (1961-1988)*.
 - 1988 - *Rio Vista Conservation Management Plan (CMP)* completed (Andrew Ward).
 - 1988 – *Mildura Conservation Study (aka Andrew Ward Study)* completed.

- *1950-1956– Mildura Arts Centre - Permanent Collection documented. The Permanent Collection was the instigation to developing Mildura Arts Centre and the purchase of Rio Vista in 1950s. Mildura Arts Centre officially opened in 1956.*

7. Strategy Action Plan

7.1 Themes

The *Municipal Heritage Strategy 2019-2023* has been prepared following the Heritage Victoria guidelines and includes the following four themes for information and action:

- **Knowing** (ie. identifying, assessing and documenting heritage places)
- **Protecting** (ie. securing statutory protection for significant places, developing guidelines to assist decision making and appropriate management)
- **Supporting** (ie. incentives, advisory services and financial assistance)
- **Communicating and promoting** to assist education and tourism outcomes (ie. measures to raise awareness and appreciation of heritage throughout the municipality).

Actions in the *Municipal Heritage Strategy 2019-2023* have been identified and confirmed through staff consultation and completion of the checklist found in the guide (please refer to Appendix 3). The strategy includes actions to be funded through Council's operating budget and actions that require the sourcing of appropriate external funding.

Actions within the *Municipal Heritage Strategy 2014-2018* were assessed for continued relevance to the current strategy and where confirmed have been moved to the current plan and had their status updated. The Action Plan contains high-level heritage objectives for Council's focus in the coming four years. Note that each section of the plan may not have an identified action at this time but remains relevant for future consideration.

7.2 Strategy Action Plan (Recommendations)

The draft strategy incorporates actions requiring endorsement and discussion around funding and implementation with assigned action officers.

Going forward the Action Plan will become a Strategic Planning Team Action Plan, to be reported on via Council's standard quarterly reporting process. It is noted that Council officers have made progress on a number of the items from the *Municipal Heritage Strategy 2014-2018*, which is a positive. Please see the Action Plan following for the current status of actions from that plan and additional actions that have been added to the *Mildura Municipal Heritage Strategy 2019-2023*.

Table 1: Strategy Action Plan (Recommendations)

7.2.1 Knowing

Action	Resourcing	Target Date for Completion	Progress to date/Outcome
Heritage studies			
Undertake review of 1988 Mildura Conservation Study (aka Andrew Ward Study) – all information to be updated, gaps to be investigated including: gardens, landscapes, people of diverse backgrounds, inter-war and post war heritage as per “Possible new heritage items draft” (Appendix 1). Also include items in the Andrew Ward Study and National Trust not included in the Overlay.	Council’s Operating Budget	2023	In progress. Funded by Council and tendered May 2019. (Stage 1 of project in progress). To be known as the Mildura Heritage Study Part B for operational purposes.
Investigate Natural Heritage Study or how this might be combined with other future strategic work.	Council’s Operating Budget	2023	Scope
Thematic Environmental History			
Update Council’s Thematic Environmental History	Council’s Operating Budget	2023	In progress. Prepared as part of the Walpeup Heritage Study and to be reviewed as part of the Mildura Heritage Study Part B project.
HERMES (Heritage Records Management Electronic System)			
Update information, particularly with regard to statements of significance and upload onto system accessed via Heritage Victoria	Council’s Operating Budget.	2023	In progress. Some work completed by Context as part of Walpeup Heritage Study 2012. Further work to be completed as part of

			Mildura Heritage Study Part B.
Objects and collections			
<p>Undertake assessment and documentation of archival records and objects and collections arising including the following:</p> <ul style="list-style-type: none"> ○ Furniture and china ware associated with Rio Vista (partly completed) ○ Sunbeam dried fruit industry records ○ Carnegie Collection ○ Chaffey family (partly completed) ○ MRCC Corporate records and memorabilia ○ Library and Records Collection ○ Mildura Station Homestead Collection ○ Cemetery Records ○ Historical Societies Collections (2019) 	State/Council	2023	<p>In progress and ongoing.</p> <p>Rio Vista Collection has now been documented and valued in late 2018.</p> <p>The Permanent collection at Mildura Arts Centre has been assessed for its heritage significance as per the Collections and Loans Policy CP002.</p> <p>Possible storage facilities (museum) to be scoped for this item.</p>
Council-owned asset assessment and register			
Prepare Council-owned asset assessment and register including "Council owned properties on heritage overlay draft" (Appendix 2)	Council's Operating Budget	2023	<p>In progress.</p> <p>Asset register exists. Draft of heritage assets on the overlay commenced 2014, updated 2019.</p>
Engagement with Aboriginal Groups			
Investigate Aboriginal, archaeological or natural significance places such as the cliffs of the Murray River, and	State/Council	2023	<p>Not Started.</p> <p>Scope/Seek Funding.</p>

aboriginal heritage (compare with Wentworth Heritage Study for reference).			
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7.2.2 Protecting

Four Year Action Plan	Resourcing	Target Date for Completion	Progress/Outcome
Implementation of study/ies			
Investigate opportunity to provide protection for Council's significant trees	Council	2021	Delayed. Draft tree register prepared. Audit of trees completed 2019. Requires update prior to publishing.
Adequacy of controls (mapping & content)			
Prepare statements of significance for all places in the Overlay.	State/Council	2023	In Progress. To be partly addressed by Mildura Heritage Study Part B.
Register of the National Estate & National Trust Classified places			
*			
Staff awareness of places subject to heritage assessment			
*			
Heritage policy and guidelines			
Further strengthening of the heritage policy is proposed with Amendment C79	State/Council	2016	Complete. Local Planning Policy added at Clause 22.02 of the Mildura Planning Scheme, to guide decisions on planning applications in

			the HO, with gazettal of C79 on 26 May 2016
Engagement with community to source their aspirations and foster support for the Strategy	Council	2018	Complete. Determined as not required at this level of strategy. No further action. Engagement will occur with each relevant heritage action/component as part of consultation process.
Statutory protection of Council's heritage assets			
*			
Conservation Management Plans for Council's heritage assets			
*			
Redundant Assets Policy/Asset Transfer Policy			
*			
Heritage policy for Council-managed infrastructure			
*			

7.2.3 Supporting

Four Year Action Plan	Resourcing	Target Date for Completion	Progress/Outcome
Heritage advisor			
Continue phone, email and appointment one day/month access for Heritage Advisor	Council	Ongoing	Ongoing. Service provided since 2002. Annual budget funded by Council. Alternatives to be

			sought if opportunity arises.
Heritage resources for community use			
Support continued access to material available in Carnegie Centre	Council	Ongoing	Ongoing.
Financial assistance program			
Investigate opportunity to waive planning permit fees for minor works or conservation works in the Heritage Overlay	Council	2016	Not yet started.
Council support to local heritage organisations			
Provide access to Community Plan Support Funding (CPSF) for heritage related works to items/places listed in adopted community plans.	Council	Ongoing	Ongoing as opportunity arises. Heritage assistance provided through the CPSF according to guidelines.
Council access to heritage expertise			
Provide access to the heritage advisor as needed for Council Planning staff and those staff charged with care of items/places within the Heritage Overlay.	Council	Ongoing	Ongoing. See Heritage Advisor item above.

7.2.4 Communicating and Promoting

Four Year Action Plan	Resourcing	Target Date for Completion	Progress/Outcome
Victorian Heritage Database			
Further develop Council's heritage webpage with connection to the Victorian Heritage Database and Heritage Victoria's website.	Council	2019	Not yet started.
Heritage information/publications			
Development of Council's webpage to include Heritage as a sub heading under Planning and place heritage information and provide effective heritage guidelines for heritage places in Mildura and connection to Victorian Heritage Database on Council's website.	Council	2016	Completed. A heritage page has been constructed on Council's public website with information related to the completed heritage studies, local heritage precincts and the heritage advisory service. Separately there is a lot of information about Murray River heritage on the riverfront pages and app.
Interpretation			
Support existing interpretation initiatives including the Chaffey Trail as the most significant.	Council/State	Ongoing	Ongoing. A number of interpretive plaques and signs have been installed on buildings as part of the Chaffey Trail Initiative, Blandowski Walk installation and along the esplanade of the Murray River riverfront precinct.

<i>Encourage</i> Mildura Regional Development and other partners to undertake an assessment of current heritage related tourism products and support the development of tourism product based on this work.	Council	Ongoing	Ongoing.
Heritage award or recognition program			
Investigate the opportunity to establish a Heritage award or recognition program	Council	2023 (Due 2017)	Not yet started. Scope.
Main Street program			
Complete main streets of Red Cliffs assessment for inclusion in the Mildura Planning Scheme	Council	2023 (Due 2016)	In progress. Issues relating to main streets remain in play but no funds have been received for this work to be completed. <i>Red Cliffs Barclay Square (Paint the Town Red campaign) and Red Cliffs Barclay Square Conservation Guidelines</i> have been created.
Staff and Councillor training			
*			
HeritageChat and Heritage Victoria workshops			
*			

* No additional identified action recommended at this time. Please refer Appendix 2 for status/progress of checklist item.

8. Conclusion/Summary Remarks

This strategy is to function as a focus for heritage in the Mildura Local Government Area. It considers all three types of heritage: natural heritage, cultural and Indigenous heritage and historic heritage, recognising the importance and value that the community places on its history and diverse cultural heritage.

The strategy explores some of the recognised and prevailing heritage challenges and potential opportunities for capturing, managing and sharing heritage knowledge in and throughout the municipality.

The *Municipal Heritage Strategy 2019-2023* provides heritage related actions to be considered and implemented over the next four years and the longer term. It is a guide for community and Council acting together, to better recognise, protect and manage the municipality's valuable heritage.

Implementation of the action plan will require allocation of funding from Council's operational budget and in some circumstances the sourcing of external funding from State Government agencies such as Heritage Victoria.

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10. Appendices

**Appendix 1 – 2019 Recommendations for Further Work/Assessment -
(Possible New Heritage Items)**

Items or places identified for future heritage assessments (Table 2) will be referred into the Review of 1988 Mildura Conservation Study (Andrew Ward Study) to be known as the Mildura Heritage Study Part B for consideration as part of that strategic work.

Table 2: 2019 Recommendations for Further Work/Assessment - (Possible New Heritage Items)

Place	Locality	Notes
128-130 Lime Avenue	Mildura	
251 Cookes Road	Walpeup	
32 San Mateo Avenue	Mildura	
46 Lemon Avenue	Mildura	
48 Lemon Avenue	Mildura	
61-63 Seventh Street	Mildura	Fmr. Hardingham Res.
99 San Mateo Avenue	Mildura	
Bowring's Buildings	Mildura	
Deakin Ave Precinct	Mildura	Increase Area
Fmr Dickson Residence	Mildura	
Fmr Glatz house	Bambill	
Fmr Shillidays Store	Mildura	
Fmr Wilson & Yuile Store	Mildura	
Masonic Temple	Mildura	
St. Margaret's Church	Mildura	
Sturt Monument	Barclay Square Red Cliffs	Part of Precinct
<i>Ulmus glabra</i> (Scotch Elm)	17 First Street. Mildura	Yeltara Homestead

(From site inspections)

Place	Locality	Notes
10 Chaffey houses	Mildura various	
110 Eighth St.	Mildura	Settlers Club

2164 15th. Street	Irymple	
Place	Locality	Notes
220 Morpung Ave	Irymple	
227 Tenth St (shop)	Mildura	(owners request)
3 Chaffey houses	Merbein, Commercial St?	
Airport Hangar	Mildura	
Army Drill Hall	San Mateo	CMP available, (Karavini)
Barclay Square	Redcliffs	Increase Area
Cabarita Well	Cabarita	
Chaffey Graves	Mildura riverfront	
CSIRO Merbein	Merbein	
CWA Hall	57 Box Street, Merbein	
Mildura Lawn Cemetery	Mildura	
Mildura City Plan	Mildura	
Ned's Corner Homestead Site (HO154)	Crown Land Reserve, Walpolla	
Palm trees roadsides	Mildura generally	
Powerhouse	Hugh King Drive, Mildura	Mildura riverfront
Ranfurly Well	Merbein	
RSL War Memorial	Mildura	
Significant Trees	South Merbein	Pines (owners request)
T & G Building	Mildura	

Further work is also recommended to include the completion of nominations for the Victorian Heritage Inventory (VHI) and Heritage Guidelines for Chaffey Avenue.

Primary Source: Garry Stanley
Mildura Rural City Council Heritage Advisor
19.02.2019

Appendix 2 – Council Owned Properties on Heritage Overlay (Draft)

[**]

It is noted that the Schedule to Clause 43 of the Heritage Overlay requires update to reflect Table 2 (following) for a number of the trees listed in Table 2. Heritage Advisor Garry Stanley has provided details of the trees correct *Botanical* and Common Names and these have been added/updated in the table.

For example the Schedule to Clause 43 shows a number of palms listed only as *Washingtonia* without further clarification of their species and common name following. This anomaly is to be referred into the Heritage Study Part B for assessment and update to the schedule. The 1988 Mildura Conservation Study (Andrew Ward Study) has been consulted to see if further information could be located there but nothing further was revealed and that document is thought to be the likely source of the information currently in the schedule.

Table 3: Council Owned Properties on Heritage Overlay

BUILDINGS		
HO Number	Item	Locality/Notes
HO10	Carnegie Centre	CMP
HO484	Fmr Nichols Pt Primary School Shelter Shed (Nichols Pt Rotunda)	110 Koorlong Ave, Nichols Pt
HO156	Fmr Nichols Pt School	Also VHR H2363
HO303	Fmr Red Cliffs Court House, Barclay Square	24-28 Jamieson Ave, Red Cliffs
HO6	Rio Vista	CMP, VHR Ref:H729, 199-205 Cureton Avenue, Mildura
HO11	Rotunda	Deakin Ave, Median Strip Between 8 th & 9 th Street Mildura
HO435	Roxy Theatre	17-19 Oke St, Ouyen
MONUMENTS		
HO Number	Item	Locality/Notes
HO104	Big Lizzie	Jacaranda St and Jamieson Ave, Red Cliffs
HO12	Chaffey Statue Deakin Ave	Cnr 9 th Street & Deakin Avenue Median, Mildura
HO472	Memorial Gates, Outen Park	Underbool
HO9	Rio Vista Fountain	Deakin Avenue Median Strip, Cnr 8 th St, Mildura
HO174	Sturt Memorial	Chaffey Park, Parish of Merbein

HO15	War Memorial	Deakin Avenue median strip between 9 th St and 10 th St, Mildura
LANDSCAPES AND CEMETERIES		
HO Number	Item	Locality/Notes
HO303	Barclay Square Precinct Landscape	Red Cliffs
HO141	Merbein Cemetery	Wentworth Road, Merbein
HO6	Rio Vista Landscape 199-205 Cureton Avenue, Mildura	There is no separate listing for landscape. However, the house and landscape are treated separately for works and maintenance. It is a double up, but I thought it worthwhile in the context of other listings. HO6 covers both.(GS)
TREES		
HO Number	Species	Locality/Notes
HO211	** <i>Chamaedora elegans</i>	16 Kurralong Parade Avenue, Mildura (Road Reserve). Schedule 43 requires change to street name and addition of common name update to include ' <i>Parlour Palm</i> '.
HO214	**Date Palm	231-237 13 th Street, Mildura (Road Reserve). Schedule 43 requires botanical name update to

		include 'Phoenix dactylifera'.
HO202	<p>**Eucalyptus camaldulensis [sic]</p> <p>Murray River riverfront extending from the riverbank to Cureton Avenue and Seventh Street and between the lock and the George Chaffey Bridge (Map 27HO)</p>	<p>Murray riverfront. Schedule 43 requires correction of botanical name to <i>Eucalyptus camaldeneulsis</i> and addition of common name to 'River Red Gum'.</p>
HO203	<p>**Eucalyptus ficifolia</p>	<p>Adj 214 and 224 Walnut Avenue, Mildura (Road Reserve) Map 27HO</p> <p>Needs to be mapped separately (2 addresses) and map reference is incorrect on map 27ho reads as HO213 instead of HO203. HO213 is listed twice.</p> <p>Tree at 224 Walnut appears to have been removed. Site visit required.</p> <p>Schedule 43 requires addition of common name update to include 'Red Flowering Gum'.</p>
HO205	<p>**Ficus macrophylla</p>	<p>65 Douglas Avenue, Mildura. Schedule 43 requires addition of common name update to include 'Moreton Bay Fig'.</p>
HO215	<p>**Grey leafed exotic palm</p>	<p>2-6 Chaffey Avenue Schedule 43 requires addition of botanical name update. Mapping update required regarding</p>

		Chaffey Avenue Precinct clarity.
HO208	**Washingtonia	Chaffey Avenue, Mildura. Schedule 43 requires botanical and common name update to include ' <i>Washingtonia filifera</i> '.
HO209	**Washingtonia	Mildura Education Centre in Deakin Avenue, Avenue of Palms, Mildura. Schedule 43 requires botanical and common name update to include ' <i>Washingtonia filifera</i> '.
HO210	**Washingtonia	Avenue of Palms, West side of Ontario Avenue, North of Eleventh Street, Mildura. Schedule 43 requires botanical and common name update to include ' <i>Washingtonia filifera</i> '.
HO201	**Washingtonia Eucalyptus Cladocalyx	Deakin Ave median (Various locations from 7 th to 15 th St) Mildura. Schedule 43 requires botanical and common name update to <i>Eucalyptus cladocalyx</i> Sugar Gum.
HO207	**Washingtonia phoenix	7 th Street, Mildura. Schedule 43 requires botanical and common name update to include four palm species ' <i>Washingtonia filifera</i> ' ' <i>Washingtonia robusta</i> ' ' <i>Phoenix canariensis</i> ' ' <i>Jubaea chilensis</i> '.

Primary Source: Garry Stanley
Mildura Rural City Council Heritage Advisor
19.02.2019

Appendix 3 – Heritage Strategy Checklist (Consultation Summary)

This checklist was completed in consultation with Mildura Council staff at two consultation sessions held 14/5/2019 and 21/5/2019 respectively.

Table 2 builds onto and updates the information in the 2014 checklist.

Representation was made by staff from Asset Management, Planning, Library Services and Community Development.

Information was also sought from Records Management, Arts & Culture, Recreation & Leisure, Cultural Diversity, Events & Project Management staff.

Table 4: Heritage Strategy Checklist 2019 (Consultation Summary)

1. Knowing (identification, assessment and documentation of heritage places)		Yes	No
1.1	<p>Has a heritage study to identify places of heritage significance across your municipality been completed?</p> <p>Two studies have been completed. The 1988 Mildura Conservation Study (Andrew Ward Study) and the 2012 Walpeup Heritage Study (Mildura Heritage Study Part A). Work to review the Andrew Ward Study has been tendered.</p>	X	
1.2	<p>If a heritage study has been completed, there may still be gaps in the information base. For example:</p> <p>- Are there geographical gaps in your heritage study? (Are there parts of the municipality which have not been surveyed as part of a heritage study?)</p> <p>The former City and Shire of Mildura areas require reassessment, which will be undertaken through the Review of the 1988 Mildura Conservation Study (Mildura Heritage Study Part B).</p> <p>- Are there any gaps in the types of places which your heritage study covers? (Does the heritage study primarily concentrate on buildings? Does the heritage study address other types of heritage places including structures, gardens, significant cultural landscapes, public art, monuments and places of significance to people from diverse backgrounds? Does the heritage study adequately consider inter-war and post-war heritage?)</p> <p>Yes these things need further consideration:</p> <ul style="list-style-type: none"> Gardens, landscapes, people of diverse backgrounds have not been considered eg Hyder Garden at the Riverfront inter-war and post war heritage for the Walpeup Shire has received some consideration and a number of items identified and statements of significance completed. The attached Appendix 1 identifies gaps and provides recommendations for further investigation. There is no protection for the significant trees on Council land in the current planning scheme. Strategic Planning has undertaken work to prepare a draft Significant Tree Register (not adopted at this time) and it is noted that some trees on private land with heritage significance (historical association in the main) have received protection under the HO. 	X	
	<p>- Is there a need to identify, assess and document places of Aboriginal, archaeological or natural significance?</p>	X	

	<ul style="list-style-type: none"> • A study of local Aboriginal cultural heritage has not been undertaken to date. Previous heritage studies have been post-contact. • Natural heritage requires further exploration to include local significant vegetation such as the cliffs of the Murray River and their Red Gums and significant trees in the municipality. <i>It is recommended to compare with Wentworth Heritage Study for reference.</i> • The financial impact of working in areas of cultural significance is unbudgeted and scoping is required to determine how Council will be affected. 		
	<p>- Are there places identified in your heritage study that need to be further researched and documented?</p> <ul style="list-style-type: none"> • Yes, areas around the river such as the Port of Mildura wharf which is managed by Council but owned by NSW government. • Generally the information on all items in the Mildura Conservation Study 1988 needs to be updated. • A review of the Andrew Ward study is in progress. 	X	
1.3	<p>Has a thematic environmental history been completed for your municipality?</p> <ul style="list-style-type: none"> • Yes this was done as part of the Walpeup Heritage Study Stage 2 in 2012. • The thematic history will be updated by the Review of the Mildura Conservation Study (Mildura Heritage Study Part B). 	X	
1.4	<p>If you have undertaken a heritage study/ies, is the documentation available in the HERMES database?</p> <ul style="list-style-type: none"> • It is generally understood that this information was entered by consultants Context as part of their consultancy for the Walpeup Heritage Study. • Council's Heritage Advisor Garry Stanley has also done some updates to the HERMES database on behalf of Council. • For the Mildura Heritage Study Part A this is yet to be confirmed: Information is thought to be incomplete, photographs for most places have been taken, but have not been uploaded onto system. • There is a need to update HERMES, particularly with regard to statements of significance. • HERMES has a public interface that the community uses to access information via Heritage Victoria's website. 	X	

<p>1.5</p>	<p>Are there locally important objects and collections that require assessment?</p> <ul style="list-style-type: none"> • Library Service Manager to provide detail of collections that require digitising. • Rio Vista Collection has now been assessed and documented. • The attached list at Appendix 1 provides recommendation of places for further assessment. • Does anyone know if any of these have been done or the current status?? • Archival records and objects requiring further investigation: <ul style="list-style-type: none"> ○ Sunbeam records ○ Carnegie Collection ○ Corporate records and memorabilia ○ Library and Records Collection ○ Mildura Station Homestead Collection ○ Cemetery Records ○ Historical Societies Collections 	<p>X</p>	
<p>1.6</p>	<p>Does the Council allocate modest resources on a regular basis for the identification, assessment and documentation of additional emerging places?</p> <ul style="list-style-type: none"> • The Heritage Advisor currently undertakes heritage assessments as part of his work and this is funded by Council. <ul style="list-style-type: none"> • Previous heritage assessment and documentation has been completed (partly) with the assistance of grant money from Heritage Victoria. • Council undertakes to protect local heritage and identifies sites worthy of protection under the HO eg 2164 Fifteenth Street Irymple. 	<p>X</p>	
<p>1.7</p>	<p>Does the Council engage with Registered Aboriginal Parties and Traditional Owner groups?</p> <ul style="list-style-type: none"> • Mildura has recently gained a recognised Registered Aboriginal Party (RAP) in the First People of the Millewa-Mallee Aboriginal Corporation. • The Aboriginal Advisory Committee (AAC) also provides a conduit for information about local Aboriginal matters. • Should a study of natural areas be undertaken, there will be the need to engage with the RAP as the first step/part of the consultative process. 	<p>X</p>	

	If an Aboriginal Heritage Study is to be conducted then meetings with the RAP and current Aboriginal cultural heritage holders.		
Council heritage:			
1.8	<p>Have all Council-owned and Council-managed heritage places/objects/ collections been adequately assessed and documented?</p> <ul style="list-style-type: none"> No. The Port of Mildura wharf requires further documentation and possibly a conservation management plan (CMP). A CMP has been prepared for Rio Vista (2) and the Carnegie Centre. Appendix 2 identifies "Council owned properties on heritage overlay draft" and lists further Council-owned properties for investigation. The Permanent Collection at Mildura Arts Centre has been assessed for its heritage significance as per the <i>Collections and Loans Policy CP002</i>. 		X
1.9	<p>Has a register of Council-owned and Council-managed heritage places/objects/collections been compiled? Does this include significant Aboriginal places?</p> <p><i>As at 2014 no specific register had been prepared, the attached Appendix 2 "Council Owned Properties On Heritage Overlay Draft" lists those on the heritage overlay. Items on the list at Appendix 2 Table 3 will be referred into the Mildura Heritage Study Part B project for further assessment.</i></p> <p>The Permanent Collection at Mildura Arts Centre has been assessed for its heritage significance as per the <i>Collections and Loans Policy CP002</i>.</p> <p><i>Asset Management have a number of registers that list Council owned assets, however these are still being refined.</i></p> <p><i>Aboriginal Places have not been included in the lists however a number of Indigenous places appear on the Register of the National Estate. Scoping of an Aboriginal Heritage Study is recommended further strategic work for Council to undertake.</i></p>	X	

2. Protecting (statutory protection, policy development, appropriate management)			
		Yes	No
2.1	<p>If you have undertaken a heritage study/ies, are all places which are recommended in the study/ies for statutory protection listed in your planning scheme (using the Heritage Overlay, Significant Landscape Overlay or other relevant planning scheme instrument?)</p> <ul style="list-style-type: none"> No, not all items in the Mildura Conservation Study 1988 have been included in the Heritage Overlay (HO). Further investigation and assessment will be undertaken as part of the Heritage Study Part B and recommendations made for places to be included on the HO. Places recommended for protection in the Walpeup Heritage Study 2012 have been included on the overlay and special heritage precincts created for Deakin Avenue and Lemon Avenue Mildura and Barclay Square Red Cliffs. 		X
2.2	<p>Are all places included in the planning scheme correctly scheduled and mapped (including having the relevant controls triggered) and do each have a statement of significance?</p> <ul style="list-style-type: none"> For Mildura Conservation Study 1988 all places have been correctly scheduled and mapped, but not all have statements of significance. Mapping of heritage places and creation of Statements of Significance was undertaken as part of the Walpeup Heritage Study. Deakin Ave, Lemon Ave Mildura and Barclay Square Red Cliffs heritage precincts have been created and the overlays mapped in Exponare. Zoning anomalies have been identified in the Mildura Planning Scheme and these require investigation and correction through a future planning scheme amendment. 	X	

2.3	<p>Are places which are currently included on the Commonwealth's Register of the National Estate provided with statutory protection through your planning scheme?</p> <p>(NB Property on the Register of the National Estate does not have statutory protection. The inclusion of these places in the planning scheme is therefore important. Further information is available at www.environment.gov.au/heritage/places/rne)</p> <p>A number of items exist on the Register of the National Estate (closed 2007 and now the Australian Heritage Database) for the Mildura LGA.</p> <p>Table 5 in Appendix 4 of this report lists the properties which will be referred into the Mildura Heritage Study Part B for assessment and where applicable statutory protection such as a heritage overlay.</p>		X
2.4	<p>Are places which are currently Classified by the National Trust of Australia (Victoria) provided with statutory protection through your planning scheme?</p> <p>(NB Places which are solely included on the National Trust Register do not have statutory protection. The inclusion of these places in the planning scheme will ensure a basic compliance with the requirements of the <i>Planning and Environment Act</i>.)</p> <p>As part of the Heritage Study Part B the places on the National Trust List will be assessed for inclusion in the Heritage Overlay of the Mildura Planning Scheme and a statement of significance is to be completed for each place..</p> <ul style="list-style-type: none"> • <i>Places to be confirmed are:</i> • Neds Corner Station • Pine Plains Homestead • Rio Vista 		X
2.5	<p>Are Council staff aware of places that are currently being assessed for their heritage significance (to</p>	X	

	<p>enable action under s.29 of the <i>Building Act</i> 1993 if required)?</p> <p><i>Section 29A refers to applications for building demolition permits. Section 29B refers to suspension of permits pending planning scheme amendments.</i></p> <ul style="list-style-type: none"> Heritage Advisor notes are forwarded to Manager Development Services each month and placed in Council's Electronic Record's Management System (TRIM) 		
2.6	<p>Does Council have a current and effective heritage policy in the Local Planning Policy Framework of its planning scheme? (Does it adequately guide Council's discretion in assessing permit applications for heritage places?)</p> <ul style="list-style-type: none"> C79 (gazetted 2016) implemented local Heritage Policy into the Mildura Planning Scheme. Applications which affect heritage places covered by a HO trigger a review as part of the planning and development process to determine if planned works will compromise their heritage value. Council will work with DELWP to ensure current changes to the planning scheme being completed by across Victoria don't compromise the local heritage policy. 	X	
2.7	<p>Has Council adopted effective heritage guidelines for heritage places? Are these publicly accessible?</p> <p>Heritage information has been placed on Council's website to increase awareness and provide effective heritage guidelines for heritage places in Mildura. The development of a heritage web page under Planning is a significant improvement. Items initially included are:</p> <ul style="list-style-type: none"> Mildura Conservation Study 1988 (Andrew Ward Heritage Study) Walpeup Heritage Study – Volumes 1-4 Information on accessing Council's Heritage Advisory Service 	X	

	<ul style="list-style-type: none"> • Fact Sheets including information about Mildura’s Heritage Precincts and a local Art Deco Walking Tour. <p>Other parts of the Council website include information about the Chaffey Trail tourist route.</p> <p>Council follows a number of guidelines and policies for heritage:</p> <ul style="list-style-type: none"> • Planning and Environment Act 1987 • Heritage Act • Aboriginal Heritage Act • EPBC Act • Mildura Planning Scheme • Burra Charter. • ICOMOS Charter. • HERCON conventions • Municipal Heritage Strategy 2014-2018. • Arts and Culture Heritage Strategy. <p>All of the legislation and policy can be found on the web at the Heritage Victoria website. Council policies are on the Council website.</p> <p>Future inclusions for the website could include:</p> <ul style="list-style-type: none"> • Link to Mildura’s Hermes data • Link to Heritage Victoria • Barclay Square Conservation Guidelines • Merbein Heritage Precinct Guidelines • Significant Tree Register • Historical and Genealogy Societies • Mildura Station Homestead <p>Advised by AZ that these are not public documents.</p> <ul style="list-style-type: none"> • Rio Vista CMP, Andrew Ward 1988 • Rio Vista CMP, Pip Giovanelli 2002 • Rio Vista Revised CMP and Schedule of Works, Garry Stanley, 2010 • Rio Vista Conservation Management Plan – Schedule of Works 2018 Garry Stanley Heritage Advisor Dated July 2018. 		
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2.8	<p>Are all Council staff aware of the statutory requirements of the different types of heritage protection (such as the <i>Heritage Act 1995</i>, the <i>Aboriginal Heritage Act 2006</i> or the <i>Environment Protection and Biodiversity Conservation Act 1999</i>)?</p> <ul style="list-style-type: none"> Staff who deal with heritage as part of their transactional day-to-day work are aware of these Acts and access to training and guidance in their application is available from the Heritage Advisor through the Strategic Planning Team or the Coordinator Strategic Planning generally. 	X	
Council heritage:			
2.9	<p>Are all Council-owned or managed heritage assets afforded statutory protection under the planning scheme or other statutory instrument (such as the <i>Heritage Act 1995</i>, the <i>Aboriginal Heritage Act 2006</i> or the <i>Environment Protection and Biodiversity Conservation Act 1999</i>)?</p> <ul style="list-style-type: none"> No, not all Council owned heritage items are listed within the Heritage Overlay. Some exceptions exist with Council managed places such as the Port of Mildura Wharf. Council's recent Riverfront development (although new) is worth future consideration as heritage worthy eg Federation Square in Melbourne. The Former Powerhouse building is not in the HO and requires assessment. 		X
2.10	<p>Has Council prepared a Conservation Management Plan (CMP) for each of the heritage assets it owns and/or manages?</p> <ul style="list-style-type: none"> Council has prepared CMPs for its major heritage assets, Rio Vista (2) and Carnegie Centre. The attached Appendix 2 "Council owned properties on heritage overlay draft" lists further Council-owned and properties for investigation. 		X

2.11	<p>Are all Departments within Council aware of the CMPs and do they use them to guide decision-making?</p> <ul style="list-style-type: none"> Unlikely, however it is recommended that the CMPs be made publicly accessible through the Council's heritage web page. 		X
2.12	<p>Does Council have a Redundant Assets Policy and an Assets Transfer Policy to ensure heritage values are adequately protected beyond the use-life of the asset or when it is transferred into the ownership of another?</p> <ul style="list-style-type: none"> Yes consultation process/asset disposal process/land manager's consent process exist. However it is noted that the asset disposal process is not focussed on heritage values of items being disposed of. Might need strengthening. 	X	
2.13	<p>Does Council have policies in place for managing and protecting historic infrastructure such as laneways, kerbing and street furniture?</p> <ul style="list-style-type: none"> Currently no, however the basic town plan of Mildura is recommended for inclusion within the heritage overlay and to include furniture in Henderson Park. Precinct Plans do protect these items in places such as: Henderson Park and Barclay Square The adoption of Public Art and Design Policy CP045 in 2015 established guidelines and principles to assist and facilitate the development and implementation of public art and design projects in the municipality. 	X	

3. Supporting (assistance, advice and incentives to help conserve heritage places)			
		Yes	No
3.1	<p>Does your Council have a heritage advisor?</p> <ul style="list-style-type: none"> Yes, Garry Stanley visits one day per month from Sydney. 	X	

3.2	<p>Does the availability of the heritage advisor meet demand from the community and Council staff? (Council might also consider a regional heritage advisor program in partnership with neighbouring municipalities.)</p> <ul style="list-style-type: none"> Previously Garry Stanley coordinated his visits to work in conjunction with Wentworth. This is no longer the case. The size and regional nature of the Mildura Council means that it is impractical to work with neighbouring Loddon councils because of distance. 	X	
3.3	<p>Is the heritage advisor encouraged to perform a public education/staff education/heritage promotion role?</p> <ul style="list-style-type: none"> While not specifically a part of his contract Garry will perform this task if asked. He participated by invitation, on World Town Planning Day last year, by leading an Art Deco Walking Tour of the Mildura CBD. The advice given as part of heritage assessments in part fulfils an educational role for council staff and the community. Advice generally given by the Heritage Advisor on behalf of Council does not result in the occurrence of Conflict of Interest and where this might arise any conflicts are declared. 	X	
3.4	<p>Does your Council have a community heritage advisory committee?</p> <p>No</p> <p>Council has a number of committees that may have some involvement with heritage:</p> <ul style="list-style-type: none"> Aboriginal Advisory Committee Arts & Culture Advisory Committee Heritage Working Group (internal Council staff). Chaffey Trail Committee Reference Group being formed for the Mildura Heritage Study Part B <p>For the previous work undertaken for the Former Shire of Walpeup Study a reference group was formed with input from the Local Historical Society based in Ouyen.</p>	X	

<p>3.5</p>	<p>Does your Council have a library and/or online repository of publications, guidelines and other material on heritage conservation for the use of the community?</p> <ul style="list-style-type: none"> • Council has a heritage web page that has information about local heritage precincts, various fact sheets about heritage precincts, information about previous heritage studies and how to access the heritage advisor on it. • A number of books on heritage are available on loan from the Mildura Library while others are available on line for download from the Heritage Victoria website. • There is also excellent material available in the Carnegie Centre etc. and many libraries have a local studies section which could be further developed. • The library service is digitising records (project underway) including rate books, photos and is also receiving assistance in this endeavour from the Records Management Team at Council. In due course libraries will complete work to make further information more readily available. 	<p>X</p>	
<p>3.6</p>	<p>Does your Council have its own heritage financial assistance program (e.g. a small grants scheme, a loan revolving fund or a rate incentives scheme) to assist owners of places listed in the planning scheme? (Councils might also consider a regional assistance program in partnership with neighbouring municipalities)</p> <ul style="list-style-type: none"> • Funds are available to community groups for heritage related projects listed in Community Plans. This is through the Community Plan Support Fund (CPSF) application and approval process. Examples of recently approved projects include the Returned Soldiers Memorial Walk (Underbool) and the Merbein Historical Society Heritage Precinct Plan. • No other scheme exists at present. • Wentworth has no current funding through Heritage NSW (annual application process) but does offer funding subject to guidelines 	<p>X</p>	

	through their Donations, Contributions and Grants Program. There is no maximum with this funding.		
3.7	<p>Does your Council require a fee to accompany a planning application for conservation work in the Heritage Overlay?</p> <p>(NB – Some councils waive planning permit fees for minor works or conservation works in the Heritage Overlay).</p> <ul style="list-style-type: none"> Yes, where a permit process is triggered because an item is included in the Heritage Overlay, a permit fee must be paid. The fee is not waived just because the proposed works are heritage related. 	X	
3.8	<p>Does Council inform community organisations of grant programs run by State and Commonwealth agencies?</p> <p>Yes, included in the Community Advisory Group Newsletter and Council's grants officer advises staff of any grant programs available for distribution through their respective networks.</p>	X	
3.9	<p>Does your Council provide support to local historical societies, museums and other heritage-related organisations?</p> <p>Yes, the lease fee is waived for the Carnegie Centre building, the assistance of Community Development Officers is provided to community groups (support staff), free heritage assessments are conducted by Council's Heritage Advisor and advice given related on heritage matters (limited technical assistance), CPSF Funding where approved, Meeting space is made available at Merbein Library for the Merbein Historical Society.</p> <p>Access to Council Artefacts?</p>	X	
Council heritage:			
3.10	<p>Are Council staff who are responsible for the day-to-day management of heritage assets able to access the heritage advisor or other heritage expertise for advice?</p> <p>Yes, one day a month by phone, email and appointment via Strategic Planning Team.</p>	X	

4.	Communicating and promoting (measures to raise awareness and appreciation of the heritage of the area)		
		Yes	No
4.1	<p>Is heritage place information available to the community through the Victorian Heritage Database?</p> <ul style="list-style-type: none"> • Yes, however it is incomplete and not currently accessible from the Council website. A number of places such as Rio Vista appear in the VHD along with various significant trees. • The HERMES database was updated with place information after the Walpeup Heritage Study was completed. Council's Riverfront website has links to heritage places. • Further database updates to places will be completed following the completion of the Mildura Heritage Study Part B. • The significant tree register needs to be updated/completed. 	X	
4.2	<p>Does your Council have a publication or other product that provides information about places of heritage significance within the municipality?</p> <ul style="list-style-type: none"> • Two publications: the Walpeup Heritage Study 2012 and the Mildura Conservation Study 1988 provide this information. The later document is under review. There is also heritage related information on Council's website that relates to the heritage precincts and the riverfront webpage has links to information about heritage along the river. • Other sources for this information include: <ul style="list-style-type: none"> ○ Rio Vista promotional material and website ○ Visitor Information Centre ○ Chaffey Trail material and website ○ Library and its website 	X	

4.3	<p>Does your Council have a program of interpreting places of heritage significance (e.g. plaques or sign boards; heritage trails etc)?</p> <p>Yes, this occurs in a number of heritage locations such as:</p> <ul style="list-style-type: none"> • The Chaffey Trail • Blandowski Walk • Rio Vista (Interpretation and guide program) • Along the Riverfront (Council's riverfront webpage is a valuable source for this information). 	X	
4.4	<p>Does your Council have a brochure or does your website provide an explanation of Council's heritage services and statutory controls?</p> <p>Since the 2014 strategy development, Council has created two pages dedicated to heritage that include a number of documents. The pages detail heritage and the heritage advisory service, heritage precincts and fact sheets and gives a general overview of Aboriginal Heritage.</p>	X	
4.5	<p>Does Council use its newsletter or some other publication to promote heritage?</p> <p>Media releases are created when heritage projects (eg the Walpeup Heritage Study and the Mildura Heritage Study Part B) are underway to encourage community participation in the process and to promote heritage throughout the municipality. If the timing is correct the projects are included in the Community Matters newsletter, press releases, Council Plan images and the Annual Report.</p>	X	
4.6	<p>Does your Council send periodic reminders to owners of places listed in the planning scheme about the heritage controls in place and any heritage services which Council may provide to owners?</p> <p>Not currently. This might be an item for consideration after the completion of the Mildura Heritage Study Part B.</p>		X

4.7	<p>Is there a heritage award or recognition program operating within the municipality?</p> <ul style="list-style-type: none"> • No. There is a policy for significant buildings along the Chaffey Trail with plaques being fitted to recognise and interpret heritage significance. • Recognition was given to cultural heritage locally in a number of ways: • Aboriginal cultural heritage was recognised with the scrolls being placed in the lobby of MRCC buildings at Madden and Deakin Avenue, Council's Reconciliation Action Plan (RAP) and the • ATSI Recognition Policy being endorsed and adopted by Council. 		X
4.8	<p>Has Council considered undertaking any collaborative heritage projects (with neighbouring Councils, State Government, education institutions, tourism bodies, local historical societies, multicultural organisations, Registered Aboriginal Parties or Traditional Owner groups etc)?</p> <ul style="list-style-type: none"> • Future collaborative projects might include the upgrade of the Mildura Wharf/Port of Mildura (owned by NSW but operated by Vic Government). • Previous projects partially sponsored by State Government Grant Funding by Heritage Victoria included the Walpeup Heritage Study and the Heritage Advisory Service. • There are a number of heritage related projects undertaken using CPSF funding in conjunction with recognised community groups. Eg Red Cliffs Heritage Style Design Guidelines, Merbein Heritage Precinct. • Cultural heritage and diversity recognition has also been undertaken in the past four years - copy of the Reconciliation Statement in MRCC Lobbies, participation in NAIDOC Week and Corroborree Event (Aboriginal), and participation in various multicultural 		X

	events aimed at promoting understanding of cultural heritage.		
4.9	<p>Is there a “main street” program operating within the municipality?</p> <ul style="list-style-type: none"> • Program related to marketing and promotion of main streets to boost economic development. • Issues relating to main streets remain in play but no funds have been received for this work to be completed. Include: Red Cliffs Barclay Square (Paint the Town Red campaign), Red Cliffs Heritage Style Design Guidelines to ensure compliance when replacing street furniture. 		X
Council heritage:			
4.10	<p>Does your Council provide on-going training opportunities for councillors and staff on the management of places of heritage significance (including through “informal briefings” by the heritage advisor and planning staff and through formal training programs like DPCD’s PLANET course)?</p> <p>Yes, future training will include the introduction to Aboriginal Heritage Act reforms, working with the local RAP Registered Aboriginal Party. Briefings on heritage matters are held with Councillors as the opportunity arises.</p>	X	
4.11	<p>Are Council staff responsible for heritage identification, protection and management on Heritage Victoria’s HeritageChat network?</p> <p>Previous association with this group has led to the considered opinion that the group is not generally providing information relevant to day to day operations at Mildura Council. Where specialist information is required it is better to source this directly from Heritage Victoria or Council’s Heritage Advisor. Heritage Chat consumes a great deal of time and resources for little practical return.</p>		X
4.12	<p>Does Council’s heritage advisor and planning staff responsible for heritage attend Heritage Victoria’s regular “Local Government Heritage Workshop”?</p>	X	

	<ul style="list-style-type: none">• Planning staff participate as opportunity arises and the meeting agendas are considered to feature items of relevance to day to day operations at Council.• Council's heritage advisor has attended the workshop whilst Council staff have attended other heritage related training from time to time.		
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Appendix 4 – Register of the National Estate (RNE) – Items in the Mildura Local Government Area

“The Register of the National Estate was closed in 2007 and is no longer a statutory list. All references to the Register of the National Estate were removed from the Environment Protection and Biodiversity Conservation Act 1999 (EPBC Act) on 19 February 2012.

The expiration or repeal of parts of the EPBC Act and the Australian Heritage Council Act 2003 relating to the Register of the National Estate does not diminish protection of Commonwealth heritage places.”

Properties on the Register of the National Estate do not have statutory protection. The inclusion of these places in the planning scheme is therefore important.

Items in the Table 3 of this report will be referred into the Mildura Heritage Study Part B for assessment and where applicable statutory protection in the Mildura Planning Scheme such as a heritage overlay.

(Further information on the RNE is available at www.environment.gov.au/heritage/places/rne)

Table 5 – Register of the National Estate – Mildura LGA Listed at June 2019 (Australian Heritage Database)

Australian Government Department of the Environment and Energy		Heritage Australian Heritage Database	
You are here: Environment home » Heritage » Australian Heritage Database			
Search Results			
44 results found.			new search edit search
Annuello Flora and Fauna Reserve	Ouyen, VIC, Australia	(Registered)	Register of the National Estate (Non-statutory archive)
Big Desert Nhill Murrayville Rd	Murrayville, VIC, Australia	(Interim List)	Register of the National Estate (Non-statutory archive)
Big Desert Wilderness Park	Murrayville, VIC, Australia	(Registered)	Register of the National Estate (Non-statutory archive)
Billabong Pump Station Cooke St	Irymple, VIC, Australia	(Registered)	Register of the National Estate (Non-statutory archive)
Bronzewing Flora and Fauna Reserve Sunraysia Highway	Patchewollock, VIC, Australia	(Registered)	Register of the National Estate (Non-statutory archive)
Cow Plains Homestead, outbuildings and surrounds Downies Rd	Cowangie, VIC, Australia	(Registered)	Register of the National Estate (Non-statutory archive)
Glosters Garage Cotter St	Underbool, VIC, Australia	(Registered)	Register of the National Estate (Non-statutory archive)
Hattah Lakes System	Hattah, VIC, Australia	(Registered)	Register of the National Estate (Non-statutory archive)
Horticultural Research Station River Ave	Merbein, VIC, Australia	(Indicative Place)	Register of the National Estate (Non-statutory archive)
House 6 Chaffey Ave	Mildura, VIC, Australia	(Registered)	Register of the National Estate (Non-statutory archive)
Indigenous Place	Cowannie, VIC, Australia	(Registered)	

Mildura Municipal Heritage Strategy 2019-2023

Indigenous Place	Cowangie, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Indigenous Place	Hattah, VIC, Australia	(Indicative Place) Register of the National Estate (Non-statutory archive)
Indigenous Place	Merbein, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Indigenous Place	Merbein, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Indigenous Place	Merbein, VIC, Australia	(Indicative Place) Register of the National Estate (Non-statutory archive)
Indigenous Place	Patchewollock, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Indigenous Place	Patchewollock, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Indigenous Place	Underbool, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Kulkyne Station Homestead	Hattah, VIC, Australia	(Destroyed) Register of the National Estate (Non-statutory archive)
Lindsay Island and the Copi Plains Sturt Hwy	Meringur, VIC, Australia	(Indicative Place) Register of the National Estate (Non-statutory archive)
Lock Nine Pumphouse (former)	Cullulleraine, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Lock and Weir No 10	Wentworth, NSW, Australia	(Indicative Place) Register of the National Estate (Non-statutory archive)

Mildura Municipal Heritage Strategy 2019-2023

Lock and Weir No 11	Mildura, VIC, Australia	(Indicative Place) Register of the National Estate (Non-statutory archive)
Lock and Weir No 7	Rufus River, NSW, Australia	(Indicative Place) Register of the National Estate (Non-statutory archive)
Lock and Weir No 8	Wentworth, NSW, Australia	(Indicative Place) Register of the National Estate (Non-statutory archive)
Lock and Weir No 9	Wentworth, NSW, Australia	(Indicative Place) Register of the National Estate (Non-statutory archive)
Mallanbool Flora and Fauna Reserve	Werrimull, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Mallee Root Huts Carina Peebinga Rd	Murrayville, VIC, Australia	(Destroyed) Register of the National Estate (Non-statutory archive)
Meringur Flora and Fauna Reserve	Meringur, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Murray Mallee - Big Desert / Wyperfeld Block Nhill Murrayville Rd	Murrayville, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Murray Mallee - Murray Sunset Country Calder Hwy	Ouyen, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Murray River Forest Area	Red Cliffs, VIC, Australia	(Indicative Place) Register of the National Estate (Non-statutory archive)
Murrayville Railway Station McKenzie St	Murrayville, VIC, Australia	(Indicative Place) Register of the National Estate (Non-statutory archive)
Nowingi Iron Clad Catchment	Nowingi, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)

Mildura Municipal Heritage Strategy 2019-2023

Ogyris Otanes Butterfly Habitat	Murrayville, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Pine Plains Area Meridian Tk	Underbool, VIC, Australia	(Indicative Place) Register of the National Estate (Non-statutory archive)
Pine Tank Water Storage Facility (former) Millewa Rd	Morkalla, VIC, Australia	(Indicative Place) Register of the National Estate (Non-statutory archive)
Pink Lakes State Park (former)	Underbool, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Psyche Bend Pumping Station (former)	Irymple, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Rio Vista 199-205 Cureton Ave	Mildura, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Wallpolla Island	Mildura, VIC, Australia	(Indicative Place) Register of the National Estate (Non-statutory archive)
War Graves, Mildura Public Cemetery Cemetery Road	Mildura, VIC, Australia	(Indicative Place) Register of the National Estate (Non-statutory archive)
Wyperfeld National Park (1978 boundary)	Patchewollock, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)
Yarrara Flora and Fauna Reserve Meringur - Red Cliffs Road	Meringur, VIC, Australia	(Registered) Register of the National Estate (Non-statutory archive)

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